

# VILLAGE OF WILMETTE, ILLINOIS

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## ANNUAL COMPREHENSIVE FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED  
DECEMBER 31, 2022

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**VILLAGE OF WILMETTE, ILLINOIS**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022**

**Prepared by Department of Finance**

**Melinda Molloy, Finance Director/Village Treasurer**

**Erik Hallgren, Assistant Village Manager**

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## **INTRODUCTORY SECTION**

This section includes miscellaneous data regarding the Village including: Letter of Transmittal, Principal Officials, Organizational Chart, and Certificate of Achievement for Excellence in Financial Reporting.

# **VILLAGE OF WILMETTE, ILLINOIS**

## **Principal Officials**

**December 31, 2022**

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### **LEGISLATIVE**

#### **VILLAGE BOARD OF TRUSTEES**

Senta Plunkett - President

Peter Barrow - Trustee

Kathy Dodd - Trustee

Gina Kennedy - Trustee

Kate Gjaja - Trustee

Justin Sheperd - Trustee

Daniel E. Sullivan, Jr. - Trustee

### **ADMINISTRATIVE**

Michael Braiman, Village Manager

Erik Hallgren, Assistant Village Manager

Jeff Stein, Assistant Village Manager/Corporation Counsel

### **FINANCE DEPARTMENT**

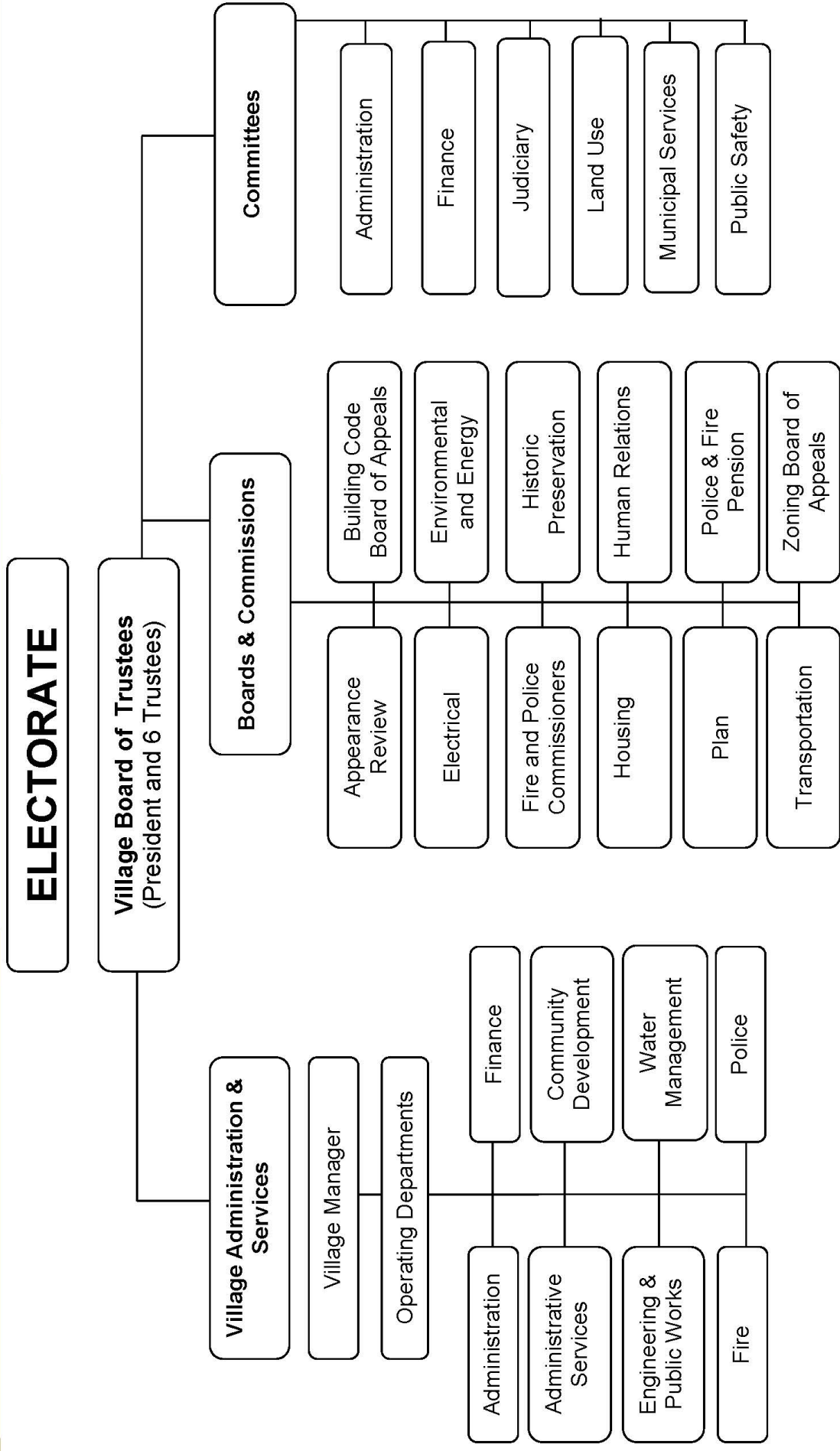
Melinda Molloy, Finance Director/Village Treasurer

Lynn M. Jarog, Assistant Finance Director





# Village of Wilmette Organizational Structure





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WILMETTE, ILLINOIS 60091-0040

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TDD (847) 853-7634

June 27, 2023

The Honorable Village President  
Members of the Board of Trustees and Village Manager  
and Citizens of the Village of Wilmette, Illinois

The Comprehensive Annual Financial Report for the Village of Wilmette, Illinois, (Village) for the year ended December 31, 2022 is hereby submitted as mandated by both local ordinances and State statutes. These ordinances and statutes require that the Village issue an annual report on its financial position and activity presented in conformance with generally accepted accounting principles (GAAP), and that an independent firm of certified public accountants audit this report in accordance with generally accepted auditing standards. Although formally addressed to the elected officials and citizens of Wilmette, this financial report has numerous other users. Foremost among these other users are the bondholders of the Village, financial institutions, credit rating agencies, educational institutions, and other governmental entities.

The report consists of management's representations concerning the finances of the Village. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the Village. The Village believes the information, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position of the Village and the results of its operations as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the Village's financial affairs have been included. The auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the Village's financial statements for the fiscal year ended December 31, 2022, are fairly presented in conformity with GAAP.

The financial report is presented in three sections: introductory, financial and statistical. The introductory section includes this transmittal letter, the Village's organizational chart and a list of principal officials. The financial section includes the Management's Discussion and Analysis, the auditor's report, the basic financial statements and the combined and individual fund financial statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multiyear basis.

### **The Reporting Entity and its Services**

The Village of Wilmette, incorporated in 1872, is located approximately 19 miles from downtown Chicago in New Trier Township. It is one of eight Chicago suburban communities north of Chicago fronting on Lake Michigan and collectively referred to as the "North Shore." The Village operates under the council/manager form of government with a legislative body consisting of the Village President and Board of six Trustees, all elected on an at-large basis to overlapping four-year terms. The Village Manager is responsible for the day-to-day operation of the Village. The Village occupies a land area of 5.1 square miles and has a population of 28,170 per the 2020 census. The Village is a home rule municipality as defined by the Illinois constitution. Demographic information may be found in the statistical section of this report.

The Village provides a full range of governmental services, which include:

Police Protection	Fire Protection
Emergency Medical Services	Water Production and Distribution
Sewer Service	Street and Parkway Maintenance
Street Lighting	Refuse Disposal and Recycling
Forestry	Commuter and Retail Parking
Planning, Building and Zoning	Economic Development
Historical Museum	Cable TV Productions
Stormwater Management	

The reporting entity of the Village of Wilmette is comprised of all funds of the primary government (i.e. the Village of Wilmette as legally defined) and its pension trust funds: the Wilmette Police Pension Fund and Wilmette Firefighters' Pension Fund. These funds were determined to be pension trust funds due to their fiduciary and fiscal relationships with the Village as their sole purpose is to provide retirement benefits to the Village's sworn police officers and firefighters. There are no legally separate entities that qualify as component units of the Village.

### **Accounting System and Budgetary Control**

The accounts of the Village are organized on the basis of funds, and the operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Revenues are allocated to and accounted for in individual funds based upon the purpose for which they are to be expended and the means by which spending activities are controlled. The accounting records for general governmental operations are maintained on the modified accrual basis, with revenues being recorded when available and measurable, and expenditures being recorded when materials or services are received and the liability incurred. Accounting records for the Village's enterprise funds, internal service funds, agency funds, and pension trust funds are maintained on the accrual basis of accounting.

Management of the Village is responsible for establishing and maintaining a system of internal accounting controls. This system should ensure that: (1) the assets of the Village are protected from loss, theft or misuse; and (2) adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. Internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management.

Additionally, there are budgetary controls in place to ensure compliance with legal provisions embodied in the annual budget ordinance approved by the Village Board of Trustees. The legal level of budgetary control, the level at which management cannot overspend the budget without the approval of the governing body, is at the individual fund level. The Village also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

### **Factors Affecting Financial Condition**

The Village emerged from the COVID-19 pandemic in a financially solid position. While the pandemic initially impacted the Village's most economically sensitive revenues, the Village was well-positioned to weather these economic impacts of the pandemic without a reduction in the core services to our residents and businesses. Additionally, the pandemic shifted the Village's approach to monthly financials reviews and forecasts that has enabled the Village to quickly respond to changing economic conditions.

**Economic Outlook:** The Village has long been known as one of the most prestigious residential areas in Chicagoland. Per the U.S. Census Bureau 5-year estimated survey, the median household income for the Village was \$173,967. This compares to approximately \$72,121 for Cook County and \$72,563 for the State of Illinois. Wilmette ranks as the wealthiest community in the State of Illinois among communities with populations over 25,000. Unemployment rates have typically been under both the state and national averages. The average annual rate for the Village in 2022 was 3.3%, which is below the State's average annual unemployment rate of 4.6% and below the national average unemployment rate of 3.6%.

The local economy has sensitivity associated with the housing market. During the national economic downturn that started in 2009, the tax base for the Village shrank over 30% through 2016. The trend reversed in 2017 and has grown significantly through 2022. After declining for several years, real estate transfer tax receipts have rebounded strongly due to pent up demand caused by the Pandemic and families relocating from Chicago to the suburbs. In 2022, regular real estate transfer tax receipts were up 45% from 2018. Home remodeling and associated permit activity also saw gains of 18% over the past two years.

Sales tax performance has exceeded expectations in recent years, with receipts totaling 30% more in 2022 compared to 2020. Sales tax performance has been aided in large part to an Illinois State law which was effective January 1, 2021 that ensures that 2% the sales tax of most internet purchases shipped to a Wilmette address are remitted back to the Village. In addition to the new law, the Village's economic development efforts have continued the downtown restaurant renaissance and continued interest in the Village's business districts.

**Business Outlook:** While primarily a residential community, the Village has an established business base made up of eight business areas, highlighted by the downtown area known as Village Center, Plaza del Lago, and Edens Plaza. In 2021 and continuing through 2022, the Village began the redraft of the Village's Comprehensive Plan, which will help to guide the growth and development of the community.

In 2011, two properties were purchased by the Village toward redevelopment in the Village Center district. A Master Plan of the Village Center was completed which articulated the goal to re-sell these properties for development. In 2015, the Village finalized the sale of 611 Green Bay Road to M&R Development, which constructed a five-story luxury apartment development, with retail and amenity spaces on the first floor. The second property the Village purchased was demolished in 2017 and will continue to serve as public parking until the future redevelopment of the property. In addition to these investments, the Village completed the Central Avenue Reconstruction Project in 2021, which updated and enhanced the downtown to create vibrant community gathering spaces, showcase the Village's local businesses, and offer enhanced outdoor dining areas.

In 2019, Optima Development proposed a mixed-use building at the corner of Green Bay Road and Central Avenue, which was approved by the Village Board in 2020. Demolition and construction began in Fall 2021 and continued through 2022; the development consists of just over 100 rental dwelling units and approximately 6,000 square feet of ground floor retail and restaurant space.

Edens Plaza, the Village's largest taxpayer, was entirely redeveloped in 1994-1995. In February 2018, Bon-Ton Stores, Inc., parent company of Carson's, the primary anchor store at Edens Plaza, announced it had filed for bankruptcy protection and ceased operations later that year at both Carson's Department Store and Carson's Furniture Gallery at the Plaza. Edens Plaza was then acquired by Newport Capital Partners and in 2018, the Village approved a Special Use for a pediatric care center run by North Shore University Health System and Advocate Health Care to accompany the other major retailers including Bed, Bath & Beyond, The Fresh Market grocery store and Walgreen's Pharmacy. In the first quarter of 2022, Edens Plaza was acquired by WS Development with plans to revitalize the retail center with a flagship Wayfair retail store at its core, filling the vacant 152,000 square foot building.

In 2017, Retail Properties of America, an Oakbrook-based investment firm, acquired the Plaza del Lago shopping center. Plaza del Lago was then acquired by WS Development in 2022 with plans to restore the center with a mix of high-end local, national, and international retailers by investing millions of dollars to restore and beautify Plaza del Lago while respecting its unique architecture.

**Pensions.** Rising pension costs have become problematic throughout the nation. The Village is covered by three defined-benefit pension plans that cover all qualifying employees. These include two locally managed funds: the Police Pension Fund (covering sworn police officers) and the Firefighters' Pension Fund (covering sworn members of the Fire Department); and one statewide fund: the Illinois Municipal Retirement Fund (IMRF), which covers all other qualified public employees. The benefits of all three of these pension plans are governed by state law and may only be amended through acts of the Illinois General Assembly. The Village continues to fund future benefit obligations based on conservative actuarial assumptions and methods designed to meet, if not exceed, state requirements.

In December of 2019, Governor Pritzker signed into law Public Act (P.A.) 101-0610, which mandates the consolidation of the assets of the state's more than 650 downstate and suburban public safety pension funds into two consolidated investment funds. Each local pension board will continue to manage benefit distribution and determinations, including pension disability awards. The law creates one investment fund for firefighters, the Firefighters' Pension Investment Fund, which will control an estimated \$6.3 billion in combined assets. The Wilmette Firefighters' Pension Fund completed its investment transition in January of 2022. It also creates one investment fund for police officers, the Police Officers' Pension Investment Fund, which will control an estimated \$8.7 billion in combined assets. The Wilmette Police Pension Fund completed its investment transition in June of 2022.

The Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pension Plans, was implemented in 2015. The statement has had a material impact on the Village's Government-wide financial statements. The primary objective of GASB 68 was to improve reporting by state and local governments for pensions. The statement establishes new standards for measuring and recognizing liabilities and expenditures, as well as, expanding note disclosures and other information about the Village's pensions. The combined net position for the two locally managed funds decreased by 17% to \$106.98 million during the year.

**Long-Term Financial Planning.** The Village's budget process for all the operating funds includes cash flow projections that extend beyond the budget under consideration including capital budgets for the "spending down" of bond proceeds. The Village utilizes a Ten-Year Capital Improvements Program to address major capital and infrastructure improvements, as well as new and replacement equipment in excess of \$10,000. The financing source for these items is projected in conjunction with the future expenditure. This information is used to ensure sufficient cash flow for a project that will be financed in the operating budget or to determine if additional debt will be necessary for a project that is to be included in the capital budget.

The Village also takes a long-term approach to fees and taxes and has been able to mitigate the impact of its operations on taxpayers to an extent not seen in decades. In 2022, the Village had a 2.46% property tax increase, which was the lowest in the last 24 years. There were no increases to refuse, water, or sewer, or rates. The only fee increase was a \$40 increase to the stormwater utility fee, which was \$77 less than originally anticipated, and provides funding for the Neighborhood Storage Project.

**Reserve Planning.** During the 2022 budget process, the Village's Finance Committee reviewed and made recommendations on updating the Village's reserves, which have grown across the Village's three major operating funds. Reserves have grown due to revenue overperformance include non-recurring building permits, non-recurring real estate transfers, and Village-owned property sales. The updated reserves policy focused on providing clarity on calculating the reserves, streamlining the document, setting target ranges for the reserve levels, establishing goals including maintaining the Village's Aaa bond rating, providing a plan for rebuilding reserves, and defining a process for drawing down reserves. The updated reserves policy provided guidance that included a planned drawdown of \$2.27 million in 2022 and a total of \$3.27 million as part of a three-year drawdown plan. The planned drawdown includes funding for pensions, property tax relief, capital equipment, and other capital investment such as the Road Program.

### **Major Initiatives**

**Capital Improvements:** After the Great Recession, capital spending was reduced for several years. Grants and the spending down of existing bond proceeds provided nearly all of the capital spending for governmental activities in 2011 and 2012. Starting in 2013, the Village began to methodically re-invest in its infrastructure. In 2013, there was a \$1 million issuance for the reconstruction of eight alleys. There were no new General Fund bond-financed projects in 2015 or 2016. To address lagging capital investment from the recession era, the Village Board unanimously voted to increase the Home Rule Sales Tax from 0.25% to 1.00%, effective January 1, 2015 to provide a reliable, recurring revenue source dedicated to capital improvements. The majority of new revenues were earmarked for critical Village infrastructure programs, and critical police, fire and public works vehicles and equipment.

In 2022, the Village continued its investment in public facilities including roof replacements, flooring and carpeting upgrades, window upgrades, and mechanical system updates. Each year as part of the Capital Improvement Program, the Village evaluates necessary capital investment and analyzes available funding sources including the issuance of bonds.

**Street Resurfacing Program:** During the course of 2016 the Village Board re-evaluated its infrastructure investment strategy and committed to steadily improving the condition of the Village's roadways in a fiscally responsible manner. To that end, the Village strives to consistently fund the annual Road Program through an incremental increase in the property tax and a three-cent increase in the local fuel tax, and a portion of home rule sales tax. During the course of 2019, the Village Board studied the condition and funding of the Village's roadway system and committed to consistent funding levels for the Village's roadways, with the intent of allocating additional funds in 2026 after debt service is retired.

In 2022, the Village allocated nearly \$3.1 million to rehabilitate 3.4 miles of streets throughout the community. Additional funds were allocated for maintenance programs such as alley reconstruction, alley repair, brick street renovation, sidewalk and curb repairs, pavement patching and crack sealing. These improvements are funded from shared motor fuel tax, dedicated operating revenues in the General Fund (property tax, vehicle license revenues, home rule sales tax, a local fuel tax and a pavement degradation fee), as well as grants such as the Rebuild Illinois initiative. Staff conducted a pavement condition analysis in 2022 that showed the condition of Village roads continued to improve. By the end of 2022, the Village resurfaced all streets that were rated "Serious", which was approximately 11% based upon the 2019 assessment and improved the overall pavement condition from 57 to 66 over 3 years. This was a significant accomplishment which demonstrated the value of investing in our infrastructure.

Additionally, during the 2022 budget planning process, the Village Board approved a modified funding plan for the Road Program, which allocated \$2.53 million starting in 2023 and then rehabilitating approximately 4% of the pavement areas, or an estimated \$3.5 million, starting in 2026. The modified approach allowed the Village to reallocate funds to the Village's alley network, which is projected to see a decrease in overall condition over the next 10 years without additional investment.

**Equipment replacements and upgrades:** In 2017, nearly \$5 million in long deferred facility repairs were initiated, including reconstruction of the public works yard, roof replacement at Village Hall, and generator replacement at various Village facilities. Several equipment and vehicle purchases were made in 2022 including: thermal imaging cameras, CPR chest compression devices, hybrid police squad cars, hybrid police utility vehicles, a ladder truck, street sweeper, aerial lift truck, all-terrain vehicle, hybrid SUV's, and a sidewalk snowplow machine.

**Sewer improvements:** In July of 2013, the Village Board determined to embark on an aggressive \$24 million sewer improvement program. Over \$8.4 million worth of work was completed in 2014 and an additional \$13 million by the end of 2015. The program was completed in 2016 and is fully operational. The improvements were funded by bond issues, the first of which occurred in October 2013 and the second in November of 2014. In 2013, the Village Board approved an Ordinance increasing the sewer rate by forty cents in 2014 and by an additional forty cents in 2015 to pay the debt service associated with this program. In 2018 and 2019, the Village continued consideration of improvements to the Village's storm water system west of Ridge Road and elected to move forward with the Neighborhood Storage Improvement Project to reduce the frequency and duration of street flooding. Phase 1A construction of new storm sewers in the right-of-way began in Fall 2019 and was completed in 2020. Phase 1 construction was initiated in 2020 for an underground reservoir at Community Playfield with storm sewer work being completed in 2021. In 2021, the Village began Phase 2 with the construction of underground reservoirs and storm sewer work at Hibbard Park. In 2022, the Village began and substantially completed Phase 3, the construction of underground reservoirs and storm sewer work at Thornwood Park. This project was the largest capital investment in the Village's history. The project cost was \$64.1 million and took 10 years to complete from the initial studies to substantial completion in 2022. The project was initially funded by debt service, which will be repaid over 30 years through a Stormwater Utility Fee, which was approved by the Village Board effective January 1, 2020.

**Water improvements:** In 2014, the Villages of Wilmette and Glenview agreed to extend the wholesale water contract for 30 years (from 2020 to 2050). As part of the extension, Glenview began purchasing Wilmette water in 2020 to supply North Maine Utilities. This addition began in June 2020 and increased Wilmette's wholesale delivery by approximately 20% over the same timeframe in 2019, without requiring any improvements to the Wilmette Water Plant or distribution system. Based upon 2021 and 2022 performance, North Maine provides annual additional net wholesale revenue of approximately \$1.4 million. In 2016, the Village added two new wholesale water customers: the Village of Golf, which is supplied through Glenview, and the Village of Kenilworth. In 2017, the Village initiated a multi-year electrical improvement project at the Water Plant to ensure the safe and reliable delivery of drinking water. The \$8.8 million project, funded through Illinois Environmental Protection Agency low interest loans, was completed in 2020 and included two new back-up generators to ensure redundancy in the event of a power failure.

Additional projects at the Water Plant, at a projected cost of over \$20 million, will require debt issuances between 2023 – 2027. These projects include treatment process improvements, replacement of a water intake pipe in Lake Michigan, and the implementation of an automatic meter reading (AMR) program. For the water distribution system, there are two major ongoing projects funded through water rates including water main replacements and lead service line replacement. The Village maintains over 107 miles of water main with the majority between 60 and 90 years old and as they age performance deteriorates causing water main breaks, hydraulic capacity is lost, and there is a risk of reduced water quality. As part of future capital planning, the Village seeks to replace 1% of its water mains annually. The Illinois General Assembly passed a new law regarding lead service including an inventory of all lead lines in the Village by 2024 and the eventually replacement of all lead lines by 2042; this is an estimated cost of \$60 million.

### **Independent Audit**

Illinois Municipal Auditing Law requires an annual audit of the Village by independent certified public accountants selected by the Village Board of Trustees. This audit requirement has been complied with, and the Board selected the accounting firm of Lauterbach and Amen, LLP. The auditors' report on the basic financial statements, the combining and individual fund schedules as well as the information listed as supplemental is included in the financial section of this report.

### **Awards**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village for its annual comprehensive financial report for the year ended December 31, 2021. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, the Village published an easily readable and efficiently organized annual comprehensive financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and are submitting it to the GFOA to determine its eligibility for another certificate.

The Village was awarded the Distinguished Budget Presentation Award by the GFOA for its fiscal 2023 budget document. To receive the Distinguished Budget Presentation Award, the document must meet specific criteria as an operations guide, a policy document, a financial plan, and a communications device. This award is valid for a one-year period and it is one the Village has been achieving most years since 1999.

### **Acknowledgments**

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. I would also like to thank the President and Trustees of the Village Board and Village Manager, Michael Braiman, for their support in planning and conducting the financial operations of the Village in a responsible and progressive manner. Finally, I would like to express my appreciation to the firm of Lauterbach and Amen, LLP for their professionalism and expertise in their assistance in the preparation of this report.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Melinda Molloy".

Melinda Molloy  
Finance Director





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Village of Wilmette  
Illinois**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2021

*Christopher P. Morrell*

Executive Director/CEO

## **FINANCIAL SECTION**

This section includes:

- Independent Auditors' Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplementary Information
- Other Supplementary Information
- Supplemental Schedules

## **INDEPENDENT AUDITORS' REPORT**

This section includes the opinion of the Village's independent auditing firm.



## **INDEPENDENT AUDITORS' REPORT**

June 27, 2023

The Honorable Village President  
Members of the Board of Trustees and Village Manager  
Village of Wilmette, Illinois

### **Report on the Audit of the Financial Statements**

#### *Opinion*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Wilmette (the Village), Illinois, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities each major fund, and the aggregate remaining fund information of the Village, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, GASB-required pension, and other post-employment benefit (OPEB) reporting, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Wilmette, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2023, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

*Lauterbach & Amen, LLP*  
LAUTERBACH & AMEN, LLP

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**VILLAGE OF WILMETTE, ILLINOIS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**December 31, 2022**

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This section of the Village of Wilmette's (the "Village") Annual Comprehensive Financial Report (ACFR) presents Management's Discussion and Analysis (MD&A) of the Village's financial activities during the fiscal year ended December 31, 2022. It is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the Village's financial activity, (3) identify changes in the Village's financial position (its ability to address the subsequent years' challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

Since the MD&A is designed to focus on the current year's activities, resulting changes, and currently known facts, please read it in conjunction with the Transmittal Letter and the Village's financial statements. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

**FINANCIAL HIGHLIGHTS**

- The Village's total net position was \$80,306 thousand, an increase of \$10,808 thousand (16%) from the prior fiscal year. The governmental net position increased by \$7,993 thousand (948%). The business-type net position increased by \$2,815 thousand (4%).
- Village-wide revenues were \$76,227 thousand, of which \$57,547 thousand were generated by governmental activities and \$18,680 thousand were generated by business-type activities.
- Village-wide expenses were \$65,419 thousand, of which \$50,484 thousand were incurred by governmental activities and \$14,936 thousand were incurred by business-type activities.
- Governmental Fund balances increased \$3,630 thousand to \$29,790 thousand. Of this amount \$18,473 thousand (62%) was unassigned fund balance available for spending at the Village's discretion.
- Governmental Fund revenues were \$55,116 thousand, an increase of \$6,975 thousand from fiscal year 2021. Governmental Fund expenditures were \$52,416 thousand, an increase of \$3,720 thousand from fiscal year 2021.
- Enterprise Fund net position increased \$2,815 thousand to \$71,470 thousand. Of this amount \$6,037 thousand (8%) was unrestricted net position available for spending at the Village's discretion.
- Enterprise Fund operating revenues were \$17,448 thousand, a decrease of \$606 thousand from the prior fiscal year. Enterprise Fund operating expenses were \$11,745 thousand, an increase of \$1,433 thousand from the prior fiscal year.

**OVERVIEW OF THE ANNUAL REPORT**

The MD&A is intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements are comprised of three components: 1) the government-wide financial statements, 2) the fund financial statements, and 3) the notes to the financial statements. The Village is not accountable for any outside organizations and therefore, no adjustments were made to blend financial information from other legally separate entities into this report. This report also contains other supplementary information in addition to the basic financial statements themselves.



### **Government-Wide Financial Statements**

The Government-Wide Financial Statements are designed to emulate the private sector in that all governmental and business-type activities are consolidated into columns that total the Village as a whole. Such a presentation allows for a broad overview of the Village's finances. The Governmental Activities reflect the Village's basic services, including public safety (police and fire), streets and sanitation, other public works, public health, community development and general government. Property taxes, shared State sales taxes, home-rule sales taxes, local utility taxes, shared State income taxes, and local real estate transfer taxes finance the majority of these activities. The Business-Type Activities reflect private sector-type operations (Water Fund, Sewer Fund and Parking Meter Fund), where the fee for service typically covers all or most of the cost of operation, including depreciation. Fiduciary activities, such as employee pension plans, are not available to fund Village programs and therefore are not included in the government-wide statements.

The Village's annual report includes two government-wide financial statements. These statements provide long-term information about the Village's overall financial status. Financial reporting at this level uses accounting similar to full accrual accounting used in the private sector. Inter-fund activity is eliminated and the cost of assets with long service life is spread out over future years so that capital expenditures are amortized (through depreciation) when benefits are realized.

Historically, a government's largest group of assets (infrastructure - roads, bridges, storm sewers, etc.) have neither been reported nor depreciated in the governmental financial statements. GASB Statement No. 34 requires that these assets be valued and reported within the Governmental column of the Government-Wide Statements. Additionally, the government must elect to either (1) depreciate these assets over their estimated useful life or (2) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. If the government develops the asset management system (the modified approach) which periodically (at least every third year), by category, measures and demonstrates its maintenance of locally-established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. The Village has chosen to depreciate assets over their useful life. If a road project is considered a recurring cost that does not extend the road's original life or expand its capacity, the cost of the project will be expensed. An "overlay" of a road will be considered maintenance whereas a "rebuild" of a road will be capitalized.

The first government-wide statement is the Statement of Net Position. This statement presents information about all of the Village's assets/deferred outflows and liabilities/deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the Village is improving or deteriorating. Additionally, one would need to evaluate non-financial factors, such as the condition of the Village's infrastructure, the satisfaction of the residents and other information beyond the scope of this report to make a more complete assessment of the overall health of the Village.

The second government-wide statement is the Statement of Activities. This statement presents information about all of the Village's revenues and expenses, also on the full accrual basis, with the emphasis on measuring net revenue or expense of each of the Village's activities. This is intended to summarize and simplify the user's analysis of the cost of various government services and/or subsidy to various business-type activities. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless to the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave). The Statement of Activities explains in detail the change in net position for the year.

### **Fund Financial Statements**

The fund financial statements report the Village's operations in more detail than the government-wide statement and focus primarily on the short-term activities of the Village's General Fund and other major funds. The fund financial statements measure only current revenues and expenditures, current assets, liabilities and fund balances; they exclude capital assets, long-term debt and other long-term amounts. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements allows the demonstration of sources and uses and/or budgeting compliance associated therewith. Traditional users of governmental financial statements will find the fund financial statements presentation more familiar. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** The governmental funds presentation is presented on a sources and uses of liquid resources basis. This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. The focus of governmental funds is narrower than that of the government-wide financial statements. Both the Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance provide a reconciliation to facilitate the comparison between governmental funds and governmental activities. The governmental funds total column requires a reconciliation because of the different measurement focus (current financial resources versus total economic resources) which is reflected. The flow of current financial resources reflects bond proceeds and interfund transfers as other financing sources as well as capital expenditures and bond principal payments as expenditures. The reconciliation eliminates these transactions and incorporates the capital assets and long-term obligations (bond and others) into the governmental activities' column (in the government-wide statements).

The Village maintains five individual governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, the Debt Service Fund and Capital Projects Fund, which are considered to be major funds. The financial data from nonmajor funds are combined into a single aggregated presentation. The Village's Motor Fuel Tax Fund and Fire Insurance Tax Fund are the non-major governmental funds.

**Proprietary Funds.** The Village maintains two different types of proprietary funds. **Enterprise Funds** are used to report the same functions presented in business-type activities in the government-wide financial statements. **Internal Service Funds** are an accounting device used to accumulate and allocate costs internally among the Village's various functions. The Village uses internal service funds to account for vehicle repair and maintenance and to account for employee fringe benefit expenses (e.g. employer expense for health insurance and pension plan contributions). As Internal Service Funds serve governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary Fund Financial Statements provide the same type of information as the Government-Wide Financial Statements, only in more detail. The Water and Sewer Funds are considered to be major funds of the Village and are presented in separate columns in the Fund Financial Statements. Currently, the Parking Meter Fund is the only non-major enterprise fund. The Internal Service Funds are combined in a single, aggregate presentation in the Proprietary Fund Financial Statements. Individual fund data for non-major enterprise and internal service funds are presented elsewhere in this report.

**Fiduciary Funds.** Fiduciary Funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because these assets are restricted in purpose and do not represent discretionary assets of the government. The Village's fiduciary funds are pension trusts for the Police Pension Fund and the Firefighters Pension fund.

## **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and Fund Financial Statements.

## **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including budgetary basis schedules (with reconciliations to GAAP basis information) and the Village's progress in funding its obligation to provide pension and retirement benefits to its employees.

## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

### **Statement of Net Position**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the Village, Table 1 shows total assets/deferred outflows exceed liabilities/deferred inflows by \$80,306 thousand as of December 31, 2022. The overall net position increased \$10,808 thousand, or 16%, from \$69,498 thousand in FY 2021. The following table reflects the condensed Statement of Net Position. For more detailed information see the Statement of Net Position.

**Table 1: Statement of Net Position (in thousands)**

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>
<b>Assets</b>						
Current / Other Assets	\$ 58,898	62,806	26,898	23,765	85,796	86,571
Capital Assets	56,973	52,775	163,561	145,311	220,534	198,086
<b>Total Assets</b>	<b>115,871</b>	<b>115,580</b>	<b>190,459</b>	<b>169,076</b>	<b>306,331</b>	<b>284,657</b>
Deferred Outflows	25,885	4,799	125	97	26,010	4,896
<b>Total Assets/Deferred Outflows</b>	<b>141,756</b>	<b>120,380</b>	<b>190,584</b>	<b>169,173</b>	<b>332,341</b>	<b>289,553</b>
<b>Liabilities</b>						
Other Liabilities	12,378	10,334	10,411	8,164	22,789	18,498
Long-Term Liabilities	97,749	65,827	108,613	92,242	206,362	158,069
<b>Total Liabilities</b>	<b>110,127</b>	<b>76,160</b>	<b>119,023</b>	<b>100,407</b>	<b>229,150</b>	<b>176,567</b>
Deferred Inflows	22,793	43,376	91	111	22,884	43,488
<b>Total Liabilities/Deferred Inflows</b>	<b>132,920</b>	<b>119,537</b>	<b>119,114</b>	<b>100,518</b>	<b>252,034</b>	<b>220,055</b>
<b>Net Position</b>						
Net Investment in Capital Assets	37,656	30,665	65,433	63,205	103,089	93,871
Restricted	4,231	2,115	—	—	4,231	2,115
Unrestricted (Deficit)	(33,050)	(31,938)	6,037	5,450	(27,013)	(26,488)
<b>Total Net Position</b>	<b>8,836</b>	<b>843</b>	<b>71,470</b>	<b>68,655</b>	<b>80,306</b>	<b>69,498</b>

Current assets within the governmental activities decreased \$3,908 thousand primarily due to the absence of a net pension asset with IMRF and an increase in cash and investments. Both items are market sensitive and fluctuate year to year.

Current assets within the business-type activities increased \$3,133 thousand due to the increase in cash tied to bond proceeds from the issuance accomplished during the year.

Total liabilities for governmental activities increased \$33,966 thousand from the prior fiscal year mainly due to the increase in net pension liabilities of \$35,127 thousand and offset by the pay down of long-term debt.

Total liabilities for business-type activities increased \$18,617 thousand from the prior fiscal year mainly due to the increase in long-term debt for the Neighborhood Stormwater Project.

The largest portion of the Village's net position, \$103,089 thousand, is its investment in capital assets (e.g. land, construction in progress, buildings, improvements other than buildings, water system improvements, sewer system improvements, storm water pump stations, motor equipment, office furniture and equipment, other equipment, machinery, equipment, and vehicles, parking facilities/improvements), less any related debt outstanding that was used to acquire those assets. The Village uses these capital assets to provide services to citizens and thus these assets are not available for future spending. Although the Village's investment in its capital assets is shown net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the Village's net position, \$4,231 thousand, represents resources held for specific purposes. A large portion is for the Motor Fuel Tax Fund that is restricted for roadway improvements, a portion is for the Fire Insurance Tax Fund, a portion is for seized and forfeited assets resulting from Police actions and a small portion for future debt payments and remaining bond proceeds.

The unrestricted portion of the Village's net position may be used to meet the Village's ongoing obligations to citizens and creditors. Due to the implementation of GASB 68 and the recording of net pension liability and related deferred items and the implementation of GASB 75 and the recording of total OPEB liability and related deferred items, the unrestricted deficit net position was \$27,013 thousand.

### **Statement of Activities**

As noted before, the Statement of Activities presents information showing how the Village's net position changed during the most recent fiscal year. Table 2 provides details of changes in net position for both 2022 and 2021 broken out by governmental activities and business-type activities. The net position of the Village's governmental activities increased to \$8,836 thousand in 2022 compared to \$843 thousand in 2021. The net position of business-type activities increased by \$2,815 thousand to \$71,470 thousand in 2022.

**Table 2: Statement of Activities (in thousands)**

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>
<b>Revenues</b>						
Program Revenues						
Charges for Services	\$ 9,644	8,290	17,448	18,054	27,092	26,344
Grants / Contributions	6,358	2,093	—	—	6,358	2,093
General Revenues						
Property Taxes	20,844	19,822	—	—	20,844	19,822
Sales Taxes	7,395	5,928	—	—	7,395	5,928
Income Taxes	4,590	4,447	—	—	4,590	4,447
Utility Taxes	1,747	1,738	—	—	1,747	1,738
Other Taxes	4,436	3,558	—	—	4,436	3,558
Other General Revenues	2,533	2,265	1,232	62	3,765	2,327
<b>Total Revenues</b>	<b>57,547</b>	<b>48,141</b>	<b>18,680</b>	<b>18,116</b>	<b>76,227</b>	<b>66,257</b>
<b>Expenses</b>						
General Government	6,092	1,492	—	—	6,092	1,492
Public Safety	27,220	19,651	—	—	27,220	19,651
Streets and Sanitation	7,014	9,549	—	—	7,014	9,549
Other Public Works	5,584	2,311	—	—	5,584	2,311
Public Health	47	46	—	—	47	46
Community Development	3,930	2,190	—	—	3,930	2,190
Interest	596	670	—	—	596	670
Water	—	—	7,201	7,051	7,201	7,051
Sewer	—	—	7,234	5,763	7,234	5,763
Parking	—	—	500	428	500	428
<b>Total Expenses</b>	<b>50,484</b>	<b>35,910</b>	<b>14,936</b>	<b>13,242</b>	<b>65,419</b>	<b>49,152</b>
Change in Net Position						
Before Transfers	7,063	12,231	3,745	4,874	10,808	17,106
Transfers	930	1,050	(930)	(1,050)	—	—
Change in Net Position	7,993	13,281	2,815	3,824	10,808	17,106
Net Position January 1	843	(12,438)	68,655	64,831	69,498	52,393
Net Position December 31	8,836	843	71,470	68,655	80,306	69,498

**Governmental Activities - Revenues**

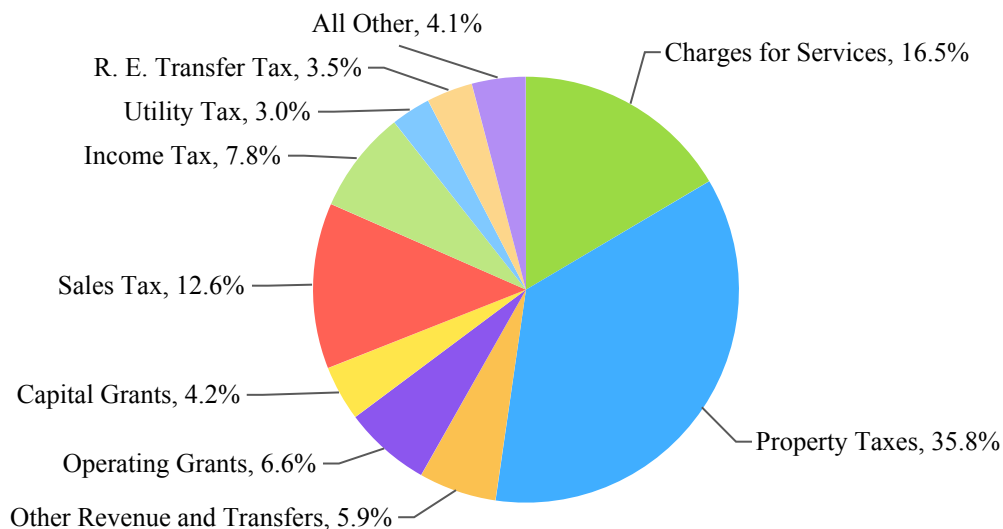
Total governmental activities revenues amounted to \$57,547 thousand for 2022, an increase of \$9,406 thousand or 20% over 2021.

Program revenues in aggregate were up \$5,619 thousand when comparing 2022 to 2021. Program revenues from grants and contributions increased \$4,265 thousand. Revenues received from governmental service charges increased \$1,354 thousand, or 16%, from 2021. The increase was mainly due to vehicle license, permit and ambulance transportation revenue.

General revenues in aggregate were up \$3,787 thousand from 2021. General revenues from property taxes increased \$1,022 thousand or 5% in 2022. The growth in property tax revenues was expected as the Village's 2021 tax levy included a 2.46% increase. General revenues from all other taxes and revenues increased \$2,765 thousand or 15%, in 2022. The largest portion of those increased revenues, \$1,467 thousand, was the combination of home rule sales tax and sales tax. The Village continued to benefit from the collection of sales tax on internet purchases and the change in State law for the allocation of those taxes to the point of destination. Additionally, income tax and personal property replacement tax, performed well reflecting an improving local economy.

The following graph depicts the major governmental revenue sources of the Village. The composition of the Village's 2022 governmental activities revenues is similar to the prior year. The graph highlights the importance of property taxes to fund governmental activities.

**2022 Governmental Revenues by Source**



***Governmental Activities - Expense***

Total governmental activities expenses amounted to \$50,484 thousand for 2022, an increase of \$14,574 thousand or 41% from 2021. The largest portion of the increase, \$10,602 thousand, is related to increased pension expense because of the staggering underperformance of the market.

General Government expenses increased \$4,600 thousand or 308% from 2021.

Public Safety expenses increased \$7,569 thousand or 39% from 2021. The increase is the result of the increase in the pension expense adjustment related to the increased NPL.

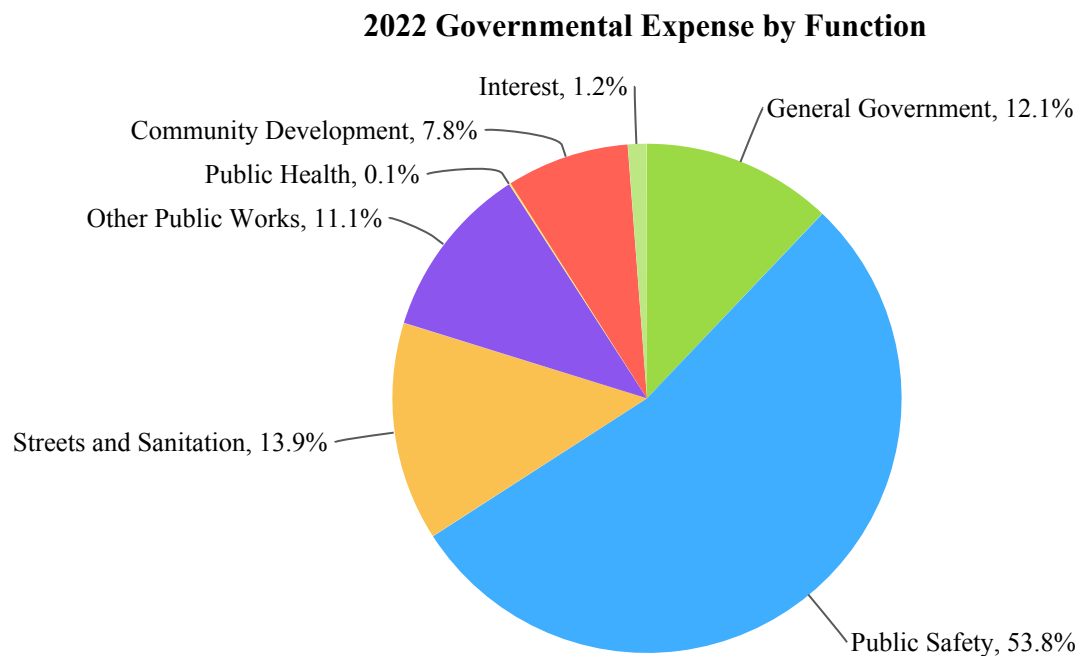
Streets and Sanitation expenses decreased \$2,535 thousand or 27% from 2021. The decrease is the result of a change in the capital asset categorization; see the increase in Other Public Works.

Other Public Works expenses increased \$3,273 thousand or 142% from 2021. The increase is the result of a change in the capital asset categorization; see the decrease in Street and Sanitation.

Public Health expenses increased \$1 thousand or 2% from 2021.

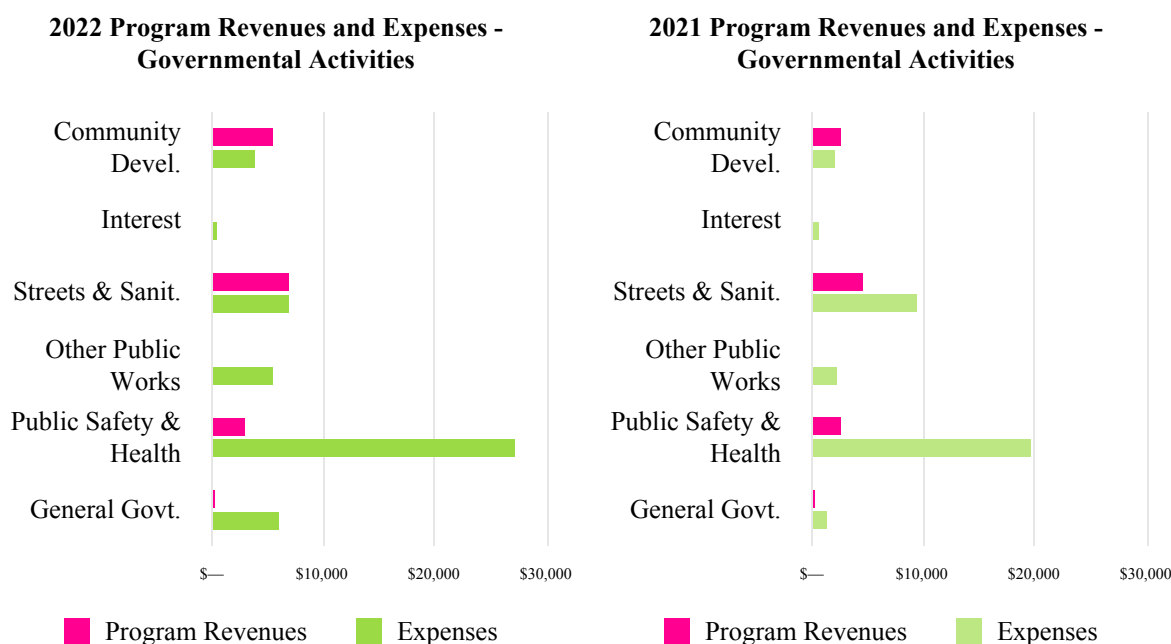
Community Development expenses increased \$1,740 thousand or 79% from 2021. The increase is due to one-time costs related to an affordable housing contribution and the Village's 150th Anniversary celebration which were both funded by donations.

The following graph depicts the major governmental expense by function of the Village. The composition of the Village's 2022 governmental activities expenses is similar to 2021. The graph highlights the importance of public safety and street & sanitation services provided to Village residents.



### ***Governmental Activities - By Program***

The next two graphs provide a visual of how governmental revenues and expenses match up for each of the years 2022 and 2021. For governmental activities, program revenues covered approximately 32% of expenses in 2022. This is up from 2021 which was approximately 29%. Community Development and Streets and Sanitation revenues were sufficient to match the related program expenses. All of the other programs categories are substantially subsidized by general revenues which is fairly consistent with prior years.



### ***Business-Type Activities***

As noted previously, the business-type activities reflect private sector-type operations, where the fee for service typically covers all or most of the cost of operation, including depreciation. For the Village that applies to the Water Fund, and Sewer Fund but not the Parking Meter Fund.

### ***Business-Type Activities - Revenues***

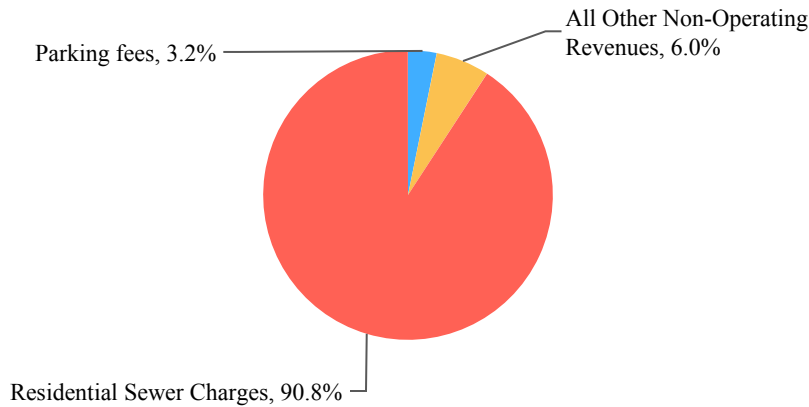
Total business-type activities revenues amounted to \$18,680 thousand for 2022, an increase of \$564 thousand or 3% compared to 2021.

Program revenues are nearly all from service charges related to the sales of water, sewer, and stormwater charges. A small percentage is from parking related revenues. These service charges decreased by \$606 thousand or 3% from 2021. The slight decrease was the result of a decline in water consumption which is somewhat driven by weather activity.

The following graph depicts the major business-type revenue sources of the Village. The composition of the Village's 2022 business-type activities revenues is similar to 2021.



### 2022 Business-Type Revenues



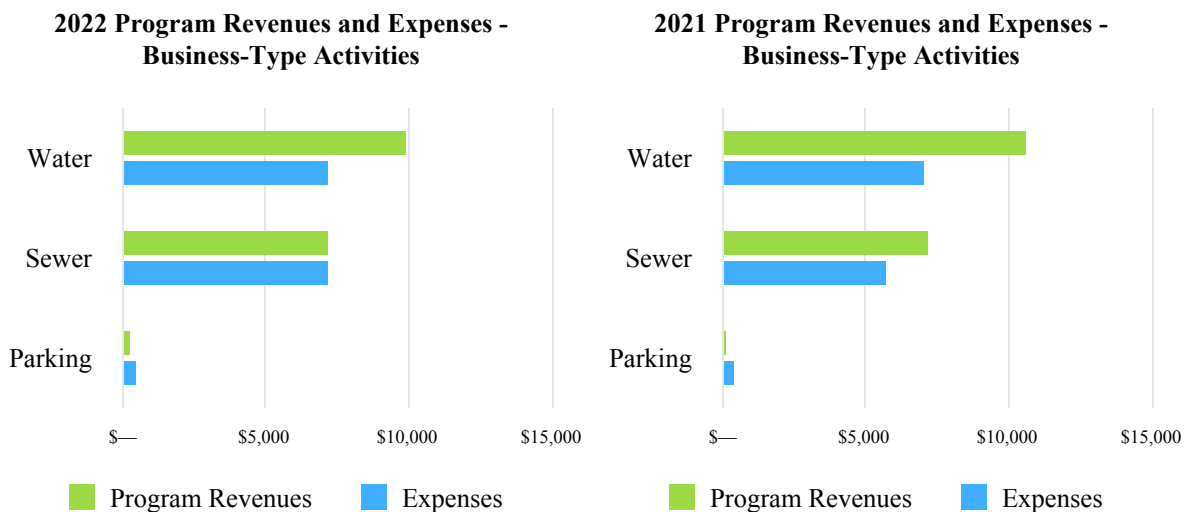
#### ***Business Type Activities - Expenses***

Total business-type activities expenses amounted to \$14,936 thousand for 2022, an increase of \$1,694 thousand or 13% from 2021.

Expenses for the Water Fund were up \$150 thousand or 2% compared to 2021. The increase is mainly due to additional OPEB and various operating costs. The Sewer Fund expenses were up \$1,472 thousand or 26% from 2021 mainly due to interest expenses related to the issuance of debt for the Neighborhood Stormwater Project. The Parking Fund expenses were up \$73 thousand or 17% due to increased operating expenses for the Central Business District and CTA Station related to snow plowing.

#### ***Business Type Activities - Programs***

The next two graphs provide a visual of how business-type revenues and expenses match up for each of the years 2022 and 2021. As expected, program revenues exceed expenses in the Water and Sewer Funds. The Parking Meter Fund is intended to run the fund at a breakeven level rate but revenues continue to be adversely impacted by a steep drop off in public transportation usage related to the COVID pandemic.



## **FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS**

As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The Village's governmental funds reported combining fund balances of \$29,790 thousand, which is \$3,630 thousand, or 14%, higher than last year's total of \$26,160 thousand. Approximately 62% of the fund balance, \$18,473 thousand, is unassigned fund balance.

### ***General Fund***

The General Fund is the primary operating fund of the Village. At year-end, unassigned fund balance was \$18,473 thousand, which was 68% of the total fund balance of the fund. As a measure of the General Fund's liquidity, it is useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents approximately 39% of total General Fund expenditures. The total fund balance in the fund increased by \$3,587 thousand, or 15%. The Village saw significant performance in the following market driven revenues above budget projections; income and PPRT taxes, sales taxes, permit and fees, interest earning, ambulance transport and real estate transfer tax. The Village also received \$1,895 thousand in donations related to a one-time contribution for affordable housing and for support of the Village's 150th Anniversary celebration. Spending tracked in line with the budget in almost all categories. There were expenditures related to unbudgeted revenues such as the remittance to the Illinois Department of Healthcare and Family Services for a portion of Ground Emergency Medical Transport ambulance receipts, the Village 150th Anniversary Celebration funded by donations, and a \$1,600 thousand grant agreement distribution to Community Partners for Affordable Housing from a contribution to further affordable housing in Wilmette.

### ***Other Major Funds***

The Village's other major governmental funds include the Debt Service Fund and the Capital Projects Fund. The Debt Service Fund is used to account for the periodic payment of principal and interest on general long-term debt. This fund had a fund balance at year-end of \$88 thousand, which is an increase from last year of \$130 thousand. Due to the COVID-19 pandemic, the County delayed tax bills as well as postponed delinquent tax sales which adversely impact the Debt Service Fund property tax collections. The Capital Projects Fund accounts for financial resources used for the acquisition or construction of major capital facilities. This fund had a fund balance of \$885 thousand as not all proceeds had been spent at year-end.

### ***Non-Major Funds***

The Motor Fuel Tax Fund and the Fire Insurance Tax are the non-major governmental funds. The Motor Fuel Tax Fund accounts for roadway capital projects authorized by the Illinois Department of Transportation. Revenue is provided by the Village's share of the State gasoline tax. The fund balance at year-end was \$981 thousand, which was a decrease of \$61 thousand, or 6% from last year. The decrease is mainly attributable to an decrease in a portion of the fee as well as decreased consumption. The Fire Insurance Tax Fund had an ending fund balance of \$557 thousand, which was a decrease of \$22 thousand, or 4% from last year.

### **Proprietary Funds**

The Village's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The Village reports the Water Fund and the Sewer Fund as major proprietary funds. These two funds are enterprise funds. The Village has one non-major proprietary fund, the Parking Meter Fund, which is also an enterprise fund.

The Village's wholesale water rate is set by contract and is recalculated every other year. The residential water and sewer rates are determined by the Village Board of Trustees. The commuter parking rates are also set by the Village Trustees in conjunction with the Union Pacific railroad and the Chicago Transit Authority (CTA). If activity volumes were similar from year to year, the expectation would be that revenue would grow in line with rate changes.

The rates in effect for 2022 and 2021 were as follows:

	2022	2021	% Change
Wholesale Water Rate	\$ 1.398/ccf	1.398/ccf	—%
Residential Water Rate	2.75/ccf	2.75/ccf	—%
Residential Sewer Rate	4.40/ccf	4.40/ccf	—%
Stormwater - Impervious Surface Rate	155.00/ERU	125.00/ERU	24.0%
Stormwater - Property Fixed Rate	60.00 per quarter	50.00 per quarter	20.0%
METRA Commuter Parking Rates	2.60 per day	2.60 per day	—%
CTA Commuter Parking Rates	4.00 per day	4.00 per day	—%

The Water Fund reflects all revenue and expense related to supplying water to the residents of Wilmette as well as to the Villages of Glenview, Kenilworth and Golf and to the Illinois American Water Company, and North Maine Utilities. The intent of the Fund is that it not only be self-supporting but also achieve a surplus to help support general operations and services of the Village. The Fund experienced an income gain before transfers of \$3,781 thousand, which was \$115 thousand more than last year mainly due to investment earning tied to higher cash balances. The unrestricted net position increased to \$5,784 thousand. Overall consumption was sufficient to allow for \$1,050 thousand transfer to the General Fund.

The Sewer Fund reflects all the revenue and expense related to supplying sewer services to the residents of Wilmette. The intent of the Fund is that it is self-supporting. The Fund experienced an increase of \$173 thousand in net position to \$37,517 thousand.

The Parking Meter Fund captures all the revenue and expense related to the Village Center lots, the CTA station lots, and the Burmeister lots. The intent of the Fund is that it is self-supporting. The Fund experienced a decrease of \$124 thousand net position to \$3,682 thousand. The decrease resulted from revenue declines as public transportation ridership and the associated parking needs has yet to recover to pre-pandemic levels.

The Internal Service Funds are combined in a single, aggregate presentation in the Proprietary Fund Financial Statements and reflect the goods and services provided by an activity to other departments on a cost-reimbursement basis. The Village has five internal service funds, the Municipal Garage Fund, the Employee Insurance Fund, the Workers' Compensation Fund the Section 105 sick leave Fund, and the Illinois Municipal Retirement Fund.

### **General Fund Budgetary Highlights**

The Village adopts an annual appropriation ordinance for all of its funds. No supplemental appropriation ordinance was adopted for the 2022 Budget.

**Table 3: General Fund Budgetary Highlights**

	<b>Original and Final Budget</b>	<b>Actual GAAP Basis</b>
Revenues	\$ 34,915,641	49,594,740
Expenditures	39,128,544	46,847,724
Excess (Deficiency) of Revenues over Expenditures	(4,212,903)	2,747,016
Other Financing Sources (Uses)		
Transfers in	1,340,000	1,050,000
Transfers out	(20,000)	(210,000)
Net Changes in Fund Balance	(2,892,903)	3,587,016

The principal goal in setting the 2022 budget was to continue the Village's commitment to infrastructure investment and limiting the impact of Village operations on taxpayers. Given the robust economic recovery experienced in prior years, the Village's 2022 budget was crafted to spend down reserves as seen in the negative change in fund balance in the Original Budget column above. The drawdown is part of a multi-year plan to bring General Fund reserves in line with the Village's updated budget reserve policy. In addition, major infrastructure programs such as street resurfacing and alley repaving were designed to provide flexibility to expand the programs in 2022 should revenues continue to exceed expectations. One of the major reasons for the variance between the Original Budget and the Actual GAAP basis is the recognition of a portion of the property tax levy. The General Fund Budget does not include the public safety pension funds' property tax levy; it is part of each of the public safety funds' budget. The total property tax levy for public safety pension funds' is \$5,581 thousand that is reflected in both the revenues and expenditures of the General Fund for GAAP purposes. Backing out the public safety pension funds' property tax levy was \$9,098 thousand above the budget. The Village saw significant performance in the following market driven revenues above budget projections; income and PPRT taxes (\$1,769 thousand), sales taxes (\$1,062 thousand), permit and fees (\$1,501 thousand), interest earning (\$287 thousand), and real estate transfer tax (\$731 thousand). The Village received \$1,895 thousand in donations related to a one-time contribution to affordable housing and for support of the Village's 150th Anniversary celebration. Additionally, ambulance transport collections were up \$499 thousand; and investment earnings from the IRMA excess surplus reserve, which are not budgeted, were \$671 thousand of the positive variance. Spending tracked in line with the budget in almost all categories. Backing out the public safety pension funds' property tax levy, actual expenditures were up \$2,138 thousand. There were expenditures related to unbudgeted revenues such as the remittance to the Illinois Department of Healthcare and Family Services for a portion of Ground Emergency Medical Transport ambulance receipts, the Village 150th Anniversary Celebration funded by donations, and a \$1,600 thousand grant agreement distribution to Community Partners for Affordable Housing from a contribution to further affordable housing in Wilmette. Because of the positive revenue performance, the Village Board reduced the planned transfer from the Water Fund to the General Fund from \$1,340 thousand to \$1,050 thousand and increased the transfer to the Parking Fund to \$120 thousand and the Debt Service Fund to \$90 thousand.

## CAPITAL ASSETS

The Village's capital assets for its Government and Business-Type Activities at December 31, 2022 total \$220,534 thousand. This includes land, construction in progress, buildings, improvements other than buildings, motor equipment, office furniture and equipment, and other equipment. This amount represents an increase of \$22,448 thousand (reflecting additions, disposals and depreciation). Detailed information regarding the change in capital assets for Government and Business-Type Activities is included in the Note 3 to the Financial Statements.

The Governmental Activities net investment in capital assets increased from last year by \$6,990 thousand. The net capital assets increased \$4,199 thousand which included depreciation of \$4,415 thousand. Additionally, there was \$2,753 thousand of debt repayment and a net decrease in unamortized bond premiums of \$400 thousand and a decrease in unexpended bond proceeds of \$218 thousand.

Business-Type Activities net investment in capital assets increased by \$2,228 thousand. Capital asset balances increased \$18,250 thousand net of \$2,443 thousand of depreciation. Additionally, there was a net addition of \$15,976 in general obligation bonds and IEPA loans.

## DEBT OUTSTANDING

The Village has seven general obligation (G.O.) bond issues and eleven EPA loans outstanding. The following table summarizes the Village's long-term debt outstanding (excluding unamortized bond discount and loss on refunding and compensated absences).

**Table 4: Bonded and Similar Indebtedness**

	Outstanding at December 31, 2021	Issued 2022	Retired 2022	Outstanding at December 31, 2022
General Obligation Bonds	\$ 98,540	34,985	(21,695)	111,830
IEPA Loans	13,673	664	(718)	13,619
State Loans	138	—	(13)	125
Totals	<u>112,350</u>	<u>35,649</u>	<u>(22,426)</u>	<u>125,574</u>
Governmental Activities	20,863	—	(2,753)	18,110
Business-Type Activities	91,488	35,649	(19,673)	107,464
Totals	<u>112,350</u>	<u>35,649</u>	<u>(22,426)</u>	<u>125,574</u>

The debt retirements noted above were the required amounts per the amortization schedules for the debt issuances.

The Village, under its home rule authority, does not have a legal debt limit. The Village's Aaa bond rating was reaffirmed by Moody's Investors Service in 2022 citing the Village's strong socioeconomic profile, healthy financial position and operating flexibility, and moderate debt burden. The Village will continue to attempt to secure IEPA loans due to their favorable terms and will also pursue grants whenever possible. Additional information of the Village's long-term debt can be found in the Note 3 to the Financial Statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

As the Village concludes its Sesquicentennial Celebration, it is an appropriate time to reflect on how far the Village has come over the years and why it is well positioned to continue to be a community of choice for all persons as well as new or expanding businesses. Over the past several years, downtown Wilmette has become a vibrant, exciting destination on the North Shore, and this has, in part, attracted new residents and major economic development activity, both of which are essential for strong and healthy communities. As we look toward the future, it is necessary to continue investment in the Village's infrastructure, focus economic development efforts and support of the business community, and preserve the commitment to quality-of-life initiatives. Through a collaborative approach undertaken by the Village Board and Staff, the Village has been able to consistently improve its financial position since the depths of the Great Recession and through the Covid-19 pandemic. By focusing on limiting recurring expenditures, identifying structural efficiencies, long-term planning, supporting municipal staff with the resources they need to be successful, taking a responsible approach to revenue projections, and strong revenue growth, the Village is in as strong a financial position as it has ever been.

The Village is well-positioned from an economic and policy standpoint to move the community forward and respond to pressures from the external environment in a timely manner. As we look toward the future, preparing for and responding to challenges in a patient and thoughtful way will be at the forefront of our long-term planning. Accordingly, the Village's management team will continue to focus on uncertain revenue growth (in future years), critical infrastructure improvements and increasing debt obligations, public safety pension funding, succession planning and investment in the Village's human capital, and spending down reserves in a responsible, thoughtful manner.

The 2023 Budget continues the Village's commitment to infrastructure investment and limiting the impact of Village operations on taxpayers. The 2023 Budget again maintains all Village services, enhances sustainability and tree preservation/planting initiatives, and invests in our human capital to implement essential succession plans in major operating departments. The Budget also provides for the continued level of police, fire, public works and other services residents expect. The 2023 Budget provides for capital funding for critical infrastructure improvements; more than \$5 million for street resurfacing and related infrastructure improvements; alley maintenance, brick street repairs, sidewalk and curb repairs, crack sealing, street patching, pavement marking, traffic calming and active transportation. The 2023 Budget provides nearly \$900 thousand in critical vehicle and equipment replacements, including the purchase of six hybrid vehicles. Also included in the budget is a rewrite of the Village's Comprehensive Plan and initiating a review and rewrite of the Village's Housing Plan. The budget includes more than \$2.5 million for critical continued maintenance and improvements at the Water Plant and water distribution system, as well as a study of the Water Plant's treatment processes to determine if and how PFAS forever chemicals can be mitigated. Completion of Phase 3 of the Neighborhood Storage Improvement Project at Thornwood Park and continuation of a multi-year project for electrical improvements at the Stormwater Pumping Station are part of the budget. There is no increase in the sewer rate, or the domestic water rate, or the monthly refuse collection fee, and due to favorable interest rates and strategic debt structuring, there will be no increase in the stormwater utility fee which funds the debt service associated with the Neighborhood Storage Improvement Project. The 2023 budget includes \$2.5 million in reserve spend down to mitigate future public safety pension increases, reduce property taxes and continue aggressive investment in infrastructure and equipment needs.

## **CONTACTING THE VILLAGE'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the Village's finances and to demonstrate the Village's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Melinda Molloy, Finance Director, Village of Wilmette, 1200 Wilmette Avenue, Wilmette, Illinois 60091.

## **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements

- Fund Financial Statements

  - Governmental Funds

  - Proprietary Funds

  - Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**VILLAGE OF WILMETTE, ILLINOIS**

**Statement of Net Position**

**December 31, 2022**

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**See Following Page**



# VILLAGE OF WILMETTE, ILLINOIS

## Statement of Net Position

December 31, 2022

ASSETS	Governmental Activities	Business-Type Activities	Totals
Current Assets			
Cash and Investments	\$ 25,319,689	14,736,193	40,055,882
Receivables - Net	26,142,595	2,944,100	29,086,695
Due from Other Governments	2,624,511	—	2,624,511
Internal Balances	469,376	(469,376)	—
Inventories/Prepays - Land Held for Resale	69,641	78,603	148,244
Deposits	2,756,984	—	2,756,984
Restricted Cash and Investments	885,087	9,608,722	10,493,809
Total Current Assets	58,267,883	26,898,242	85,166,125
Noncurrent Assets			
Capital Assets			
Nondepreciable	12,700,028	72,597,453	85,297,481
Depreciable	111,803,348	146,936,457	258,739,805
Depreciation	(67,530,100)	(55,972,786)	(123,502,886)
Total Noncurrent Assets	56,973,276	163,561,124	220,534,400
Other Assets			
Land Held for Resale	630,000	—	630,000
Total Noncurrent Assets	57,603,276	163,561,124	221,164,400
Total Assets	115,871,159	190,459,366	306,330,525
DEFERRED OUTFLOWS OF RESOURCES			
Loss on Refunding	573,588	—	573,588
Deferred Items - IMRF	7,470,127	—	7,470,127
Deferred Items - Police Pension	9,107,757	—	9,107,757
Deferred Items - Firefighters' Pension	8,185,315	—	8,185,315
Deferred Items - RBP	548,506	124,837	673,343
Total Deferred Outflows of Resources	25,885,293	124,837	26,010,130
Total Assets and Deferred Outflows of Resources	141,756,452	190,584,203	332,340,655

The accompanying notes to the financial statements are an integral part of this statement.

	Governmental	Business-Type	
	Activities	Activities	Totals
<b>LIABILITIES</b>			
Current Liabilities			
Accounts Payable	\$ 3,549,187	3,508,684	7,057,871
Accrued Wages and Benefits	232,470	11,928	244,398
Accrued Interest Payable	60,496	624,367	684,863
Deposits Payable	2,819,581	3,000	2,822,581
Other Payables	1,905,786	2,928,694	4,834,480
Compensated Absences Payable	807,860	54,180	862,040
Current Portion of Long-Term Debt	3,002,500	3,279,826	6,282,326
Total Current Liabilities	12,377,880	10,410,679	22,788,559
Noncurrent Liabilities			
Compensated Absences Payable	3,231,441	216,720	3,448,161
Net Pension Liability - IMRF	7,577,283	—	7,577,283
Net Pension Liability - Police Pension	30,484,209	—	30,484,209
Net Pension Liability - Firefighters' Pension	35,165,200	—	35,165,200
Total OPEB Liability - RBP	4,319,273	983,051	5,302,324
General Obligation Bonds Payable - Net	16,858,997	94,544,204	111,403,201
IEPA Loans Payable	—	12,868,800	12,868,800
Installment Contracts Payable	112,500	—	112,500
Total Noncurrent Liabilities	97,748,903	108,612,775	206,361,678
Total Liabilities	110,126,783	119,023,454	229,150,237
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes	20,580,137	—	20,580,137
Deferred Items - IMRF	91,034	—	91,034
Deferred Items - Police Pension	1,350,453	—	1,350,453
Deferred Items - Firefighters' Pension	372,935	—	372,935
Deferred Items - RBP	398,870	90,782	489,652
Total Deferred Inflows of Resources	22,793,429	90,782	22,884,211
Total Liabilities and Deferred Inflows of Resources	132,920,212	119,114,236	252,034,448
<b>NET POSITION</b>			
Net Investment in Capital Assets	37,655,546	65,433,374	103,088,920
Restricted - Police Seizures	2,664,611	—	2,664,611
Restricted - Debt Service	27,856	—	27,856
Restricted - Highways and Streets	980,916	—	980,916
Restricted - Fire Insurance Tax	557,132	—	557,132
Unrestricted (Deficit)	(33,049,821)	6,036,593	(27,013,228)
Total Net Position	8,836,240	71,469,967	80,306,207

The accompanying notes to the financial statements are an integral part of this statement.

# VILLAGE OF WILMETTE, ILLINOIS

## Statement of Activities

For the Fiscal Year Ended December 31, 2022

		Program Revenues		
		Charges for Services	Operating Grants/ Contributions	Capital Grants/ Contributions
	Expenses			
Governmental Activities				
General Government	\$ 6,091,926	315,960	—	—
Public Safety	27,219,977	2,944,390	150,327	—
Streets and Sanitation	7,013,984	2,674,232	1,815,471	2,477,312
Other Public Works	5,584,215	118,349	20,300	—
Public Health	47,290	1,775	—	—
Community Development	3,930,325	3,588,994	1,894,954	—
Interest on Long-Term Debt	596,016	—	—	—
Total Governmental Activities	50,483,733	9,643,700	3,881,052	2,477,312
Business-Type Activities				
Water	7,200,874	9,978,391	—	—
Sewer	7,234,436	7,213,451	—	—
Parking	500,403	256,568	—	—
Total Business-Type Activities	14,935,713	17,448,410	—	—
Total Primary Government	65,419,446	27,092,110	3,881,052	2,477,312

### General Revenues

Taxes  
     Property Taxes  
     Home Rule Sales Taxes  
     Utility Taxes  
     Real Estate Transfer  
     Other Taxes  
 Intergovernmental - Unrestricted  
     State Income Taxes  
     Sales Taxes  
     Personal Property Replacement Tax  
 ARPA Grant  
 Investment Earning  
 Miscellaneous  
 Transfers - Internal Balances

Change in Net Position

Net Position - Beginning

Net Position - Ending

The accompanying notes to the financial statements are an integral part of this statement.

Net (Expenses)/Revenues		
Governmental Activities	Business-Type Activities	Totals
(5,775,966)	—	(5,775,966)
(24,125,260)	—	(24,125,260)
(46,969)	—	(46,969)
(5,445,566)	—	(5,445,566)
(45,515)	—	(45,515)
1,553,623	—	1,553,623
(596,016)	—	(596,016)
(34,481,669)	—	(34,481,669)
—	2,777,517	2,777,517
—	(20,985)	(20,985)
—	(243,835)	(243,835)
—	2,512,697	2,512,697
(34,481,669)	2,512,697	(31,968,972)
20,844,286	—	20,844,286
2,585,160	—	2,585,160
1,746,667	—	1,746,667
2,067,141	—	2,067,141
1,422,314	—	1,422,314
4,590,225	—	4,590,225
4,809,999	—	4,809,999
946,552	—	946,552
—	757,953	757,953
1,135,983	474,037	1,610,020
1,396,684	—	1,396,684
930,000	(930,000)	—
42,475,011	301,990	42,777,001
7,993,342	2,814,687	10,808,029
842,898	68,655,280	69,498,178
8,836,240	71,469,967	80,306,207

The accompanying notes to the financial statements are an integral part of this statement.

# VILLAGE OF WILMETTE, ILLINOIS

## Balance Sheet - Governmental Funds December 31, 2022

	<u>General</u>
<b>ASSETS</b>	
Cash and Investments	\$ 20,294,721
Restricted Assets - Cash and Investments	885,087
Receivables - Net of Allowances	
Taxes	20,490,841
Other Taxes	362,868
Accrued Interest	74,761
Accounts	699,783
Due from Other Governments	2,514,563
Due from Other Funds	1,167,802
Prepays	59,462
Deposits	2,756,984
Land Held for Resale	<u>630,000</u>
 Total Assets	 <u><u>49,936,872</u></u>
<b>LIABILITIES</b>	
Accounts Payable	2,525,811
Accrued Wages and Benefits	232,470
Deposits Payable	2,788,224
Other Prepayments	247,280
Due to Other Funds	<u>—</u>
Total Liabilities	<u><u>5,793,785</u></u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	<u>16,864,137</u>
Total Liabilities and Deferred Inflows of Resources	<u><u>22,657,922</u></u>
<b>FUND BALANCES</b>	
Nonspendable	2,816,446
Restricted	2,664,611
Assigned	3,324,680
Unassigned	<u>18,473,213</u>
Total Fund Balances	<u><u>27,278,950</u></u>
 Total Liabilities, Deferred Inflows of Resources and Fund Balances	 <u><u>49,936,872</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

Debt Service	Capital Projects	Nonmajor	Totals
—	885,088	2,432,286	23,612,095
—	—	—	885,087
4,488,109	—	—	24,978,950
—	—	—	362,868
—	—	—	74,761
—	—	6,348	706,131
—	—	109,948	2,624,511
—	—	—	1,167,802
—	—	—	59,462
—	—	—	2,756,984
—	—	—	630,000
4,488,109	885,088	2,548,582	57,858,651
—	362	1,010,534	3,536,707
—	—	—	232,470
—	—	—	2,788,224
—	—	—	247,280
683,757	—	—	683,757
683,757	362	1,010,534	7,488,438
3,716,000	—	—	20,580,137
4,399,757	362	1,010,534	28,068,575
—	—	—	2,816,446
88,352	—	1,538,048	4,291,011
—	884,726	—	4,209,406
—	—	—	18,473,213
88,352	884,726	1,538,048	29,790,076
4,488,109	885,088	2,548,582	57,858,651

The accompanying notes to the financial statements are an integral part of this statement.

## VILLAGE OF WILMETTE, ILLINOIS

### Reconciliation of Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities

December 31, 2022

<b>Total Governmental Fund Balances</b>	<b>\$ 29,790,076</b>
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds.	56,973,276
Deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Deferred Items - IMRF	7,379,093
Deferred Items - Police Pension	7,757,304
Deferred Items - Firefighters' Pension	7,812,380
Deferred Items - RBP	149,636
Internal service funds are used by the Village to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in the governmental activities in the Statement of Net Position.	20,646
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences Payable	(4,039,301)
Net Pension Liability - IMRF	(7,577,283)
Net Pension Liability - Police Pension	(30,484,209)
Net Pension Liability - Firefighters' Pension	(35,165,200)
Total OPEB Liability - RBP	(4,319,273)
General Obligation Bonds Payable - Net	(19,275,409)
Installment Contract Payable	(125,000)
Accrued Interest Payable	(60,496)
<b>Net Position of Governmental Activities</b>	<b>8,836,240</b>

The accompanying notes to the financial statements are an integral part of this statement.

**VILLAGE OF WILMETTE, ILLINOIS**

**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds  
For the Fiscal Year Ended December 31, 2022**

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**See Following Page**



## VILLAGE OF WILMETTE, ILLINOIS

### Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2022

	<u>General</u>
Revenues	
Taxes	\$ 24,899,213
Licenses and Permits	5,512,259
Intergovernmental	10,663,347
Charges for Services	3,858,988
Fines and Forfeits	272,453
Investment Earnings	1,057,449
Miscellaneous	3,331,031
Total Revenues	<u>49,594,740</u>
Expenditures	
General Government	5,405,798
Public Safety	23,998,280
Streets and Sanitation	6,553,114
Other Public Works	5,584,215
Public Health	47,290
Community Development	3,930,325
Capital Outlay	1,316,202
Debt Service	
Principal Retirement	12,500
Interest and Fiscal Charges	—
Total Expenditures	<u>46,847,724</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>2,747,016</u>
Other Financing Sources (Uses)	
Transfers In	1,050,000
Transfers Out	<u>(210,000)</u>
	<u>840,000</u>
Net Change in Fund Balances	3,587,016
Fund Balances - Beginning	<u>23,691,934</u>
Fund Balances - Ending	<u><u>27,278,950</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

Debt Service	Capital Projects	Nonmajor	Totals
3,658,512	—	107,843	28,665,568
—	—	—	5,512,259
—	—	1,700,968	12,364,315
—	—	—	3,858,988
—	—	—	272,453
—	11,240	42,817	1,111,506
—	—	—	3,331,031
3,658,512	11,240	1,851,628	55,116,120
—	—	—	5,405,798
—	—	140,402	24,138,682
—	—	—	6,553,114
—	—	—	5,584,215
—	—	—	47,290
—	—	—	3,930,325
—	14,575	1,795,000	3,125,777
2,740,000	—	—	2,752,500
878,577	—	—	878,577
3,618,577	14,575	1,935,402	52,416,278
39,935	(3,335)	(83,774)	2,699,842
90,000	—	—	1,140,000
—	—	—	(210,000)
90,000	—	—	930,000
129,935	(3,335)	(83,774)	3,629,842
(41,583)	888,061	1,621,822	26,160,234
88,352	884,726	1,538,048	29,790,076

The accompanying notes to the financial statements are an integral part of this statement.

## VILLAGE OF WILMETTE, ILLINOIS

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities - Governmental Activities For the Fiscal Year Ended December 31, 2022

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<b>Net Change in Fund Balances - Total Governmental Funds</b>	<b>\$ 3,629,842</b>
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. however, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Outlays	6,206,787
Depreciation Expense	(4,414,572)
Capital Contribution	2,445,871
Disposals - Cost	(293,453)
Disposals - Accumulated Depreciation	254,060

The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.

Change in Deferred Items - IMRF	16,860,759
Change in Deferred Items - Police Pension	13,311,413
Change in Deferred Items - Firefighters' Pension	11,808,196
Change in Deferred Items - RBP	209,991

Internal service funds are used by the Village to charge the costs of insurance to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.

(40,897)

The issuance of long-term debt provides current financial resources to governmental funds, While the repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.

Change in Compensated Absences Payable	261,730
Change in Net Pension Liability - IMRF	(17,324,201)
Change in Net Pension Liability - Police Pension	(14,620,291)
Change in Net Pension Liability - Firefighters' Pension	(12,929,720)
Change in Total OPEB Liability - RBP	(407,234)
Retirement of Debt	2,752,500
Amortization of Bond Premium	400,259
Amortization of Loss on Refunding	(143,397)

Changes to accrued interest on long-term debt in the Statement of Activities does not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

25,699

**Changes in Net Position of Governmental Activities**

7,993,342

The accompanying notes to the financial statements are an integral part of this statement.

**VILLAGE OF WILMETTE, ILLINOIS**

**Statement of Net Position - Proprietary Funds**

**December 31, 2022**

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**See Following Page**

# VILLAGE OF WILMETTE, ILLINOIS

## Statement of Net Position - Proprietary Funds December 31, 2022

	Business-Type Activities - Enterprise Funds				Governmental
			Nonmajor		Activities
	Water	Sewer	Parking Meter	Totals	Internal Service
<b>ASSETS</b>					
Current Assets					
Cash and Investments	\$ 9,442,024	4,333,375	960,794	14,736,193	1,707,594
Receivables - Net of Allowances					
Accounts	1,466,537	1,469,717	7,846	2,944,100	19,885
Inventories	78,603	—	—	78,603	—
Prepays	—	—	—	—	10,179
Restricted Assets - Cash and Investments	—	9,608,722	—	9,608,722	—
Total Current Assets	10,987,164	15,411,814	968,640	27,367,618	1,737,658
Noncurrent Assets					
Capital Assets					
Nondepreciable Capital Assets	14,375,864	57,548,870	672,719	72,597,453	—
Depreciable Capital Assets	53,354,004	88,582,208	5,000,245	146,936,457	—
Accumulated Depreciation	(27,968,102)	(25,104,775)	(2,899,909)	(55,972,786)	—
Total Noncurrent Assets	39,761,766	121,026,303	2,773,055	163,561,124	—
Total Assets	50,748,930	136,438,117	3,741,695	190,928,742	1,737,658
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred Items - RPB	94,941	24,173	5,723	124,837	—
Total Assets and Deferred Outflows of Resources	50,843,871	136,462,290	3,747,418	191,053,579	1,737,658

The accompanying notes to the financial statements are an integral part of this statement.

	Business-Type Activities - Enterprise Funds				Governmental
			Nonmajor		Activities
	Water	Sewer	Parking Meter	Totals	Internal Service
<b>LIABILITIES</b>					
Current Liabilities					
Accounts Payable	\$ 488,293	3,004,831	15,560	3,508,684	12,480
Accrued Wages and Benefits	—	11,920	8	11,928	—
Accrued Interest Payable	107,804	516,563	—	624,367	—
Deposits Payable	3,000	—	—	3,000	31,357
Other Payables	2,928,444	—	250	2,928,694	—
Retiree Benefits Payable	—	—	—	—	1,658,506
Due to Other Funds	—	469,376	—	469,376	14,669
Compensated Absences Payable	35,400	18,780	—	54,180	—
General Obligation Bonds Payable	1,465,000	1,065,000	—	2,530,000	—
EPA Loans Payable	390,542	359,284	—	749,826	—
Total Current Liabilities	5,418,483	5,445,754	15,818	10,880,055	1,717,012
Noncurrent Liabilities					
Compensated Absences Payable	141,600	75,120	—	216,720	—
Total OPEB Liability - RBP	747,628	190,353	45,070	983,051	—
General Obligation Bonds Payable - Net	6,394,551	88,149,653	—	94,544,204	—
IEPA Loans Payable	7,802,027	5,066,773	—	12,868,800	—
Total Noncurrent Liabilities	15,085,806	93,481,899	45,070	108,612,775	—
Total Liabilities	20,504,289	98,927,653	60,888	119,492,830	1,717,012
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Items - RBP	69,041	17,579	4,162	90,782	—
Total Liabilities and Deferred Inflows of Resources	20,573,330	98,945,232	65,050	119,583,612	1,717,012
<b>NET POSITION</b>					
Net Investment in Capital Assets	24,487,012	38,173,307	2,773,055	65,433,374	—
Unrestricted (Deficit)	5,783,529	(656,249)	909,313	6,036,593	20,646
Total Net Position	30,270,541	37,517,058	3,682,368	71,469,967	20,646

The accompanying notes to the financial statements are an integral part of this statement.

# VILLAGE OF WILMETTE, ILLINOIS

## Statement of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Funds For the Fiscal Year Ended December 31, 2022

	Business-Type Activities - Enterprise Funds				Governmental
			Nonmajor		Activities
	Water	Sewer	Parking Meter	Totals	Internal Service
Operating Revenues					
Charges for Services	\$ 9,978,391	7,213,451	256,568	17,448,410	—
Interfund Services	—	—	—	—	7,778,930
Total Operating Revenues	9,978,391	7,213,451	256,568	17,448,410	7,778,930
Operating Expenses					
Administration	880,781	—	—	880,781	—
Operations	4,824,821	1,844,014	368,979	7,037,814	7,844,304
Capital Outlay	—	1,574,189	—	1,574,189	—
Depreciation and Amortization	1,047,530	1,073,331	131,424	2,252,285	—
Total Operating Expenses	6,753,132	4,491,534	500,403	11,745,069	7,844,304
Operating Income (Loss)	3,225,259	2,721,917	(243,835)	5,703,341	(65,374)
Nonoperating Revenues (Expenses)					
ARPA Grant	757,953	—	—	757,953	—
Investment Earnings	245,540	228,497	—	474,037	24,477
Interest Expense	(447,742)	(2,742,902)	—	(3,190,644)	—
	555,751	(2,514,405)	—	(1,958,654)	24,477
Income (Loss) Before Transfers	3,781,010	207,512	(243,835)	3,744,687	(40,897)
Transfers in	34,924	—	120,000	154,924	—
Transfers Out	(1,050,000)	(34,924)	—	(1,084,924)	—
	(1,015,076)	(34,924)	120,000	(930,000)	—
Change in Net Position	2,765,934	172,588	(123,835)	2,814,687	(40,897)
Net Position - Beginning	27,504,607	37,344,470	3,806,203	68,655,280	61,543
Net Position - Ending	30,270,541	37,517,058	3,682,368	71,469,967	20,646

The accompanying notes to the financial statements are an integral part of this statement.

**VILLAGE OF WILMETTE, ILLINOIS**

**Statement of Cash Flows - Proprietary Funds  
For the Fiscal Year Ended December 31, 2022**

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**See Following Page**



# VILLAGE OF WILMETTE, ILLINOIS

## Statement of Cash Flows - Proprietary Funds For the Fiscal Year Ended December 31, 2022

	<u>Water</u>
Cash Flows from Operating Activities	
Receipts from Customers and Users	\$ 11,592,599
Payments to Employees	(2,775,537)
Payments to Suppliers	(2,279,808)
	<u>6,537,254</u>
Cash Flows from Noncapital Financing Activities	
Transfers In	34,924
Transfers Out	(1,050,000)
	<u>(1,015,076)</u>
Cash Flows from Capital and Related Financing Activities	
Purchase of Capital Assets	(1,893,736)
Disposal of Capital Assets	—
Principal Issued on Debt	1,345,000
Premium on Debt Issuance	—
Amortization of Premium on Debt Issuance	(90,634)
Principal Paid on Debt	(2,240,794)
Interest Paid on Debt	(447,742)
	<u>(3,327,906)</u>
Cash Flows from Investing Activities	
Interest Received	245,540
	<u>245,540</u>
Net Change in Cash and Cash Equivalents	2,439,812
Cash and Cash Equivalents	
Beginning	7,002,212
Ending	<u>9,442,024</u>
Reconciliation of Operating Income to Net Cash	
Provided (Used) by Operating Activities	
Operating Income (Loss)	3,225,259
Adjustments to Reconcile Operating Income to Net Income to Net Cash	
Provided by (Used in) Operating Activities:	
Depreciation Expense	1,138,164
Other Income	757,953
(Increase) Decrease in Current Assets	856,255
Increase (Decrease) in Current Liabilities	559,623
	<u>559,623</u>
Net Cash Provided by Operating Activities	<u>6,537,254</u>

The accompanying notes to the financial statements are an integral part of this statement.

Business-Type Activities - Enterprise Funds			Governmental
	Nonmajor		Activities
Sewer	Parking Meter	Totals	Internal Service
6,532,771	250,056	18,375,426	7,770,798
(779,501)	(132,897)	(3,687,935)	(765,774)
(754,251)	(217,718)	(3,251,777)	(6,940,116)
4,999,019	(100,559)	11,435,714	64,908
—	120,000	154,924	—
(34,924)	—	(1,084,924)	—
(34,924)	120,000	(930,000)	—
(18,784,999)	(13,615)	(20,692,350)	—
—	—	—	—
34,304,134	—	35,649,134	—
—	—	—	—
(99,667)	—	(190,301)	—
(17,432,527)	—	(19,673,321)	—
(2,742,902)	—	(3,190,644)	—
(4,755,961)	(13,615)	(8,097,482)	—
228,497	—	474,037	24,477
436,631	(114,174)	2,727,345	89,385
13,505,466	954,968	21,462,646	1,618,209
13,942,097	840,794	24,189,991	1,707,594
2,721,917	(243,835)	5,703,341	(65,374)
1,172,998	131,424	2,442,586	—
—	—	757,953	—
(680,680)	(6,512)	169,063	(8,132)
1,784,784	18,364	2,362,771	138,414
4,999,019	(100,559)	11,435,714	64,908

The accompanying notes to the financial statements are an integral part of this statement.

**VILLAGE OF WILMETTE, ILLINOIS**

**Statement of Fiduciary Net Position**  
**December 31, 2022**

	<u>Pension Trust</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 4,535,815
Investments	
Illinois Police Officer's Pension Investment Fund	51,085,172
Illinois Firefighters' Pension Investment Fund	51,357,844
Receivables	
Accounts	3,845
Accrued Interest	<u>560</u>
Total Assets	106,983,236
<b>LIABILITIES</b>	
Accounts Payable	<u>3,296</u>
<b>NET POSITION</b>	
Net Position Restricted for Pensions	<u><u>106,979,940</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

## VILLAGE OF WILMETTE, ILLINOIS

### Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended December 31, 2022

	Pension Trust
Additions	
Contributions - Employer	\$ 6,081,000
Contributions - Plan Members	1,161,462
Total Contributions	<u>7,242,462</u>
Investment Income	
Interest Earned	145,666
Net Change in Fair Value	<u>(20,332,567)</u>
	(20,186,901)
Less Investment Expenses	<u>(54,140)</u>
Net Investment Income	<u>(20,241,041)</u>
Total Additions	<u>(12,998,579)</u>
Deductions	
Administration	93,541
Benefits and Refunds	<u>8,364,101</u>
Total Deductions	<u>8,457,642</u>
Change in Fiduciary Net Position	(21,456,221)
Net Position Restricted for Pensions	
Beginning	<u>128,436,161</u>
Ending	<u><u>106,979,940</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Village of Wilmette (the Village), Illinois, was incorporated in 1872. The Village is a municipal corporation governed by an elected mayor and six-member Board of Trustees. The Village's major operations include police and fire protection, highway and street maintenance and reconstruction, building code enforcement, public improvements, economic development, planning and zoning, water, sewer and parking meter services and general administrative services.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Village's accounting policies established in GAAP and used by the Village are described below.

#### REPORTING ENTITY

The Village's financial reporting entity comprises the following:

Primary Government:	Village of Wilmette
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In determining the financial reporting entity, the Village complies with the provisions of GASB Statement No. 61, "the Financial Reporting Omnibus - an Amendment of GASB Statements No. 14 and No. 34," and includes all component units that have a significant operational or financial relationship with the Village. Based upon the criteria set forth in the GASB Statement No. 61, there are no component units included in the reporting entity.

#### Police Pension Employees Retirement System

The Village's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's President, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the PPERS is reported as if it were part of the primary Village because its sole purpose is to provide retirement benefits for the Village's police employees. The PPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the PPERS.

#### Firefighters' Pension Employees Retirement System

The Village's sworn firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of these employees and is governed by a five-member pension board, with two members appointed by the Village President, two elected from active participants of the Fund, and one elected from the retired members of the Fund. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the FPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the Village's sworn firefighters. The FPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the FPERS.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION

##### Government-Wide Statements

The Village's basic financial statements include both government-wide (reporting the Village as a whole) and fund financial statements (reporting the Village's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Village's police and safety, highway and street maintenance and reconstruction, building code enforcement, public improvements, economic development, planning and zoning, and general administrative services are classified as governmental activities. The Village's waterworks and sewerage and parking activities are classified as business-type activities.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations.

The Village's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The Village first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Village's functions and business-type activities (general government, public safety, streets and sanitation, other public works, public health, community development, water, sewer, parking, etc.). The functions are supported by administration and finance revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function or business-type activity) are normally covered by general revenue (property, sales and use taxes, certain intergovernmental revenues, permits and charges for services, etc.).

The Village allocates indirect costs to other funds for personnel who perform administrative services for those funds, along with other indirect costs deemed necessary for their operations, but are paid for through the General Fund.

This government-wide focus is more on the sustainability of the Village as an entity and the change in the Village's net position resulting from the current year's activities.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements

The financial transactions of the Village are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The Village electively added funds, as major funds, which either had debt outstanding or specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the Village:

##### Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Village:

*General Fund* is the general operating fund of the Village. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is a major fund.

*Special Revenue Funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Village maintains two nonmajor special revenue funds, the Motor Fuel Tax Fund and the Fire Insurance Tax Fund. The Motor Fuel Tax Fund accounts for the funds received from the State of Illinois Motor Fuel Tax to be used for operating and maintaining local streets and roads. The Fire Insurance Tax Fund accounts for the foreign fire insurance tax receipts held on behalf of retiring Village firefighters' to be applied to their retiree health insurance premiums.

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

##### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements - Continued

##### Governmental Funds - Continued

*Debt Service Funds* are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Village maintains one major debt service fund, which accounts for the accumulation of monies for the payment of the following bond issues: \$5,065,000 of Series 2017A General Obligation Bonds, \$14,740,000 of Series 2020B General Obligation Refunding Bonds, and \$3,505,000 of Series 2021 General Obligation Bonds.

*Capital Projects Funds* are used to account for resources used for the acquisition of capital facilities. The Village's Capital Projects Fund is reported as a major fund.

##### Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the Village:

*Enterprise Funds* are required to account for operations for which a fee is charged to external users for goods or services and the activity is (a) financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Village maintains two major proprietary funds, the Water Fund and the Sewer Fund, which accounts for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, billing and collections. The Village also maintains one nonmajor enterprise fund, the Parking Meter Fund, which accounts for all activity necessary for provision of parking in the Village, including, but not limited to, administration, operations, maintenance, financing and related debt service, billing and collections.

*Internal Service Funds* are used to account for the financing of goods or services provided by an activity to other departments, funds or component units of the Village on a cost-reimbursement basis. The Village maintains five internal service funds, the Municipal Garage Fund, the Employee Insurance Fund, the Workers' Compensation Fund, the Illinois Municipal Retirement Fund, and the Section 105 Sick Leave Fund.



# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements - Continued

##### Fiduciary Funds

Fiduciary funds are used to report assets held in a trustee or custodial capacity by the Village for others and therefore are not available to support Village programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

*Pension Trust Funds* are used to account for assets held in a trustee capacity by the Village for pension benefit payments. The Police Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the Village's police force. The Firefighters' Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the Village's Fire Department.

The Village's pension trust funds are presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (pension participants) and cannot be used to address activities or obligations of the Village, this fund is not incorporated into the government-wide statements.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

##### Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and pension trust funds utilize an "economic resources" measurement focus. The accounting objectives of the "economic resources" measurement focus is the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. Proprietary and pension trust fund equity is classified as net position.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued

##### Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. The Village recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, franchise taxes, licenses, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

All proprietary funds, pension trust funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the Village’s enterprise funds are charges to customers for sales and services.

The Village also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# **VILLAGE OF WILMETTE, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2022**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY**

##### **Cash and Investments**

Cash and cash equivalents on the Statement of Net Position are considered to be cash on hand, demand deposits, cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows," cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the Village categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

##### **Receivables**

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, income taxes, utility taxes and grants. Business-type activities report utility charges as their major receivables.

##### **Prepays/Inventories - Land Held for Resale**

Prepays/inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. Land held for resale are valued at the lower of cost or market.

##### **Restricted Assets**

Certain proceeds of enterprise fund revenue bonds and capital projects fund general obligation bonds, as well as certain resources set aside for this repayment, are classified as restricted assets on the financial statements because their use is limited by applicable bond covenants. See the note on long-term debt for additional disclosures.

##### **Interfund Receivables, Payables and Activity**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

##### Capital Assets

Capital assets purchased or acquired with an original cost of \$10,000, depending on asset class, or more are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the Village as a whole. Infrastructure such as streets and storm sewers are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs. Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation bases for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at acquisition value on the date donated.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Buildings	75 Years
Improvements Other Than Buildings	20 Years
Water System Improvements	20 - 100 Years
Sewer System Improvements	25 - 75 Years
Storm Water Pump Stations	25 - 50 Years
Infrastructure	20 Years
Motor Equipment	3 - 20 Years
Office Furniture and Equipment	3 - 20 Years
Other Equipment	3 - 20 Years
Machinery, Equipment and Vehicles	3 - 20 Years
Parking Facilities/Improvements	10 - 40 Years

##### Compensated Absences

The Village accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

# **VILLAGE OF WILMETTE, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2022**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued**

##### **Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

##### **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

##### **Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets."

### **NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

#### **BUDGETARY INFORMATION**

All departments of the Village submit requests for appropriation to the Village's manager so that a budget may be prepared. The budget is prepared by fund and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued

##### BUDGETARY INFORMATION - Continued

Annual appropriated budgets are adopted for the general, debt service, enterprise, internal service and pension trust and for the special revenue funds except for the fire insurance tax fund. All annual appropriations lapse at fiscal year-end.

The proposed budget is presented to the governing body for review. The governing body holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget.

The budget may be amended only by the governing body. The legal level of budgetary control, the level at which management cannot overspend the budget without the approval of the governing body, is at the individual fund level.

##### EXCESS OF ACTUAL EXPENDITURES/EXPENSES OVER BUDGET IN AN INDIVIDUAL FUNDS

The following funds had excess of actual expenditures/expenses, exclusive of depreciation, over budget at year end:

Fund	Excess
General	\$ 7,719,180
Municipal Garage	167,374
Employee Insurance	109,453
Workers' Compensation	7,260

The General Fund is mainly over budget due to the recognition of the Public Safety Pension Fund property tax levy. For Budget purposes, the property tax levies for the Police and Fire Pension funds, \$5,581,000 in total, are recognized as revenue in the respective pension funds. For Audit purposes, those levies are recorded as General Fund revenue. Employer Pension Contribution expenditures in each of the Police and Fire departments are recorded in the General Fund to move the levies to the Pension Funds. Additionally, there were expenditures related to unbudgeted revenues such as the remittance to the Illinois Department of Healthcare and Family Services for a portion of Ground Emergency Medical Transport receipts, the Village 150th Anniversary Celebration funded by donations, and a \$1.6 million grant agreement distribution to Community Partners for Affordable Housing from a contribution from Optima, Inc. to further affordable housing in Wilmette. The Municipal Garage Fund is over budget due to fuel cost increases and increased parts and supply costs. The Employee Insurance Fund is over budget due to both a variance in the mix of insurance selections and an increase in the total number of employees purchasing insurance in 2022. The Workers' Compensation Fund is over budget due to larger than expected closed workers compensation claims for 2021 and 2022.

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS

##### DEPOSITS AND INVESTMENTS

The Village maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the Village's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### DEPOSITS AND INVESTMENTS - Continued

Permitted Deposits and Investments - Illinois Statutes authorizes the Village to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services and Illinois Funds.

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

##### Village

*Deposits.* At year-end, the carrying amount of the Village's deposits for governmental and business-type totaled \$50,548,308 and the bank balances totaled \$52,307,778. At year-end the Village also has \$1,383 invested in the Illinois Funds, which is measured at the net asset value per share as determined by the pool.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Village limits its exposure to interest rate risk by structuring the portfolio to provide liquidity while at the same time matching investment maturities to projected fund liabilities.

The Village's investment policy states the "portfolio shall remain sufficiently liquid to enable the Village to meet all operating requirements which may be reasonably anticipated." The Village's investment in the Illinois Funds has an average maturity of less than one year.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Village helps limit its exposure to credit risk by investing in securities issued by agencies of the United States Government that are implicitly guaranteed by the United States Government. The Village's investment policy limits authorized investments to the following:

- Bonds, notes, certificates of indebtedness, treasury bills, or other securities which are guaranteed by the full faith and credit of the United States of America.
- Interest bearing savings accounts, interest bearing certificates of deposit or interest-bearing time deposits, or any investment constituting direct obligations of any institution as authorized by the Village Board
- Illinois Funds
- Illinois Metropolitan Investment Fund

The Village's investment policy also prescribes to the "prudent person" rule, which states, "Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as possible income to be derived. At December 31, 2022, the Village's investments in the Illinois Funds are AAAM rated by Standard & Poor's.

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### DEPOSITS AND INVESTMENTS - Continued

###### Village - Continued

*Custodial Credit Risk - Deposits.* In the case of deposits, this is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. At December 31, 2022, the entire amount of the bank balance of the deposits was covered by federal depository or equivalent insurance. The Village's investment policy further limits the custodial credit risk for deposits as follows: The Village requires that its primary depository pledge collateral for all deposits in excess of \$250,000. This collateral is to be held by the Village or by a third party in the Village's name and may not be released or modified without Village approval. The value of the collateral shall be determined by the Village or by the third-party custodian. The necessary amount (ranging from 102% to 115% of excess FDIC insured deposits) of collateral is determined under the Village's custodial agreement with its depository bank.

*Custodial Credit Risk - Investments.* For an investment, this is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At December 31, 2022, the Village's investment in the Illinois Funds is not subject to custodial credit risk.

*Concentration of Credit Risk.* This is the risk of loss attributed to the magnitude of the Village's investment in a single issuer. The Village's policy states "the Village shall diversify its investments to avoid incurring unreasonable risks regarding specific security types and/or individual financial institutions. At year-end, the Village does not have any investments over 5 percent of the cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

###### Police Pension Fund

The Illinois Police Officers Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual report. For additional information on IPOPIF's investments, please refer to their annual report, which can be obtained from IFPIF at 456 Fulton Street, Suite 402 Peoria, Illinois 61602 or at [www.ipopif.org](http://www.ipopif.org). The Fund transferred all eligible assets to the Investment Fund on June 24, 2022.

*Deposits.* The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$2,079,091 and the bank balances totaled \$1,562,041.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy does not limit custodial credit risk for deposits. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance.



## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### DEPOSITS AND INVESTMENTS - Continued

###### Police Pension Fund - Continued

*Investments.* At year-end the Fund has \$51,085,172 invested in IPOPIF, which is measured at the Net Asset Value (NAV) per share as determined by the pool. The pooled investments consist of the investments as noted in the target allocation table available at [www.ipopif.org](http://www.ipopif.org).

*Investment Policy.* IPOPIF's current investment policy was adopted by the Board of Trustees on December 17, 2021. IPOPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IPOPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 3 of the Illinois Pension Code.

###### Rate of Return

For the year ended December 31, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was not available. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

###### Firefighters' Pension Fund

The Illinois Firefighters' Pension Investment Fund (IFPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate firefighter pension funds. IFPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IFPIF by Illinois suburban and downstate firefighter pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IFPIF. A schedule of investment expenses is included in IFPIF's annual report. For additional information on IFPIF's investments, please refer to their annual report, which can be obtained from IFPIF at 1919 South Highland Avenue, Building A, Suite 237, Lombard, IL 60148 or at [www.ifpif.org](http://www.ifpif.org). The Fund transferred all eligible assets to the IFPIF on January 4, 2022.

*Deposits.* The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IFPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$2,456,724 and the bank balances totaled \$2,394,239.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy does not limit custodial credit risk for deposits. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance.

*Investments.* At year-end the Fund has \$51,357,844 invested in IFPIF, which is measured at the Net Asset Value (NAV) per share as determined by the pool. The pooled investments consist of the investments as noted in the target allocation table available at [www.ifpif.org](http://www.ifpif.org).

*Investment Policy.* IFPIF's current investment policy was adopted by the Board of Trustees on June 17, 2022. IFPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IFPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 4 of the Illinois Pension Code.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### Firefighters' Pension Fund - Continued

##### Rate of Return

For the year ended December 31, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (15.79%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

##### PROPERTY TAXES

Property taxes for 2022 attach as an enforceable lien on January 1, 2022, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments, on or about March 1, 2023, and September 1, 2023. The County collects such taxes and remits them periodically. Since the 2022 levy is intended to finance the 2023 fiscal year, the levy has been recorded as receivable and deferred revenue.

##### INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

###### Interfund Balances

The composition of interfund balances as of the date of this report is as follows:

Receivable Fund	Payable Fund	Amount
General	Debt Service	\$ 683,757
General	Sewer	469,376
General	Internal Service	14,669
		<u>1,167,802</u>

Interfund balances result from the time lag between when transactions are recorded in the accounting system and payments between funds are made. Also, interfund balances are advances in anticipation of receipts to cover temporary cash shortages.

###### Interfund Transfers

Interfund transfers for the year consisted of the following:

Transfer In	Transfer Out	Amount
General	Water	\$ 1,050,000
Debt Service	General	90,000
Water	Sewer	34,924
Nonmajor Enterprise	General	120,000
		<u>1,294,924</u>

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### CAPITAL ASSETS

##### Governmental Activities

Governmental capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Nondepreciable Capital Assets				
Land	\$ 1,836,454	—	—	1,836,454
Construction in Progress	7,263,918	4,665,208	1,065,552	10,863,574
	<u>9,100,372</u>	<u>4,665,208</u>	<u>1,065,552</u>	<u>12,700,028</u>
Depreciable Capital Assets				
Buildings	21,075,414	—	—	21,075,414
Improvements Other Than Buildings	71,315,604	3,959,537	—	75,275,141
Motor Equipment	10,061,557	813,949	293,453	10,582,053
Office Furniture and Equipment	916,766	242,091	—	1,158,857
Other Equipment	3,674,458	37,425	—	3,711,883
	<u>107,043,799</u>	<u>5,053,002</u>	<u>293,453</u>	<u>111,803,348</u>
Less Accumulated Depreciation				
Buildings	9,199,890	517,918	—	9,717,808
Improvements Other Than Buildings	43,392,106	2,896,781	—	46,288,887
Motor Equipment	7,051,378	702,071	254,060	7,499,389
Office Furniture and Equipment	804,295	102,277	—	906,572
Other Equipment	2,921,919	195,525	—	3,117,444
	<u>63,369,588</u>	<u>4,414,572</u>	<u>254,060</u>	<u>67,530,100</u>
Total Net Depreciable Capital Assets	<u>43,674,211</u>	<u>638,430</u>	<u>39,393</u>	<u>44,273,248</u>
Total Net Capital Assets	<u>52,774,583</u>	<u>5,303,638</u>	<u>1,104,945</u>	<u>56,973,276</u>

Depreciation expense was charged to governmental activities as follows:

General Government	\$ 221,799
Streets and Sanitation	3,541,880
Public Safety - Police	237,920
Public Safety - Fire	<u>412,973</u>
	<u>4,414,572</u>

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### CAPITAL ASSETS - Continued

##### Business-Type Activities

Business-type capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Capital Assets - Not Being Depreciated				
Land	\$ 832,453	—	—	832,453
Landscaping	60,231	—	—	60,231
Construction in Progress	52,248,500	20,816,976	1,360,707	71,704,769
	<u>53,141,184</u>	<u>20,816,976</u>	<u>1,360,707</u>	<u>72,597,453</u>
Other Capital Assets				
Buildings	13,166,851	824,515	—	13,991,366
Water System Improvements	30,701,076	259,801	—	30,960,877
Sewer System Improvements	84,901,990	—	—	84,901,990
Storm Water Pump Stations	2,001,674	—	—	2,001,674
Machinery, Equipment, and Vehicles	9,980,087	151,765	—	10,131,852
Parking Facilities/Improvements	4,948,698	—	—	4,948,698
	<u>145,700,376</u>	<u>1,236,081</u>	<u>—</u>	<u>146,936,457</u>
Less Accumulated Depreciation				
Buildings	7,658,494	304,304	—	7,962,798
Water System Improvements	12,878,191	520,135	—	13,398,326
Sewer System Improvements	21,662,161	1,045,888	—	22,708,049
Storm Water Pump Stations	1,342,426	37,190	—	1,379,616
Machinery, Equipment, and Vehicles	7,243,081	410,231	—	7,653,312
Parking Facilities/Improvements	2,745,847	124,838	—	2,870,685
	<u>53,530,200</u>	<u>2,442,586</u>	<u>—</u>	<u>55,972,786</u>
Total Other Capital Assets	<u>92,170,176</u>	<u>(1,206,505)</u>	<u>—</u>	<u>90,963,671</u>
Total Capital Assets	<u>145,311,360</u>	<u>19,610,471</u>	<u>1,360,707</u>	<u>163,561,124</u>

Depreciation expense was charged to business-type activities as follows:

Water	\$ 1,138,164
Sewer	1,172,998
Parking Meter	<u>131,424</u>
	<u>2,442,586</u>

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT

##### General Obligation Bonds

The Village issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the Village. General obligation bonds currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$20,315,000 General Obligation Bonds of 2014, due in annual installments of \$100,000 to \$1,850,000 plus interest at 3.00% to 4.00% through December 1, 2043.	Sewer	\$ 15,500,000	—	15,500,000 *	—
\$9,795,000 General Obligation Bonds of 2017A, due in annual installments of \$370,000 to \$1,375,000 plus interest at 2.00% to 3.00% through December 1, 2036.	Debt Service	5,065,000	—	—	5,065,000
\$3,470,000 General Obligation Refunding Bonds of 2017B, due in annual installments of \$380,000 to \$860,000 plus interest at 3.00% through December 1, 2023.	Water	1,725,000	—	865,000	860,000
\$30,025,000 General Obligation Bonds of 2020A, due in annual installments of \$190,000 to \$3,530,000 plus interest at 2.00% to 5.00% through December 1, 2050.	Sewer	24,340,000	—	390,000	23,950,000
	Water	3,800,000	—	—	3,800,000
\$15,700,000 General Obligation Refunding Bonds of 2020B, due in annual installments of \$1,140,000 to \$3,875,000 plus interest at 2.00% to 5.00% through December 1, 2026.	Debt Service	12,155,000	—	2,600,000	9,555,000
	Water	960,000	—	—	960,000

\*Refunded

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

##### General Obligation Bonds - Continued

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$34,995,000 General Obligation Bonds of 2021, due in annual installments of \$610,000 to \$2,340,000 plus interest at 2.00% to 5.00% through December 1, 2051.	Debt Service	\$ 3,505,000	—	140,000	3,365,000
	Sewer	29,965,000	—	1,190,000	28,775,000
	Water	1,525,000	—	1,010,000	515,000
\$19,295,000 General Obligation Bonds of 2022A, due in annual installments of \$30,000 to \$1,905,000 plus interest at 3.66% through December 1, 2051.	Sewer	—	17,950,000	—	17,950,000
	Water	—	1,345,000	—	1,345,000
\$15,690,000 General Obligation Bonds of 2022B, due in annual installments of \$110,000 to \$1,820,000 plus interest at 3.36% through December 1, 2043.	Sewer	—	15,690,000	—	15,690,000
		98,540,000	34,985,000	21,695,000	111,830,000

##### IEPA Revenue Bonds

The Village has entered into an agreement with the IEPA to provide low interest financing for Sewerage improvements. The repayment schedule for the IEPA Revenue Bonds of 2022 will become available once final disbursement has been received by the Village. IEPA revenue bonds currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
IEPA Revenue Bonds of 2006, L17-2597, due in annual installments of \$27,847 including interest at 2.50% through September 13, 2026.	Sewer	\$ 130,123	—	24,747	105,376

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

#### IEPA Revenue Bonds - Continued

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
IEPA Revenue Bonds of 2007, L17-2807 & L17-2808, due in annual installments of \$41,495 including interest at 2.50% through October 21, 2027.	Sewer	\$ 229,054	—	35,992	193,062
IEPA Revenue Bonds of 2010, L17-2952, due in annual installments of \$8,822 including interest at 0.00% through April 7, 2030.	Sewer	74,986	—	8,822	66,164
IEPA Revenue Bonds of 2011, L17-4005, due in annual installments of \$42,888 including interest at 1.25% through July 18, 2031.	Sewer	401,971	—	37,980	363,991
IEPA Revenue Bonds of 2012, L17-4672, due in annual installments of \$47,414 including interest at 2.295% through August 5, 2032.	Sewer	458,624	—	37,100	421,524
IEPA Revenue Bonds of 2013, L17-4725, due in semi annual installments of \$17,634 including interest at 1.93% through December 1, 2033.	Sewer	371,962	—	28,225	343,737
IEPA Revenue Bonds of 2014, L17-4889, due in semi annual installments of \$19,563 including interest at 1.995% through December 3, 2034.	Sewer	446,082	—	30,377	415,705
IEPA Revenue Bonds of 2016, L17-5100, due in semi annual installments of \$21,519 including interest at 1.86% through July 19, 2036.	Sewer	561,074	—	32,753	528,321

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

#### IEPA Revenue Bonds - Continued

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
IEPA Revenue Bonds of 2017, L17-5100, due in annual installments of \$533,021 including interest at 1.76% through May 18, 2040.	Water	\$ 8,558,363	—	365,794	8,192,569
IEPA Revenue Bonds of 2018, L17-5509, due in annual installments of \$47,546 including interest at 1.76% through April 4, 2038.	Sewer	678,308	—	35,765	642,543
IEPA Revenue Bonds of 2019, L17-5572, due in annual installments of \$112,822 including interest at 1.84% interest through April 3, 2040.	Sewer	1,762,266	—	80,766	1,681,500
IEPA Revenue Bonds of 2022, L17-5654, due in annual installments including interest at 1.11% interest through December 13, 2042.	Sewer	—	664,134	—	664,134
		13,672,813	664,134	718,321	13,618,626

#### Installment Contracts

In June 2013, the Village received formal notification from the Office of the State Fire Marshal and the Illinois Finance Authority that the Village had been approved for a \$250,000 interest free loan for the purchase of a fire truck. The loan is from the Fire Trust Revolving Loan Program and is to be paid back in equal installments over 20 years. The loan was used to help defray the cost of the purchase of a new Emergency One Fire Pumping Apparatus to replace an approximately 25-year-old pumper. Installment contracts currently outstanding are governmental and are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$250,000 Installment Contract of 2012 - due in annual installments of \$12,500 through November 1, 2032.	General	\$ 137,500	—	12,500	125,000



# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

##### Long-Term Liabilities Activity

Changes in long-term liabilities during the fiscal year were as follows:

Type of Debt	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due within One Year
<b>Governmental Activities</b>					
Compensated Absences	\$ 4,301,031	261,730	523,460	4,039,301	807,860
Net Pension Liability/(Asset)					
IMRF	(9,746,918)	17,324,201	—	7,577,283	—
Police Pension	15,863,918	14,620,291	—	30,484,209	—
Firefighters' Pension	22,235,480	12,929,720	—	35,165,200	—
Total OPEB Liability - RBP	3,912,039	407,234	—	4,319,273	—
General Obligation Bonds Payable	20,725,000	—	2,740,000	17,985,000	2,990,000
Plus: Unamortized Premium	2,264,256	—	400,259	1,863,997	—
Installment Contracts Payable	137,500	—	12,500	125,000	12,500
	<u>59,692,306</u>	<u>45,543,176</u>	<u>3,676,219</u>	<u>101,559,263</u>	<u>3,810,360</u>
<b>Business-Type Activities</b>					
Compensated Absences	264,000	13,800	6,900	270,900	54,180
Total OPEB Liability - RBP	931,391	51,660	—	983,051	—
General Obligation Bonds Payable	77,815,000	34,985,000	18,955,000	93,845,000	2,530,000
Plus: Unamortized Premium	3,419,505	—	190,301	3,229,204	—
IEPA Loans Payable	13,672,813	664,134	718,321	13,618,626	749,826
	<u>96,102,709</u>	<u>35,714,594</u>	<u>19,870,522</u>	<u>111,946,781</u>	<u>3,334,006</u>

For governmental activities, the General Fund makes payments on the compensated absences, the net pension liabilities/(assets), the total OPEB liability, and the installment contracts payable. The Debt Service Fund makes payments on the general obligation bonds payable.

For the business-type activities compensated absences are retired by the Water and Sewer Funds. The Water, the Sewer and the Parking Meter Funds make payments on the total OPEB liability. The Water Fund and Sewer Fund make payments on the IEPA loans payable. The Water and Sewer Funds make payments on the general obligation bonds payable.

**VILLAGE OF WILMETTE, ILLINOIS****Notes to the Financial Statements****December 31, 2022****NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued****LONG-TERM DEBT - Continued****Debt Service Requirements to Maturity**

The annual debt service requirements to maturity, including principal and interest, are as follows:

Fiscal Year	Governmental Activities			
	General Obligation		Installment Contracts	
	Bonds Payable			
	Principal	Interest	Principal	Interest
2023	\$ 2,990,000	725,943	12,500	—
2024	3,085,000	576,443	12,500	—
2025	3,225,000	422,193	12,500	—
2026	1,705,000	272,043	12,500	—
2027	580,000	198,043	12,500	—
2028	595,000	180,593	12,500	—
2029	545,000	161,568	12,500	—
2030	560,000	145,318	12,500	—
2031	585,000	125,518	12,500	—
2032	600,000	106,368	12,500	—
2033	620,000	90,018	—	—
2034	630,000	73,118	—	—
2035	650,000	55,918	—	—
2036	670,000	38,168	—	—
2037	180,000	19,868	—	—
2038	185,000	16,268	—	—
2039	190,000	12,568	—	—
2040	195,000	8,532	—	—
2041	195,000	4,400	—	—
Totals	17,985,000	3,232,888	125,000	—

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

#### Debt Service Requirements to Maturity - Continued

Fiscal Year	Business-Type Activities			
	General Obligation		IEPA	
	Bonds Payable		Loans Payable	
	Principal	Interest	Principal	Interest
2023	\$ 2,530,000	3,295,778	749,826	762,482
2024	2,020,000	2,848,995	763,621	748,686
2025	1,930,000	2,750,469	777,679	734,628
2026	1,925,000	2,664,885	792,005	720,303
2027	2,435,000	2,573,923	777,633	705,884
2028	2,570,000	2,461,481	750,972	691,994
2029	3,055,000	2,343,093	764,357	678,609
2030	3,200,000	2,215,715	773,572	664,982
2031	3,340,000	2,082,609	783,042	651,103
2032	3,425,000	1,964,289	754,148	637,109
2033	3,580,000	1,866,107	714,995	623,534
2034	3,560,000	1,772,431	697,769	610,804
2035	3,650,000	1,679,969	671,000	598,448
2036	3,740,000	1,591,563	682,984	586,464
2037	3,825,000	1,500,262	651,946	574,463
2038	4,090,000	1,404,872	639,782	562,865
2039	4,200,000	1,288,776	627,195	551,669
2040	4,360,000	1,167,015	581,964	540,488
2041	4,475,000	1,040,266	—	—
2042	4,540,000	908,988	—	—
2043	4,415,000	774,794	—	—
2044	2,665,000	644,816	—	—
2045	2,735,000	574,070	—	—
2046	2,810,000	500,343	—	—
2047	2,885,000	422,901	—	—
2048	2,965,000	343,294	—	—
2049	3,045,000	261,396	—	—
2050	2,935,000	177,268	—	—
2051	2,940,000	95,607	—	—
Totals	93,845,000	43,215,975	12,954,490	11,644,515

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

##### Defeased Debt

On September 7, 2022, the Village issued \$15,690,000 par value General Obligation Refunding Bonds of 2022B to refund \$15,500,000 of the General Obligation Refunding Bonds of 2014. The Village defeased bonds by placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payment of the old bonds. Since the requirements that normally satisfy defeasance have been met, the financial statements reflect satisfaction of the original liability through the irrevocable transfer to an escrow agent of an amount computed to be adequate to meet the future debt service requirements of the issue. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the government's basic financial statements. Through this refunding, the Village reduced its total debt service by \$871,549 and obtained an economic gain of \$620,698.

##### Legal Debt Margin

Article VII, Section 6(k) of the 1970 Illinois Constitution governs the computation of legal debt margin. "The General Assembly may limit by law the amount and require referendum approval of debt to the incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property...(2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amounts." To date the Illinois General Assembly has set no limits for home rule municipalities. The Village is a home rule municipality.

#### NET POSITION CLASSIFICATIONS

Net investment in capital assets was comprised of the following as of December 31, 2022:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 56,973,276
Plus:	
Loss on Refunding	573,588
Unspent Bond Proceeds	82,679
Less Capital Related Debt:	
General Obligation Bonds Payable	(17,985,000)
Unamortized Premiums	(1,863,997)
Installment Contracts Payable	(125,000)
	<hr/>
Net Investment in Capital Assets	<u>37,655,546</u>

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### NET POSITION CLASSIFICATIONS - Continued

Business-Type Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 163,561,124
Plus: Unspent Bond Proceeds	12,565,080
Less Capital Related Debt:	
General Obligation Bonds Payable	(93,845,000)
Unamortized Premiums	(3,229,204)
IEPA Loans Payable	<u>(13,618,626)</u>
Net Investment in Capital Assets	<u>65,433,374</u>

##### FUND BALANCE CLASSIFICATIONS

In the governmental funds financial statements, the Village considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Village first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

*Restricted Fund Balance.* Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance.* Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Trustees; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

*Assigned Fund Balance.* Consists of amounts that are constrained by the Board of Trustees' intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Trustees itself or b) a body or official to which the Board of Trustees has delegated the authority to assign amounts to be used for specific purposes. The Village's highest level of decision-making authority is the Board of Trustees, who is authorized to assign amounts to a specific purpose.

*Unassigned Fund Balance.* Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### FUND BALANCE CLASSIFICATIONS - Continued

*Minimum Fund Balance Policy.* The Village's policy is cash flow based. It states that the General Fund should maintain a minimum fund balance equal to 25% of projected annual expenditures with a target level of 30% of operating expenditures. Excess balances will be allocated for one-time capital needs. The Water Fund should maintain a minimum net position equal to 20% of operating expenses with a target level of 25% of operating expenses. The Sewer Fund should maintain a minimum net position of 25% of total operating expenses.

Although the Village has reported land held for resale of \$630,000 in the General Fund at year-end, the Village also secured a line of credit related to the purchase of the land which it has not exercised at December 31, 2022. Due to the fact that the Village can exercise the line of credit at any time and immediately replenish the cash in the General Fund used to purchase the land, the land held for resale is not reported as nonspendable fund balance at December 31, 2022.

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	General	Debt Service	Capital Projects	Nonmajor	Totals
Fund Balances					
Nonspendable					
Prepays	\$ 59,462	—	—	—	59,462
IRMA Insurance Deposit	2,756,984	—	—	—	2,756,984
	2,816,446	—	—	—	2,816,446
Restricted					
Police Seizures	2,664,611	—	—	—	2,664,611
Debt Service	—	88,352	—	—	88,352
Motor Fuel Tax	—	—	—	980,916	980,916
Fire Insurance Tax	—	—	—	557,132	557,132
	2,664,611	88,352	—	1,538,048	4,291,011
Assigned					
Road Maintenance	826,672	—	—	—	826,672
Capital Projects	2,444,467	—	82,318	—	2,526,785
Encumbrances					
Street Maintenance	53,541	—	802,408	—	855,949
	3,324,680	—	884,726	—	4,209,406
Unassigned	18,473,213	—	—	—	18,473,213
Total Fund Balances	27,278,950	88,352	884,726	1,538,048	29,790,076

## **VILLAGE OF WILMETTE, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2022**

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#### **NOTE 4 - OTHER INFORMATION**

##### **COMMITMENTS**

###### **Tax Abatements**

The Village of Wilmette established a hotel-motel occupancy tax in 2011. Concurrently, the Village entered into an economic incentive agreement with a corporation for the development of the Village's only hotel on property where no development existed. The agreement provides for the rebate of a portion of the hotel-motel taxes for ten years or up to a maximum cap of \$3.2 million. For the fiscal year ended December 31, 2022, the Village rebated a total of \$88,022 in taxes under this agreement. The hotel was sold during the course of 2022 and the economic incentive agreement was then terminated upon completing of the sale in May 2022.

##### **RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; illnesses to employees; and natural disasters. These risks are provided for through participation in the Intergovernmental Risk Management Agency and the North Suburban Employee Benefit Cooperative. Premiums have been displayed as expenditures/expenses in appropriate funds. There were no significant changes in insurance coverages from the prior year and settlements did not exceed insurance coverage in any of the past three fiscal years.

###### **Intergovernmental Risk Management Agency (IRMA)**

The Village participates in the Intergovernmental Risk Management Agency (IRMA). IRMA is an organization of municipalities and special districts in Northeastern Illinois which have formed an association under the Illinois Intergovernmental Cooperation Statute to pool its risk management needs. The agency administers a mix of self-insurance and commercial insurance coverages; property/casualty and workers' compensation claim administration /litigation management services; unemployment claim administration; extensive risk management/loss control consulting and training programs; and a risk information system and financial reporting service for its members.

The Village's payments to IRMA are displayed on the financial statements as expenditures/expenses in appropriate funds. Each member assumes the first \$1,000 of each occurrence for years prior to 2004 and \$2,500 for each occurrence in 2004 and subsequent years. Beginning in 2005, members were given the option to assume higher deductibles. IRMA has a mix of self-insurance and commercial insurance at various amounts about that level. Each member appoints one delegate, along with an alternate delegate, to represent the member on the Board of Directors. The Village does not exercise any control over the activities of the Agency beyond its representation on the Board of Directors. Initial contributions are determined each year based on the individual member's eligible revenue as defined in the by-laws of IRMA and experience modification factors based on past member loss experience. Members have a contractual obligation to fund any deficit of IRMA attributable to a membership year during which they were a member. Supplemental contributions may be required to fund these deficits.

## **VILLAGE OF WILMETTE, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2022**

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#### **NOTE 4 - OTHER INFORMATION - Continued**

##### **RISK MANAGEMENT - Continues**

##### **North Suburban Employee Benefit Cooperative (NSEBC)**

The Village participates in the North Suburban Employee's Benefit Cooperative (NSEBC), an agency of governmental entities created to finance and administer medical and dental care benefits to employees of its member organizations. Each municipality appoints one representative to serve on the Board of Directors. The Board determines the general policies, which includes approval of the annual budget. Members are contractually obligated to make all monthly payments and to fund any deficit upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Board. There were no significant changes in insurance coverages from the prior year and settlements did not exceed insurance coverage in any of the past three fiscal years. The Village reports insurance activities within the Employee Insurance Fund. The Village's total payments for the year ended December 31, 2022 were \$3,424,233.

##### **JOINT VENTURE**

##### **Solid Waste Agency of Northern Cook County (SWANCC)**

The Village is a member of the Solid Waste Agency of Northern Cook County (SWANCC) which consists of twenty-three municipalities. SWANCC is a municipal corporation and public body politic established pursuant to the Constitution Act of the State of Illinois and the Intergovernmental Cooperation Act of the State of Illinois, as amended.

SWANCC is empowered to plan, construct, finance, operate, and maintain a solid waste disposal system to serve its members. SWANCC is governed by a Board of Directors which consists of one appointed representative from each member municipality. Each Director has an equal vote. The officers of SWANCC are appointed by the Board of Directors.

The Board of Directors determines the general policy of SWANCC, makes all appropriations, approves contracts, adopts resolutions providing for the issuance of bonds or notes by SWANCC, adopts bylaws, rules and regulations, and exercises such powers and performs such duties as may be prescribed in the SWANCC agreement or the by-laws. Separate audited financial statements are available at 3 Providence Way, Des Plaines, Illinois 60016.

SWANCC's bonds are revenue obligations. They are limited obligations of SWANCC, with a claim for payment solely from and secured by a pledge of the revenues of the system, and amounts in various funds and accounts established by SWANCC resolutions. SWANCC has no power to levy taxes.

Revenues of the system consist of: (a) all receipts derived from Solid Waste Disposal Contracts or any other contracts for the disposal of waste; (b) all income derived from the investment of monies; and (c) all income, fees, service charges, and all grants, rents, and receipts derived by SWANCC from the ownership and operation of the system.

SWANCC covenants to establish fees and charges sufficient to provide revenues to meet all its requirements.



# **VILLAGE OF WILMETTE, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2022**

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### **NOTE 4 - OTHER INFORMATION - Continued**

#### **JOINT VENTURE - Continued**

##### **Solid Waste Agency of Northern Cook County (SWANCC) - Continued**

SWANCC has entered into Solid Waste Disposal Contracts with the member municipalities. The Contracts are irrevocable, and may not be terminated or amended, except as provided in the Contract. Each member is obligated, on a “take or pay” basis, to purchase or in any event to pay for a minimum annual cost of the system.

The obligation of the Village to make all payments as required by this Contract is unconditional and irrevocable, without regard to performance or nonperformance by SWANCC of its obligations under this Contract.

The payments required to be made by the Village under this Contract are required to be made solely from revenues to be derived by the Village from the operation of the Municipal Waste System Fund.

The Village is not prohibited by the Contract from using any other funds to make the payments required by the Contract. The Contract shall not constitute an indebtedness of the Village within the meaning of any statutory or constitutional limitation. In accordance with the joint venture agreement, the Village remitted \$467,128 to SWANCC for the year ended December 31, 2022, which is recorded in the Village’s General Fund.

### **CONTINGENT LIABILITIES**

#### **Litigation**

The Village is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village’s attorneys, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

#### **Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 4 - OTHER INFORMATION - Continued

##### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS

The Village contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system, the Police Pension Plan which is a single-employer pension plan, and the Firefighters' Pension Plan which is a single-employer pension plan. A separate report is issued for the Police Pension Plan and Firefighters' Pension Plan and is available by contacting the Village. IMRF also issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at [www.imrf.org](http://www.imrf.org). The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

The aggregate amounts recognized for the three pension plans are:

	Pension Expense	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources
IMRF	\$ 1,461,321	7,577,283	7,470,127	(91,034)
Police Pension	4,013,878	30,484,209	9,107,757	(1,350,453)
Firefighters' Pension	4,497,524	35,165,200	8,185,315	(372,935)
	<u>9,972,723</u>	<u>73,226,692</u>	<u>24,763,199</u>	<u>(1,814,422)</u>

##### Illinois Municipal Retirement Fund (IMRF)

###### Plan Descriptions

*Plan Administration.* All employees (other than those covered by the Police and Firefighters' Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Benefits Provided.* IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

##### Plan Descriptions - Continued

*Benefits Provided - Continued.* IMRF provides two tiers of pension benefits. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2022, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	179
Inactive Plan Members Entitled to but not yet Receiving Benefits	85
Active Plan Members	<u>125</u>
Total	<u><u>389</u></u>

*Contributions.* As set by statute, the Village's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the year-ended December 31, 2022, the Village's contribution was 8.48% of covered payroll.

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### Plan Descriptions - Continued

*Net Pension Liability.* The Village's net pension liability was measured as of December 31, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability was determined by an actuarial valuation performed, as of December 31, 2022, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	2.75%
Inflation	2.25%

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

##### Plan Descriptions - Continued

*Actuarial Assumptions - Continued.*

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	25.50%	4.90%
Domestic Equities	35.50%	6.50%
International Equities	18.00%	7.60%
Real Estate	10.50%	6.20%
Blended	9.50%	6.25% - 9.90%
Cash and Cash Equivalents	1.00%	4.00%

##### Discount Rate

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

##### Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net Pension Liability	\$ 16,720,144	7,577,283	205,931

**VILLAGE OF WILMETTE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2022**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Changes in the Net Pension Liability/(Asset)**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability/(Asset) (A) - (B)
Balances at December 31, 2021	\$ 77,780,743	87,527,661	(9,746,918)
Changes for the Year:			
Service Cost	1,059,063	—	1,059,063
Interest on the Total Pension Liability	5,516,624	—	5,516,624
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	1,085,115	—	1,085,115
Changes of Assumptions	—	—	—
Contributions - Employer	—	997,879	(997,879)
Contributions - Employees	—	552,779	(552,779)
Net Investment Income		(11,434,224)	11,434,224
Benefit Payments, Including Refunds of Employee Contributions	(4,437,824)	(4,437,824)	—
Other (Net Transfer)	—	220,167	(220,167)
Net Changes	3,222,978	(14,101,223)	17,324,201
Balances at December 31, 2022	81,003,721	73,426,438	7,577,283

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2022, the Village recognized pension expense of \$1,461,321. At December 31, 2022, the Village reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 1,390,783	(3,991)	1,386,792
Change in Assumptions	—	(87,043)	(87,043)
Net Difference Between Projected and Actual			
Earnings on Pension Plan Investments	6,079,344	—	6,079,344
Total Deferred Amounts Related to IMRF	7,470,127	(91,034)	7,379,093

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows of Resources
2023	\$ 148,754
2024	1,512,408
2025	2,181,270
2026	3,536,661
2027	—
Thereafter	—
Total	7,379,093

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan

##### Plan Descriptions

*Plan Administration.* The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The Village accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the Village President, one member is elected by pension beneficiaries and two members are elected by active police employees.

*Plan Membership.* At December 31, 2022, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	47
Inactive Plan Members Entitled to but not yet Receiving Benefits	1
Active Plan Members	<u>45</u>
Total	<u><u>93</u></u>

*Benefits Provided.* The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of  $\frac{1}{2}$  of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.



## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 4 - OTHER INFORMATION - Continued

##### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan - Continued

##### Plan Descriptions - Continued

*Benefits Provided - Continued.* Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Police officer salary for the pension purposes is capped at \$106,800 as of 2011, and indexed annually to the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions.* Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the Village to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended December 31, 2022, the Village's contribution was 50.32% of covered payroll.

*Significant Investments.* At year end, the Pension Plan does not have any investments over 5 percent of net plan position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan - Continued

##### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation performed, as of December 31, 2022, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	Service Based
Cost of Living Adjustments	3.00%
Inflation	2.25%

Mortality rates were based on the PubS-2010 employee mortality, projected 5 years past the valuation date with Scale MP-2021. 10% of active deaths are assumed to be in the line of duty.

##### Discount Rate

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan - Continued

##### Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net Pension Liability	\$ 41,658,037	30,484,209	21,313,650

##### Changes in the Net Pension Liability

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2020	\$ 80,446,361	64,582,443	15,863,918
Changes for the Year:			
Service Cost	1,053,123	—	1,053,123
Interest on the Total Pension Liability	5,774,532	—	5,774,532
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual			
Experience of the Total Pension Liability	565,500	—	565,500
Changes of Assumptions	(488,833)	—	(488,833)
Contributions - Employer	—	2,705,000	(2,705,000)
Contributions - Employees	—	666,017	(666,017)
Net Investment Income	—	(11,044,860)	11,044,860
Benefit Payments, Including Refunds of Employee Contributions	(3,701,508)	(3,701,508)	—
Other (Net Transfer)	—	(42,126)	42,126
Net Changes	3,202,814	(11,417,477)	14,620,291
Balances at December 31, 2021	83,649,175	53,164,966	30,484,209

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan - Continued

##### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2022, the Village recognized pension expense of \$4,013,878. At December 31, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 633,095	(790,222)	(157,127)
Change in Assumptions	—	(560,231)	(560,231)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	8,474,662	—	8,474,662
Total Deferred Amounts Related to Police Pension	9,107,757	(1,350,453)	7,757,304

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Deferred Outflows/ (Inflows) of Resources
2023	\$ 516,192
2024	1,510,024
2025	2,607,260
2026	3,133,272
2027	(9,444)
Thereafter	—
Total	7,757,304

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Firefighters' Pension Plan

###### Plan Descriptions

*Plan Administration.* The Firefighters' Pension Plan is a single-employer defined benefit pension plan that covers all sworn firefighter personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-1) and may be amended only by the Illinois legislature. The Village accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the Village President, one member is elected by pension beneficiaries and two members are elected by active fire employees.

*Plan Membership.* At December 31, 2022, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	60
Inactive Plan Members Entitled to but not yet Receiving Benefits	4
Active Plan Members	<u>44</u>
Total	<u><u>108</u></u>

*Benefits Provided.* The following is a summary of the Firefighters' Pension Plan as provided for in Illinois State Statutes.

The Firefighters' Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of  $\frac{1}{2}$  of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 4 - OTHER INFORMATION - Continued

##### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Firefighters' Pension Plan - Continued

##### Plan Descriptions - Continued

*Benefits Provided - Continued.* Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for the pension purposes is capped at \$106,800 as of 2011, and indexed annually to the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or  $\frac{1}{2}$  of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions.* Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the Village to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended December 31, 2022, the Village's contribution was 64.43% of covered payroll.

*Significant Investments.* At year end, the Pension Plan does not have any investments over 5 percent of net plan position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Firefighters' Pension Plan - Continued

##### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation performed, as of December 31, 2022, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	Service Based
Cost of Living Adjustments	3.00%
Inflation	2.25%

Mortality rates were based on the PubS-2010 employee mortality, projected 5 years past the valuation date with Scale MP-2021. 20% of active deaths are assumed to be in the line of duty.

##### Discount Rate

The discount rate used to measure the total pension liability was 7.25%, the same as the prior year. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Firefighters' Pension Plan - Continued

##### Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net Pension Liability	\$	47,013,929	35,165,200	25,479,467

##### Changes in the Net Pension Liability

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2021	\$ 86,089,198	63,853,718	22,235,480
Changes for the Year:			
Service Cost	1,189,592	—	1,189,592
Interest on the Total Pension Liability	6,158,692	—	6,158,692
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	205,285	—	205,285
Changes of Assumptions	—	—	—
Contributions - Employer	—	3,376,000	(3,376,000)
Contributions - Employees	—	495,445	(495,445)
Net Investment Income	—	(9,196,181)	9,196,181
Benefit Payments, Including Refunds of Employee Contributions	(4,662,593)	(4,662,593)	—
Other (Net Transfer)	—	(51,415)	51,415
Net Changes	2,890,976	(10,038,744)	12,929,720
Balances at December 31, 2022	88,980,174	53,814,974	35,165,200



# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Firefighters' Pension Plan - Continued

##### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2022, the Village recognized pension expense of \$4,497,524. At December 31, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 809,341	(372,935)	436,406
Change in Assumptions	434,100	—	434,100
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	6,941,874	—	6,941,874
Total Deferred Amounts Related to Firefighters' Pension	8,185,315	(372,935)	7,812,380

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows of Resources
2022	\$ 813,479
2023	1,699,869
2024	2,471,598
2025	2,793,220
2026	34,214
Thereafter	—
Total	7,812,380

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 4 - OTHER INFORMATION - Continued

##### OTHER POST-EMPLOYMENT BENEFITS

###### General Information about the OPEB Plan

*Plan Description.* The Village's defined benefit OPEB plan, Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general and public safety employees of the Village. RBP is a single-employer defined benefit OPEB plan administered by the Village. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided.* RBP provides a retired employee and his or her spouse and eligible dependents are eligible to continue health insurance identical to active employees if they meet the eligibility for retirement under the applicable retirement plan. The retiree is responsible for paying the entire monthly premium for health coverage and that of any covered spouse or eligible dependents. At age 65, Medicare becomes primary.

*Plan Membership.* As of December 31, 2022, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	29
Inactive Plan Members Entitled to but not yet Receiving Benefits	—
Active Plan Members	<u>195</u>
Total	<u><u>224</u></u>

###### Total OPEB Liability

The Village's total OPEB liability was measured as of December 31, 2022, and was determined by an actuarial valuation as of December 31, 2022.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

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### NOTE 4 - OTHER INFORMATION - Continued

#### OTHER POST-EMPLOYMENT BENEFITS - Continued

##### Total OPEB Liability - Continued

*Actuarial Assumptions and Other Inputs - Continued.*

Inflation	2.50%
Salary Increases	Varies by Service
Discount Rate	4.31%
Healthcare Cost Trend Rates	Initial rate of 7.00% in fiscal 2022, grading down to the ultimate trend rate of 4.00% in fiscal year 2073
Retirees' Share of Benefit-Related Costs	100% of the active premium rate

The discount rate was based on the December 31, 2022 S&P Municipal Bond 20 year high grade rate index as published by S&P Dow Jones Indices. The 20-Bond Index consists of 20 general obligation bonds that mature in 20 years. The average rating of the 20 bonds is roughly equivalent to Moody's Investors Service's Aa2 rating and Fitch's AA.

Mortality rates were based on PubS-2010 Employee mortality, projected 5 years past the valuation date with Scale MP-2021.

##### Change in the Total OPEB Liability

	Total OPEB Liability
Balance at December 31, 2021	<u>\$ 4,843,430</u>
Changes for the Year:	
Service Cost	238,529
Interest on the Total OPEB Liability	112,440
Changes of Benefit Terms	—
Difference Between Expected and Actual Experience	174,068
Changes of Assumptions or Other Inputs	104,089
Benefit Payments	<u>(170,232)</u>
Net Changes	<u>458,894</u>
Balance at December 31, 2022	<u><u>5,302,324</u></u>

## VILLAGE OF WILMETTE, ILLINOIS

### Notes to the Financial Statements

December 31, 2022

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#### NOTE 4 - OTHER INFORMATION - Continued

##### OTHER POST-EMPLOYMENT BENEFITS - Continued

##### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The discount rate used to measure the total pension liability was 4.31%, while the prior valuation used 2.25%. The following presents the total OPEB liability, calculated using the discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

		1% Decrease (3.31%)	Current Discount Rate (4.31%)	1% Increase (5.31%)
Total OPEB Liability	\$	5,793,128	5,302,324	4,864,616

##### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, calculated using a variable Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

		1% Decrease (Varies)	Healthcare Cost Trend Rates (Varies)	1% Increase (Varies)
Total OPEB Liability	\$	4,790,413	5,302,324	5,903,468

# VILLAGE OF WILMETTE, ILLINOIS

## Notes to the Financial Statements

December 31, 2022

### NOTE 4 - OTHER INFORMATION - Continued

#### OTHER POST-EMPLOYMENT BENEFITS - Continued

##### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2022, the Village recognized OPEB expense of \$370,709. At December 31, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 154,727	(271,288)	(116,561)
Change in Assumptions	518,616	(218,364)	300,252
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	—	—	—
Total Deferred Amounts Related to OPEB	673,343	(489,652)	183,691

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year	Net Deferred Outflows of Resources
2023	\$ 19,740
2024	19,740
2025	19,740
2026	19,740
2027	47,223
Thereafter	57,508
Total	183,691

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions
  - Illinois Municipal Retirement Fund
  - Police Pension Fund
  - Firefighters' Pension Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset)
  - Illinois Municipal Retirement Fund
  - Police Pension Fund
  - Firefighters' Pension Fund
- Schedule of Investment Returns
  - Police Pension Fund
  - Firefighters' Pension Fund
- Schedule of Changes in the Employer's Total OPEB Liability
  - Retiree Benefit Plan
- Budgetary Comparison Schedule
  - General Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

# VILLAGE OF WILMETTE, ILLINOIS

## Illinois Municipal Retirement Fund Schedule of Employer Contributions December 31, 2022

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$ 1,072,680	\$ 1,072,680	\$ —	\$ 9,335,774	11.49%
2016	1,137,869	1,137,869	—	9,498,079	11.98%
2017	1,128,188	1,131,369	3,181	9,948,746	11.37%
2018	1,199,518	1,199,518	—	10,340,678	11.60%
2019	984,434	984,434	—	10,817,971	9.10%
2020	1,228,934	1,228,780	(154)	10,962,834	11.21%
2021	1,211,368	1,211,368	—	11,205,995	10.81%
2022	997,879	997,879	—	11,767,447	8.48%

### Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	21 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.85% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	See the Notes to the Financial Statements
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

### Note:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

# VILLAGE OF WILMETTE, ILLINOIS

## Police Pension Fund

### Schedule of Employer Contributions

December 31, 2022

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 1,775,948	\$ 1,800,000	\$ 24,052	\$ 4,263,576	42.22%
2015	1,763,100	1,763,100	—	4,385,426	40.20%
2016	1,890,902	1,891,000	98	4,539,433	41.66%
2017	2,022,056	2,023,000	944	4,363,788	46.36%
2018	2,062,486	2,127,000	64,514	4,540,859	46.84%
2019	2,237,585	2,273,000	35,415	4,790,179	47.45%
2020	2,492,900	2,492,000	(900)	4,948,108	50.36%
2021	2,395,655	2,705,000	309,345	5,096,433	53.08%
2022	2,143,073	2,705,000	561,927	5,375,237	50.32%

#### Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay
Remaining Amortization Period	15 Years
Asset Valuation Method	3-Year Smoothed Fair Value
Inflation	2.50%
Salary Increases	Service Based Rates
Investment Rate of Return	7.25%
Retirement Age	50-70
Mortality	PubS-2010 Employee mortality, projected 5 years past the valuation date with Scale MP-2021. 10% of active deaths are assumed to be in the line of duty.

#### Note:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.



# VILLAGE OF WILMETTE, ILLINOIS

## Firefighters' Pension Fund Schedule of Employer Contributions December 31, 2022

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 2,177,181	\$ 2,200,000	\$ 22,819	\$ 4,333,254	50.77%
2015	2,295,995	2,296,000	5	4,464,767	51.42%
2016	2,421,031	2,422,000	969	4,481,012	54.05%
2017	2,608,114	2,609,000	886	4,296,430	60.72%
2018	2,633,068	2,750,000	116,932	4,591,448	59.89%
2019	2,756,834	2,823,000	66,166	4,719,208	59.82%
2020	2,934,974	2,935,000	26	4,793,064	61.23%
2021	2,989,546	3,376,000	386,454	4,995,704	67.58%
2022	2,930,975	3,376,000	445,025	5,240,032	64.43%

### Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay
Remaining Amortization Period	15 Years
Asset Valuation Method	3-Year Smoothed Fair Value
Inflation	2.50%
Salary Increases	Service Based Rates
Investment Rate of Return	7.25%
Retirement Age	50 - 70
Mortality	PubS-2010 Employee mortality, projected 5 years past the valuation date with Scale MP-2021. 20% of active deaths are assumed to be in the line of duty.

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

# VILLAGE OF WILMETTE, ILLINOIS

## Illinois Municipal Retirement Fund

### Schedule of Changes in the Employer's Net Pension Liability/(Asset)

December 31, 2022

	2015	2016
Total Pension Liability		
Service Cost	\$ 1,001,981	1,005,179
Interest	4,446,817	4,621,314
Changes in Benefit Terms	—	—
Differences Between Expected and Actual Experience	12,304	540,685
Change of Assumptions	72,972	(149,306)
Benefit Payments, Including Refunds of Member Contributions	(2,999,904)	(3,246,994)
Net Change in Total Pension Liability	2,534,170	2,770,878
Total Pension Liability - Beginning	60,369,011	62,903,181
Total Pension Liability - Ending	62,903,181	65,674,059
Plan Fiduciary Net Position		
Contributions - Employer	\$ 1,072,680	1,137,869
Contributions - Members	420,111	459,710
Net Investment Income	278,943	3,828,013
Benefit Payments, Including Refunds of Member Contributions	(2,999,904)	(3,246,994)
Other (Net Transfer)	284,970	393,842
Net Change in Plan Fiduciary Net Position	(943,200)	2,572,440
Plan Net Position - Beginning	56,542,202	55,599,002
Plan Net Position - Ending	55,599,002	58,171,442
Employer's Net Pension Liability/(Asset)	\$ 7,304,179	7,502,617
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	88.39%	88.58%
Covered Payroll	\$ 9,335,774	9,498,079
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	78.24%	78.99%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2015 through 2022. Changes in assumptions related to the demographics were made in 2015 and 2017.

2017	2018	2019	2020	2021	2022
995,922	983,308	1,068,523	1,103,491	1,040,899	1,059,063
4,832,242	4,852,620	4,967,901	5,153,333	5,272,365	5,516,624
—	—	—	—	—	—
170,440	(138,743)	417,459	(20,998)	1,367,755	1,085,115
(2,101,568)	1,869,323	—	(457,972)	—	—
(3,484,262)	(3,753,777)	(3,822,115)	(4,005,254)	(4,204,208)	(4,437,824)
412,774	3,812,731	2,631,768	1,772,600	3,476,811	3,222,978
65,674,059	66,086,833	69,899,564	72,531,332	74,303,932	77,780,743
66,086,833	69,899,564	72,531,332	74,303,932	77,780,743	81,003,721
1,131,369	1,199,518	984,434	1,228,780	1,211,368	997,879
462,750	465,332	488,405	493,327	514,145	552,779
10,300,349	(3,780,714)	11,389,981	9,989,642	13,162,378	(11,434,224)
(3,484,262)	(3,753,777)	(3,822,115)	(4,005,254)	(4,204,208)	(4,437,824)
(1,386,107)	529,567	40,045	64,843	136,423	220,167
7,024,099	(5,340,074)	9,080,750	7,771,338	10,820,106	(14,101,223)
58,171,442	65,195,541	59,855,467	68,936,217	76,707,555	87,527,661
65,195,541	59,855,467	68,936,217	76,707,555	87,527,661	73,426,438
891,292	10,044,097	3,595,115	(2,403,623)	(9,746,918)	7,577,283
98.65%	85.63%	95.04%	103.23%	112.53 %	90.65 %
9,948,746	10,340,678	10,817,971	10,962,834	11,205,995	11,767,447
8.96%	97.13%	33.23%	(21.93%)	(86.98%)	64.39%

# VILLAGE OF WILMETTE, ILLINOIS

## Police Pension Fund

### Schedule of Changes in the Employer's Net Pension Liability

December 31, 2022

	2014	2015
Total Pension Liability		
Service Cost	\$ 1,028,254	1,076,377
Interest	4,128,751	4,304,465
Changes in Benefit Terms	—	—
Differences Between Expected and Actual Experience	(165,348)	115,649
Change of Assumptions	—	271,061
Benefit Payments, Including Refunds of Member Contributions	(2,577,760)	(2,654,506)
Net Change in Total Pension Liability	2,413,897	3,113,046
Total Pension Liability - Beginning	57,208,911	59,622,808
Total Pension Liability - Ending	59,622,808	62,735,854
Plan Fiduciary Net Position		
Contributions - Employer	\$ 1,800,000	1,763,100
Contributions - Members	423,565	439,929
Net Investment Income	1,985,708	(827,422)
Benefit Payments, Including Refunds of Member Contributions	(2,577,761)	(2,654,506)
Administrative Expenses	(24,963)	(27,269)
Net Change in Plan Fiduciary Net Position	1,606,549	(1,306,168)
Plan Net Position - Beginning	39,794,407	41,400,956
Plan Net Position - Ending	41,400,956	40,094,788
Employer's Net Pension Liability	\$ 18,221,852	22,641,066
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.44%	63.91%
Covered Payroll	\$ 4,263,576	4,385,426
Employer's Net Pension Liability as a Percentage of Covered Payroll	427.38%	516.28%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Assumptions:* Changes in assumptions related to the inflation rate were made in 2021.

2016	2017	2018	2019	2020	2021	2022
1,100,542	1,151,491	1,043,688	972,492	1,081,219	1,080,556	1,053,123
4,529,260	4,697,824	4,889,912	5,235,690	5,491,897	5,561,336	5,774,532
—	—	—	213,461	—	—	—
(453,275)	137,129	744,635	630,014	(1,975,555)	244,919	565,500
—	—	1,653,451	—	—	(254,785)	(488,833)
(2,727,692)	(3,077,212)	(3,381,115)	(3,601,127)	(3,651,865)	(3,626,383)	(3,701,508)
2,448,835	2,909,232	4,950,571	3,450,530	945,696	3,005,643	3,202,814
62,735,854	65,184,689	68,093,921	73,044,492	76,495,022	77,440,718	80,446,361
65,184,689	68,093,921	73,044,492	76,495,022	77,440,718	80,446,361	83,649,175
1,891,000	2,023,000	2,127,000	2,273,000	2,492,000	2,705,000	2,705,000
449,131	445,506	456,418	470,100	486,717	506,601	666,017
3,231,460	5,670,917	(3,311,013)	8,743,944	7,231,664	6,823,843	(11,044,860)
(2,727,692)	(3,077,212)	(3,381,115)	(3,601,127)	(3,651,865)	(3,626,383)	(3,701,508)
(34,484)	(25,794)	(12,569)	(28,376)	(31,246)	(30,770)	(42,126)
2,809,415	5,036,417	(4,121,279)	7,857,541	6,527,270	6,378,291	(11,417,477)
40,094,788	42,904,203	47,940,620	43,819,341	51,676,882	58,204,152	64,582,443
42,904,203	47,940,620	43,819,341	51,676,882	58,204,152	64,582,443	53,164,966
22,280,486	20,153,301	29,225,151	24,818,140	19,236,566	15,863,918	30,484,209
65.82%	70.40%	59.99%	67.56%	75.16%	80.28%	63.56%
4,539,433	4,363,788	4,540,859	4,790,179	4,948,108	5,096,433	5,375,237
490.82%	461.83%	643.60%	518.10%	388.77%	311.27%	567.12%

# VILLAGE OF WILMETTE, ILLINOIS

## Firefighter's Pension Fund Schedule of Changes in the Employer's Net Pension Liability December 31, 2022

	2014	2015
Total Pension Liability		
Service Cost	\$ 1,353,552	1,354,485
Interest	4,447,479	4,701,473
Changes in Benefit Terms	—	—
Differences Between Expected and Actual Experience	915,150	1,365,723
Change of Assumptions	—	323,382
Benefit Payments, Including Refunds of Member Contributions	(3,143,670)	(3,283,837)
Net Change in Total Pension Liability	3,572,511	4,461,226
Total Pension Liability - Beginning	61,562,822	65,135,333
Total Pension Liability - Ending	65,135,333	69,596,559
Plan Fiduciary Net Position		
Contributions - Employer	\$ 2,200,000	2,296,000
Contributions - Members	404,901	427,887
Net Investment Income	2,008,758	(869,293)
Benefit Payments, Including Refunds of Member Contributions	(3,143,670)	(3,283,837)
Administrative Expenses	(67,965)	(51,846)
Net Change in Plan Fiduciary Net Position	1,402,024	(1,481,089)
Plan Net Position - Beginning	40,559,964	41,961,988
Plan Net Position - Ending	41,961,988	40,480,899
Employer's Net Pension Liability	\$ 23,173,345	29,115,660
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	64.42%	58.17%
Covered Payroll	\$ 4,333,254	4,464,767
Employer's Net Pension Liability as a Percentage of Covered Payroll	534.78%	652.12%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Assumptions:* Changes in assumptions related to the mortality and termination rate tables, assumed salary increase rates, and the inflation rate were made in 2021.

2016	2017	2018	2019	2020	2021	2022
1,180,425	1,266,392	1,246,034	1,118,682	1,208,748	1,182,181	1,189,592
5,001,380	5,081,130	5,271,850	5,543,638	5,702,602	5,882,005	6,158,692
—	—	—	218,888	—	—	—
(1,452,630)	239,018	(871,854)	(586,615)	(80,218)	1,063,785	205,285
—	—	2,309,222	—	—	82,049	—
(3,584,863)	(3,845,414)	(4,023,616)	(4,136,671)	(4,247,409)	(4,276,100)	(4,662,593)
1,144,312	2,741,126	3,931,636	2,157,922	2,583,723	3,933,920	2,890,976
69,596,559	70,740,871	73,481,997	77,413,633	79,571,555	82,155,278	86,089,198
70,740,871	73,481,997	77,413,633	79,571,555	82,155,278	86,089,198	88,980,174
2,422,000	2,609,000	2,750,000	2,823,000	2,935,000	3,376,000	3,376,000
429,767	427,546	427,374	442,442	458,589	591,823	495,445
3,240,709	5,749,816	(3,466,296)	8,751,390	6,981,089	6,901,253	(9,196,181)
(3,584,863)	(3,845,414)	(4,023,616)	(4,136,671)	(4,247,409)	(4,412,701)	(4,662,593)
(76,697)	(21,083)	(13,400)	(26,121)	(31,057)	(58,651)	(51,415)
2,430,916	4,919,865	(4,325,938)	7,854,040	6,096,212	6,397,724	(10,038,744)
40,480,899	42,911,815	47,831,680	43,505,742	51,359,782	57,455,994	63,853,718
42,911,815	47,831,680	43,505,742	51,359,782	57,455,994	63,853,718	53,814,974
27,829,056	25,650,317	33,907,891	28,211,773	24,699,284	22,235,480	35,165,200
60.66%	65.09%	56.20%	64.55%	69.94%	74.17%	60.48%
4,481,012	4,296,430	4,591,448	4,719,208	4,793,064	4,995,704	5,240,032
621.04%	597.01%	738.50%	597.81%	515.31%	445.09%	671.09%

**VILLAGE OF WILMETTE, ILLINOIS**

**Police Pension Fund**

**Schedule of Investment Returns**

**December 31, 2022**

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Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
2014	5.01%
2015	(2.00%)
2016	8.24%
2017	7.72%
2018	(7.47%)
2019	20.22%
2020	14.54%
2021	12.31%
2022	N/A

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

N/A Not Available



**VILLAGE OF WILMETTE, ILLINOIS**

**Firefighters' Pension Fund  
Schedule of Investment Returns  
December 31, 2022**

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Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
2014	4.99%
2015	(2.09%)
2016	8.23%
2017	7.71%
2018	(7.63%)
2019	20.47%
2020	14.25%
2021	12.75%
2022	(15.79%)

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

# VILLAGE OF WILMETTE, ILLINOIS

## Retiree Benefit Plan

### Schedule of Changes in the Employer's Total OPEB Liability

December 31, 2022

	2018	2019	2020	2021	2022
Total OPEB Liability					
Service Cost	\$ 187,043	170,297	208,652	246,801	238,529
Interest	148,224	173,317	155,433	95,854	112,440
Changes in Benefit Terms	—	—	—	—	—
Differences Between Expected and Actual Experience	—	—	(406,933)	—	174,068
Change of Assumptions or Other Inputs	(247,329)	324,353	368,841	(139,422)	104,089
Benefit Payments	(146,740)	(159,213)	(171,950)	(158,355)	(170,232)
Net Change in Total OPEB Liability	(58,802)	508,754	154,043	44,878	458,894
Total OPEB Liability - Beginning	4,194,557	4,135,755	4,644,509	4,798,552	4,843,430
Total OPEB Liability - Ending	4,135,755	4,644,509	4,798,552	4,843,430	5,302,324
Covered-Employee Payroll	\$ 18,039,186	18,717,459	19,045,988	19,640,223	20,854,874
Total OPEB Liability as a Percentage of Covered-Employee Payroll	22.93%	24.81%	25.19%	24.66%	25.42%

#### Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2018 through 2022.

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Taxes	\$ 17,623,505	17,623,505	24,899,213
Licenses, Permits and Fees	3,977,800	3,977,800	5,512,259
Intergovernmental	8,376,236	8,376,236	10,663,347
Charges for Services	3,284,400	3,284,400	3,858,988
Fines and Forfeitures	303,000	303,000	272,453
Investment Earnings	100,000	100,000	1,057,449
Miscellaneous	1,250,700	1,250,700	3,331,031
Total Revenues	34,915,641	34,915,641	49,594,740
Expenditures			
General Government	4,868,958	4,868,958	5,405,798
Public Safety	17,965,326	17,965,326	23,998,280
Streets and Sanitation	6,820,939	6,820,939	6,553,114
Other Public Works	5,863,675	5,863,675	5,584,215
Public Health	46,360	46,360	47,290
Community Development	2,484,286	2,484,286	3,930,325
Capital Outlay	1,066,500	1,066,500	1,316,202
Debt Service			
Principal Retirement	12,500	12,500	12,500
Total Expenditures	39,128,544	39,128,544	46,847,724
Excess (Deficiency) of Revenues Over (Under) Expenditures	(4,212,903)	(4,212,903)	2,747,016
Other Financing Sources (Uses)			
Transfers In	1,340,000	1,340,000	1,050,000
Transfers Out	(20,000)	(20,000)	(210,000)
	1,320,000	1,320,000	840,000
Net Change in Fund Balance	(2,892,903)	(2,892,903)	3,587,016
Fund Balance - Beginning			23,691,934
Fund Balance - Ending			27,278,950

## **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules - Major Governmental Funds
- Combining Statements - Nonmajor Governmental Funds
- Budgetary Comparison Schedule - Nonmajor Governmental Fund
- Budgetary Comparison Schedules - Major Enterprise Funds
- Budgetary Comparison Schedules - Nonmajor Enterprise Fund
- Combining Statements - Internal Service Funds
- Budgetary Comparison Schedules - Internal Service Funds
- Combining Statements - Pension Trust Funds
- Budgetary Comparison Schedules - Pension Trust Funds
- Consolidated Year-End Financial Report

## **INDIVIDUAL FUND DESCRIPTIONS**

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### **GENERAL FUND**

The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

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### **SPECIAL REVENUE FUNDS**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital project funds) that are legally restricted to expenditure for specified purposes.

#### **Motor Fuel Tax Fund**

The Motor Fuel Tax Fund is used to account funds received from the State of Illinois Motor Fuel Tax to be used for operating and maintaining local streets and roads.

#### **Fire Insurance Tax Fund**

The Fire Insurance Tax Fund is used to account for foreign fire insurance tax receipts held on behalf of retiring Village firefighters' to be applied to their retiree health insurance premiums.

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### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

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### **CAPITAL PROJECTS FUND**

The Capital Projects Fund is used to account for all resources used for the acquisition of capital facilities by a governmental unit except those financed by Proprietary Funds.

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### **ENTERPRISE FUNDS**

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

## **INDIVIDUAL FUND DESCRIPTIONS - Continued**

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### **ENTERPRISE FUNDS - Continued**

#### **Water Fund**

The Water Fund is used to account for the provision of water to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations and maintenance, financing and related debt service, billing and collection.

#### **Sewer Fund**

The Sewer Fund is used to account for the provision of the sewer system to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations and maintenance, financing and related debt service, billing and collection.

#### **Parking Meter Fund**

The Parking Meter Fund is used to account for the provision of parking to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations and maintenance, financing and related debt service, billing and collection.

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### **INTERNAL SERVICE FUNDS**

The Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies other governmental unit, or to other governmental units, on a cost-reimbursement basis.

#### **Municipal Garage Fund**

The Municipal Garage Fund is used to account for the activity necessary to operate and maintain the Village's automotive fleet. User departments are charged a proportionate share determined by the number and types of vehicles in each department.

#### **Employee Insurance Fund**

The Employee Insurance Fund is used to for account employer provided health and life insurance, employer flexible benefit contributions, and unemployment compensation. User departments are charged the expense incurred on behalf of their employees.

#### **Workers' Compensation Fund**

The Workers' Compensation Fund is used to account for employer workers' compensation expense. User departments are charged a proportionate share of this expense determined by the employees in each department.

## **INDIVIDUAL FUND DESCRIPTIONS - Continued**

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### **INTERNAL SERVICE FUNDS - Continued**

#### **Illinois Municipal Retirement Fund**

The Illinois Municipal Retirement Fund is used to account for employer Social Security and Medicare contributions as well as employer pension contributions to the Illinois Municipal Retirement Fund (the statewide pension plan for the Village's full-time employees other than sworn police and fire personnel.) User departments are charged a proportionate share of this expense determined by the employees in each department.

#### **Section 105 Sick Leave Fund**

The Section 105 Sick Leave Fund is used to account for employer Section 105 sick leave expense. User departments are charged a proportionate share of this expense determined by the employees in each department.

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### **TRUST FUNDS**

#### **PENSION TRUST FUNDS**

##### **Police Pension Fund**

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees on the police force at appropriate amounts and times in the future. The fund does not account for the administrative costs of the system, which are borne by the General Fund. Resources are contributed by employees at rates fixed by law and by the Village at amounts determined by an annual actuarial study.

##### **Firefighters' Pension Fund**

The Firefighters' Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees in the firefighting service at appropriate amounts and times in the future. The fund does not account for the administrative costs of the system, which are borne by the General Fund. Resources are contributed by employees at rates fixed by law and by the Village at amounts determined by an annual actuarial study.

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# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Revenues - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual Amounts
	Original	Final	
Taxes			
Property Taxes	\$ 11,387,600	11,387,600	17,185,774
Municipal Sales Tax - Home Rule	1,990,305	1,990,305	2,585,160
Utility Tax	1,800,000	1,800,000	1,746,667
Wireless 911 Tax	624,000	624,000	726,186
Real Estate Transfer Tax	1,336,500	1,336,500	2,067,141
Fuel Use Tax	222,600	222,600	200,635
Hotel Tax	262,500	262,500	387,650
Total Taxes	17,623,505	17,623,505	24,899,213
Licenses, Permits and Fees			
Licenses			
Vehicle	1,515,000	1,515,000	1,549,353
Taxi/Valet	—	—	100
Animal	1,500	1,500	1,115
Business	82,000	82,000	81,125
Contractor	148,000	148,000	144,480
Liquor Licenses	85,000	85,000	89,240
Permits			
Building	1,280,000	1,280,000	2,583,759
Roof	11,000	11,000	9,438
Demolition	81,000	81,000	104,748
Electric	86,000	86,000	105,503
Plumbing	50,000	50,000	63,685
Right-of Way	20,000	20,000	25,101
Grading	100,000	100,000	112,563
Other	48,300	48,300	77,187
Fees			
Inspections	250,000	250,000	302,384
Pavement Degradation Fee	100,000	100,000	138,362
Plan Review	80,000	80,000	82,954
Filing	20,000	20,000	19,988
Permit Penalties	20,000	20,000	21,174
	3,977,800	3,977,800	5,512,259



# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Revenues - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Intergovernmental			
Municipal Sales Tax	\$ 4,342,880	4,342,880	4,809,999
State Income Tax	3,443,000	3,443,000	4,590,225
Personal Property Replacement Tax	325,000	325,000	946,552
Police Grants	20,000	20,000	146,265
Fire Grants	20,000	20,000	4,062
Federal Grant - Central Ave. Improvements	—	—	31,441
State Grant - Skokie/Lake Improvements	165,356	165,356	114,503
Miscellaneous Grant Revenue	60,000	60,000	20,300
Total Intergovernmental	8,376,236	8,376,236	10,663,347
Charges for Services			
Refuse Collection Charges	2,491,000	2,491,000	2,493,472
Sales of Yard Waste Bags	85,500	85,500	75,688
Recycling Revenue Share	—	—	62,467
Ambulance Transport Charges	580,000	580,000	1,078,792
Burglar Alarms	20,000	20,000	18,490
Damage to Village Property	20,000	20,000	30,074
Traffic and Parking Study Reimbursement	—	—	12,531
School & Park District Ethernet Reimbursements	3,900	3,900	3,924
French Market Services	2,200	2,200	2,900
Park District Personnel Reimbursements	40,000	40,000	25,202
Elevator Inspections	10,800	10,800	17,057
Shore Line Place Services	30,000	30,000	36,616
Health Department Charges	1,000	1,000	1,775
Total Charges for Services	3,284,400	3,284,400	3,858,988
Fines and Forfeitures			
Court Fines	35,000	35,000	42,451
Adjudication Collections	50,000	50,000	50,446
Vehicle License and Parking	215,000	215,000	177,990
Animal and Impounding Fees	3,000	3,000	1,566
	303,000	303,000	272,453

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Revenues - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual Amounts
	Original	Final	
Investment Earnings			
Interest	\$ 100,000	100,000	386,699
I.R.M.A. Excess Surplus Investment Earnings	—	—	670,750
Total Investment Earnings	100,000	100,000	1,057,449
Miscellaneous			
Rental Income			
Wilmette Park District	60,000	60,000	66,378
Depot Nuevo	48,800	48,800	48,887
3545 Lake Avenue	2,400	2,400	2,400
Cellular Antennae Leases	370,000	370,000	372,852
Cable TV Franchise Fees	520,000	520,000	529,612
Cable PEG Fees	37,500	37,500	31,406
Commercial Waste Collection Franchise Fees	92,000	92,000	91,736
Sale of General Capital Assets	20,000	20,000	—
Contribution from Wilmette Historical Society	40,000	40,000	45,015
Insurance Reimbursements	—	—	41,182
Donations	20,000	20,000	1,894,954
Other	20,000	20,000	66,237
Police Seizures	20,000	20,000	140,372
Total Miscellaneous	1,250,700	1,250,700	3,331,031
Total Revenues	34,915,641	34,915,641	49,594,740

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Expenditures - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual Amounts
	Original	Final	
General Government			
Legislative			
Memberships	\$ 19,000	19,000	18,662
Annual Audit	5,000	5,000	5,000
Incidentals	2,000	2,000	—
Total Legislative	26,000	26,000	23,662
General Administration			
Salaries - Regular	495,739	495,739	514,261
Employee Benefits	163,302	163,302	151,451
Memberships	6,135	6,135	2,619
Professional Services	73,250	73,250	74,198
Lease/Purchase - Copier	9,000	9,000	3,804
Pre-employment Exams	5,500	5,500	10,206
Office Supplies	3,000	3,000	1,813
Incidentals	1,500	1,500	5,257
Training	11,200	11,200	22,165
Employee Recognition Program	9,500	9,500	11,504
Newsletters	13,000	13,000	18,976
Publishing Legal Notices	1,500	1,500	126
Classified Advertisements	3,500	3,500	5,922
Total General Administration	796,126	796,126	822,302
Administrative Services			
Salaries - Regular	284,206	284,206	274,950
Employee Benefits	97,394	97,394	88,384
Memberships	300	300	300
Professional Services	4,750	4,750	23,567
Geographic Information System	30,500	30,500	32,734
Administrative Adjudication	5,000	5,000	5,212
Contractual Hardware Support	9,200	9,200	3,475
Contractual Software Support	270,515	270,515	220,486
PC Software Subscription	105,200	105,200	102,415
Contractual Internet Expenditures	22,760	22,760	27,042
Telephone Service - Cellular	2,000	2,000	3,025
Computer Communications	45,390	45,390	56,570

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
General Government - Continued			
Administrative Services - Continued			
Computer Parts	\$ 21,600	21,600	43,492
Computer Software	2,000	2,000	1,692
Network Replacement	—	—	96,235
Office Supplies	5,200	5,200	6,775
Automotive	1,819	1,819	1,560
Incidentals	200	200	311
Training	3,200	3,200	7,570
Motor Equipment - Car Laptops	11,500	11,500	10,396
Office Furniture and Equipment	61,900	61,900	63,759
Total Administrative Services	984,634	984,634	1,069,950
Finance Department			
Salaries - Regular	1,015,031	1,015,031	959,240
Salaries - Overtime	—	—	351
Employee Benefits	288,345	288,345	296,422
Memberships	1,665	1,665	1,015
Professional Services	33,000	33,000	21,105
Lease/Purchase - Copier	19,000	19,000	11,518
Bank Charges	80,000	80,000	88,291
Postage - General Office	40,000	40,000	54,826
Contractual Services	23,000	23,000	22,981
Maintenance of Office Equipment	3,000	3,000	2,540
Telephone - Office Service	14,850	14,850	38,076
Telephone - Maintenance	1,000	1,000	—
Telephone - Long Distance	100	100	75
Office Supplies	20,000	20,000	8,849
Supplies Other than Office	9,000	9,000	8,362
Incidentals	600	600	862
Training	4,500	4,500	210
Publishing Legal Notices	2,100	2,100	2,016
Total Finance Department	1,555,191	1,555,191	1,516,739

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
General Government - Continued			
Law Department			
Salaries - Regular	\$ 214,997	214,997	216,293
Employee Benefits	38,384	38,384	32,727
Memberships	1,815	1,815	1,130
Code Revision service	10,000	10,000	6,877
Special Attorney Fees	45,000	45,000	47,742
On-Line Legal Research Service	1,025	1,025	816
Supplies - Legal	1,500	1,500	466
Incidentals	150	150	45
Training	4,610	4,610	3,736
Litigation Costs	1,000	1,000	—
Total Law Department	318,481	318,481	309,832
Boards and Commissions			
Incidentals	1,000	1,000	6,850
Housing Commission	3,000	3,000	471
Historic Preservation Commission	1,200	1,200	50
Human Relations Commission	1,750	1,750	5,000
Sesquicentennial Celebration	—	—	190,884
Bicycle Task Force	2,000	2,000	—
Total Boards and Commissions	8,950	8,950	203,255
Historical Museum			
Salaries - Regular	166,563	166,563	157,136
Employee Benefits	32,703	32,703	45,773
Total Historical Museum	199,266	199,266	202,909
Cable Programming Services			
Salaries - Regular	105,625	105,625	100,517
Employee Benefits	40,840	40,840	37,540
Memberships	195	195	215
Maintenance - Office Equipment	4,000	4,000	540
Hi-Speed Ethernet Service	5,500	5,500	5,600
Supplies - Office	250	250	—
Supplies - Video	2,000	2,000	500

**VILLAGE OF WILMETTE, ILLINOIS****General Fund****Schedule of Detailed Expenditures - Budget and Actual - Continued****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual
	Original	Final	Amounts
General Government - Continued			
Cable Programming Services - Continued			
Incidentals	\$ 300	300	—
Training	600	600	—
Office Space Rent	13,200	13,200	14,787
Office Furniture and Equipment	7,000	7,000	597
Total Cable Programming Services	179,510	179,510	160,296
Insurance			
General Liability and Property Insurance			
Fixed Premiums	160,800	160,800	162,046
Village Use of Excess IRMA Surplus Reserve	—	—	406,959
Deductible Payments	30,000	30,000	22,718
Total Insurance	190,800	190,800	591,723
Contingencies			
Regular	110,000	110,000	5,130
Employer Pension Contribution	500,000	500,000	500,000
	610,000	610,000	505,130
Total General Government	4,868,958	4,868,958	5,405,798
Public Safety			
Fire and Police Commission			
Salaries - Regular	50,239	50,239	50,075
Employee Benefits	20,936	20,936	18,720
Classified Advertisements	—	—	195
Professional Services	11,000	11,000	23,158
Total Fire and Police Commission	82,175	82,175	92,148
Police			
General Operations			
Salaries - Regular	5,494,350	5,494,350	5,490,110
Salaries - Overtime	300,000	300,000	412,237
Employee Benefits	1,007,249	1,007,249	1,023,027
Employer Pension Contribution	—	—	2,455,000
Memberships	1,815	1,815	2,030
Professional Services	—	—	43,890

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Public Safety - Continued			
Police - Continued			
General Operations - Continued			
Physical Exams	\$ 16,650	16,650	13,518
Contractual Animal Observation	18,000	18,000	14,859
Maintenance - Equipment	34,200	34,200	29,539
Maintenance - Radios	36,500	36,500	49,990
Telephone Services - Cellular	1,800	1,800	2,319
Uniforms	43,400	43,400	50,949
Range Supplies	22,200	22,200	13,236
Supplies other than Office	20,050	20,050	8,789
Community Relations Materials	4,000	4,000	2,848
Automotive	236,054	236,054	298,552
Incidentals	7,000	7,000	5,740
Training	49,900	49,900	48,721
Police Seizure Expenditures	20,000	20,000	28,054
Crime Lab Contributions	41,200	41,200	41,193
NIPAS Contribution	12,210	12,210	6,600
Major Crimes Task Force	5,600	5,600	5,600
NIPSTA Contribution	7,400	7,400	7,470
Camera System	—	—	2,495
License Plate Reader	37,000	37,000	—
Other Equipment	—	—	47,491
C.E.R.F. Contribution	125,690	125,690	—
Total General Operations	7,542,268	7,542,268	10,104,257
General Services			
Salaries - Regular	620,406	620,406	558,416
Salaries - Overtime	300	300	—
Employee Benefits	263,217	263,217	204,752
Memberships	470	470	364
Professional Services	20,600	20,600	21,897
Lease/Purchase - Copier	6,100	6,100	4,174
Maintenance - Office Equipment	500	500	360
Reaccreditation Fees	5,600	5,600	1,067
Professional Services - Police Grant Work	1,500	1,500	—
Towing - Contractual	800	800	401
Telephone Services - Cellular	2,800	2,800	2,197
Computer Communications	1,200	1,200	—
Uniforms	400	400	32
Office Supplies	8,000	8,000	8,629

**VILLAGE OF WILMETTE, ILLINOIS****General Fund****Schedule of Detailed Expenditures - Budget and Actual - Continued****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual
	Original	Final	Amounts
Public Safety - Continued			
Police - Continued			
General Services - Continued			
Supplies Other than Office	\$ 2,000	2,000	1,788
Incidentals	300	300	285
Training	1,090	1,090	1,359
Care of Prisoners	1,500	1,500	1,023
Total General Services	936,783	936,783	806,744
Public Safety Communications			
Salaries - Regular	842,486	842,486	840,012
Salaries - Overtime	64,000	64,000	70,159
Employee Benefits	324,818	324,818	291,736
Memberships	170	170	96
Professional Services	8,300	8,300	8,001
Contractual Regional Fire Dispatch	274,200	274,200	280,105
Contractual Software Support - C.A.D.	83,100	83,100	78,830
Software - 911 System	14,800	14,800	16,952
Maintenance - Office Equipment	6,200	6,200	6,810
Maintenance - E-911 System	24,300	24,300	37,507
IWIN Program	8,000	8,000	8,252
Computer Communications	5,500	5,500	16,548
Uniforms	4,000	4,000	2,718
Incidentals	200	200	45
Training	2,300	2,300	555
Total Public Safety Communications	1,662,374	1,662,374	1,658,326
School Crossing Protection			
Salaries - Regular	274,505	274,505	227,334
Employee Benefits	22,946	22,946	18,990
Uniforms	1,000	1,000	692
Supplies Other than Office	500	500	122
Total School Crossing Protection	298,951	298,951	247,138
Total Police	10,440,376	10,440,376	12,816,465



**VILLAGE OF WILMETTE, ILLINOIS**

**General Fund**

**Schedule of Detailed Expenditures - Budget and Actual - Continued**

**For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual
	Original	Final	Amounts
Public Safety - Continued			
Emergency Fire and Medical Services			
Salaries - Regular	\$ 5,274,620	5,274,620	5,061,883
Salaries - Overtime	312,750	312,750	809,956
Salaries - Off-Duty Response	10,000	10,000	10,072
Employee Benefits	1,118,329	1,118,329	1,122,918
Employer Pension Contribution	—	—	3,126,000
Memberships	3,065	3,065	2,660
Professional Services	—	—	238
Lease/Purchase - Copier	5,000	5,000	2,975
Physical Exams	20,400	20,400	14,005
Maintenance - Equipment	6,300	6,300	13,798
Maintenance - Radios	11,000	11,000	7,013
Maintenance - Breathing Equipment	5,350	5,350	23,303
Maintenance - Telemetry Equipment	8,210	8,210	6,199
Maintenance - Special Rescue Equipment	8,655	8,655	7,819
Reaccreditation Fees	2,900	2,900	—
Telephone Services - Cellular	6,400	6,400	8,683
Uniforms	25,950	25,950	27,782
Protective Clothing	36,370	36,370	38,147
Supplies - Fire Hose	6,500	6,500	5,159
Supplies - Medical	19,045	19,045	26,138
Supplies - Emergency Equipment	21,750	21,750	20,056
Supplies - Office	2,600	2,600	1,115
Supplies - Other than Office	8,700	8,700	1,301
Materials - Public Education Programming	4,500	4,500	3,834
Automotive	314,741	314,741	343,170
Incidentals	1,000	1,000	2,917
Training	57,450	57,450	48,433
NIPSTA Contribution	7,305	7,305	7,138
MABAS Contribution	5,500	5,500	5,400
C.E.R.F. Contribution	137,810	137,810	—
GEMT Transfer	—	—	340,010
Rent - Commonwealth Edison	575	575	575
Office Furniture	—	—	970
Total Emergency Fire and Medical Services	7,442,775	7,442,775	11,089,667
Total Public Safety	17,965,326	17,965,326	23,998,280

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Streets and Sanitation			
Streets Department			
Salaries - Regular	\$ 1,170,392	1,170,392	1,108,585
Salaries - Overtime	93,860	93,860	128,289
Employee Benefits	453,447	453,447	433,868
Memberships	3,085	3,085	2,897
G.P.S. Fleet Management	8,200	8,200	21,905
Lease/Purchase - Copier	5,000	5,000	4,596
Professional Services	2,000	2,000	310
Contractual Services	31,800	31,800	19,277
Contractual Snow Removal	131,650	131,650	128,612
J.U.L.I.E. Expenditures	9,985	9,985	9,982
Landscaping and Maintenance of PRW	68,024	68,024	57,856
Reaccreditation Fees	5,500	5,500	5,475
Lease Leaf Packers	10,000	10,000	—
Telephone Services - Cellular	2,800	2,800	3,008
Uniforms	10,625	10,625	11,787
Supplies - Miscellaneous Tools and Equipment	18,000	18,000	41,333
Supplies - Office	3,000	3,000	1,603
Supplies - Other than Office	1,000	1,000	1,195
Materials - Traffic Signs	17,400	17,400	15,607
Leaf Vacuum	—	—	21,450
Materials - Salt	144,270	144,270	142,650
Materials - Street Repair and Landscaping	71,200	71,200	83,323
Materials - Other	11,000	11,000	3,118
Automotive	516,366	516,366	561,528
Incidentals	1,300	1,300	5,288
Training	10,000	10,000	5,955
NIPSTA Contribution	1,500	1,500	1,500
Snow Plows	—	—	9,924
C.E.R.F. Contribution	159,860	159,860	—
Total Streets Department	2,961,264	2,961,264	2,830,921
Refuse Collection and Disposal			
Contractual Refuse Collection	1,031,785	1,031,785	1,010,935
Recycling Collection	796,895	796,895	789,124

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Streets and Sanitation - Continued			
Refuse Collection and Disposal - Continued			
Landfill Tipping Fees	\$ 470,970	470,970	467,127
Contractual Yard Waste Collection	216,380	216,380	214,256
Yard Waste Supplies	2,550	2,550	2,325
Promotional and Educational	600	600	—
Total Refuse Collection and Disposal	2,519,180	2,519,180	2,483,767
Maintenance of Trees			
Salaries - Regular	311,350	311,350	259,918
Salaries - Overtime	8,990	8,990	13,927
Employee Benefits	123,748	123,748	93,245
Contractual Services	4,000	4,000	2,900
Tree Planting Program	52,000	52,000	115,800
Contractual Tree Pruning	307,666	307,666	271,633
Emerald Ash Borer - Tree Removals	17,200	17,200	5,801
Telephone Services - Cellular	600	600	519
Uniforms	1,735	1,735	1,420
Materials	3,400	3,400	3,311
Automotive	36,123	36,123	39,000
Training	1,400	1,400	740
Total Maintenance of Trees	868,212	868,212	808,214
Street Lighting			
Salaries - Regular	110,786	110,786	119,769
Salaries - Overtime	6,560	6,560	3,140
Employee Benefits	41,304	41,304	39,485
Contractual Services	15,990	15,990	—
Maintenance & Disposal of Transformers	1,000	1,000	1,084
Street Light Pole Painting	84,750	84,750	92,795
Uniforms	600	600	271
Supplies	26,200	26,200	24,470
Supplies - Light Poles and Parts	73,689	73,689	64,184
Commonwealth Edison Leased Lighting	20,000	20,000	13,679
Street Light Power - Village System	71,000	71,000	48,706

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual Amounts
	Original	Final	
Streets and Sanitation - Continued			
Street Lighting - Continued			
Automotive	\$ 20,034	20,034	21,840
Training	370	370	789
Total Street Lighting	472,283	472,283	430,212
Total Streets and Sanitation	6,820,939	6,820,939	6,553,114
Other Public Works			
Village Engineer			
Salaries - Regular	614,885	614,885	559,758
Salaries - Overtime	500	500	—
Employee Benefits	193,534	193,534	161,297
Memberships	3,595	3,595	3,041
Professional Services	40,000	40,000	38,172
Digital Records Conversion	—	—	37,167
Lease/Purchase - Copier	—	—	1,064
Plan Review Services	60,000	60,000	32,954
Plan Review Services - Non-Operating	30,000	30,000	17,821
Maintenance - Office Equipment	1,000	1,000	—
Maintenance - Traffic Signals	61,000	61,000	50,514
Sidewalk Replacement Program	77,000	77,000	56,231
Curb Replacement Program	28,000	28,000	25,796
Street and Alley Maintenance Program	576,000	576,000	651,795
Baker Alley Reconstruction	150,000	150,000	461,450
Street Patching	98,000	98,000	122,795
Pavement Surface Rejuvenation	80,000	80,000	48,185
Pavement Marking Program	54,000	54,000	—
Brick Street Maintenance	116,000	116,000	70,104
Brick Street Renovations	390,000	390,000	485,701
Decorative Brick Repairs	15,000	15,000	—
Crack Sealing Program	27,000	27,000	25,386
Traffic Calming Program	25,000	25,000	—
Pedestrian Improvements	—	—	19,895
Bike Plan Implementation	120,000	120,000	93,248
Street Resurfacing Program	1,411,830	1,411,830	1,185,254
Skokie Road Improvements	—	—	23,628
Engineering	411,000	411,000	251,952
Central Avenue Reconstruction	—	—	31,441

**VILLAGE OF WILMETTE, ILLINOIS****General Fund****Schedule of Detailed Expenditures - Budget and Actual - Continued****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Other Public Works - Continued			
Village Engineer - Continued			
Telephone Services - Cellular	\$ 2,300	2,300	1,422
Supplies - Office	2,200	2,200	1,982
Supplies - Other than Office	3,900	3,900	4,356
Automotive	8,161	8,161	9,360
Incidentals	1,900	1,900	1,984
Training	6,300	6,300	4,836
Parking Lots	52,000	52,000	5,221
Electric Vehicle Chargin Station	10,000	10,000	15,355
Skokie Valley Bike Trail	50,500	50,500	—
Total Village Engineer	4,720,605	4,720,605	4,499,165
Building and Grounds			
Salaries - Regular	217,470	217,470	217,776
Salaries - Overtime	10,580	10,580	15,507
Employee Benefits	91,299	91,299	89,557
Memberships	500	500	887
Contractual Services	95,500	95,500	90,515
Contractual Custodial Services	69,400	69,400	70,077
Heating and Cooling System Repairs	53,000	53,000	67,068
Uniforms	1,500	1,500	1,493
Supplies - Building	49,000	49,000	69,350
Supplies - Grounds	2,800	2,800	4,741
Supplies - Printing	6,000	6,000	1,625
Building Furniture and Repairs	70,500	70,500	91,120
Heating - Gas	25,000	25,000	53,824
Automotive	12,396	12,396	14,040
Incidentals	—	—	142
Training	1,000	1,000	240
Building Improvements	437,125	437,125	173,562
Total Building and Grounds	1,143,070	1,143,070	961,524

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Other Public Works - Continued			
NonGAAP Activity			
Plus Prior Year Encumbrances - Skokie Road Improvement			
Reconstruction	\$ —	—	123,526
Total Other Public Works	5,863,675	5,863,675	5,584,215
Public Health			
Sanitarian Services	46,360	46,360	47,290
Community Development			
Community Development			
Salaries - Regular	1,331,420	1,331,420	1,336,097
Salaries - Overtime	500	500	4,342
Employee Benefits	449,626	449,626	454,581
Memberships	2,545	2,545	3,001
Professional Services	5,450	5,450	10,770
Comprehensive Plan	140,000	140,000	77,586
Digital Records Conversion	17,400	17,400	—
Contractual Planning & Inspection Services	2,000	2,000	15,525
Contractual Elevator Inspection Services	10,000	10,000	11,715
Maintenance - Office Equipment	200	200	—
Telephone Services - Cellular	1,500	1,500	4,480
Supplies - Office	2,500	2,500	1,887
Supplies - Other than Office	1,385	1,385	3,088
Automotive	15,963	15,963	17,140
Incidentals	300	300	836
Training	5,250	5,250	3,539
Grants	—	—	1,600,000
Publishing Legal Notices	2,000	2,000	2,446
Total Community Development	1,988,039	1,988,039	3,547,033
Business Development			
Salaries - Regular	90,210	90,210	65,678
Employee Benefits	24,137	24,137	20,918
Memberships	22,375	22,375	22,688

# VILLAGE OF WILMETTE, ILLINOIS

## General Fund

### Schedule of Detailed Expenditures - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Community Development - Continued			
Business Development - Continued			
Business Promotion Activities	\$ 126,750	126,750	162,337
Incidentals	650	650	268
Land Acquisition	30,000	30,000	23,381
Hotel Tax Rebate	202,125	202,125	88,022
Total Business Development	496,247	496,247	383,292
Total Community Development	2,484,286	2,484,286	3,930,325
Capital Outlay - C.E.R.F. Program			
Document Management	20,000	20,000	—
Passenger Vehicles	35,000	35,000	—
Public Works Vehicles - Pick-Up Truck	70,000	70,000	—
Public Works Vehicles - Sidewalk Snowplow C-20	168,000	168,000	178,213
Public Works Large Dump Truck T-17	100,000	100,000	101,462
911 System Replacement	—	—	159,284
Public Works Vehicles - Other	447,500	447,500	424,435
Police Vehicles	196,000	196,000	151,377
Fire Vehicles	30,000	30,000	297,471
Phone System Replacement	—	—	3,960
Total Capital Outlay	1,066,500	1,066,500	1,316,202
Debt Service			
Fire Truck Loan Principal Retirement	12,500	12,500	12,500
Total Expenditures	39,128,544	39,128,544	46,847,724

**VILLAGE OF WILMETTE, ILLINOIS****Debt Service Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Taxes			
Property Taxes	\$ 3,587,500	3,587,500	3,658,512
Expenditures			
Debt Service			
Principal Retirement	2,740,000	2,740,000	2,740,000
Interest and Fiscal Charges	882,000	882,000	878,577
Total Expenditures	3,622,000	3,622,000	3,618,577
Excess (Deficiency) of Revenues Over (Under) Expenditures	(34,500)	(34,500)	39,935
Other Financing Sources			
Transfers In	20,000	20,000	90,000
Net Change in Fund Balance	(14,500)	(14,500)	129,935
Fund Balance - Beginning			(41,583)
Fund Balance - Ending			88,352



**VILLAGE OF WILMETTE, ILLINOIS**

**Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Investment Earnings	\$ —	—	11,240
Expenditures			
Capital Projects			
Street Resurfacing Program	100,000	100,000	14,575
Net Change in Fund Balance	(100,000)	(100,000)	(3,335)
Fund Balance - Beginning			888,061
Fund Balance - Ending			884,726

**VILLAGE OF WILMETTE, ILLINOIS****Nonmajor Governmental - Special Revenue Funds  
Combining Balance Sheet  
December 31, 2022**

	Motor Fuel Tax	Fire Insurance Tax	Totals
<b>ASSETS</b>			
Cash and Investments	\$ 1,875,154	557,132	2,432,286
Receivables - Net of Allowances			
Accounts	6,348	—	6,348
Due from Other Governments	109,948	—	109,948
Total Assets	1,991,450	557,132	2,548,582
<b>LIABILITIES</b>			
Accounts Payable	1,010,534	—	1,010,534
<b>FUND BALANCES</b>			
Restricted	980,916	557,132	1,538,048
Total Liabilities and Fund Balances	1,991,450	557,132	2,548,582

**VILLAGE OF WILMETTE, ILLINOIS****Nonmajor Governmental - Special Revenue Funds****Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances****December 31, 2022**

	Motor Fuel Tax	Fire Insurance Tax	Totals
Revenues			
Taxes			
Foreign Fire Insurance Tax	\$ —	107,843	107,843
Intergovernmental	1,700,968	—	1,700,968
Investment Earnings	32,742	10,075	42,817
Total Revenues	1,733,710	117,918	1,851,628
Expenditures			
Public Safety			
Employee Benefits	—	140,402	140,402
Capital Outlay			
Road Resurfacing Improvements	1,795,000	—	1,795,000
Total Expenditures	1,795,000	140,402	1,935,402
Net Change in Fund Balances	(61,290)	(22,484)	(83,774)
Fund Balances - Beginning	1,042,206	579,616	1,621,822
Fund Balances - Ending	980,916	557,132	1,538,048

**VILLAGE OF WILMETTE, ILLINOIS****Motor Fuel Tax - Special Revenue Fund****Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Intergovernmental			
Motor Fuel Tax Allotments	\$ 1,144,000	1,144,000	1,105,921
Grant	595,000	595,000	595,047
Investment Earnings	4,500	4,500	32,742
Total Revenues	1,743,500	1,743,500	1,733,710
Expenditures			
Capital Outlay			
Road Resurfacing Improvements	1,795,000	1,795,000	1,795,000
Net Change in Fund Balance	(51,500)	(51,500)	(61,290)
Fund Balance - Beginning			1,042,206
Fund Balance - Ending			980,916

VILLAGE OF WILMETTE, ILLINOIS

**Water - Enterprise Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual
	Original	Final	Amounts
Operating Revenues			
Charges for Services			
Water Sales			
Residential	\$ 3,211,900	3,211,900	3,247,103
Village of Glenview	3,946,670	3,946,670	3,833,390
Illinois American Water Company	1,041,450	1,041,450	1,125,463
Village of Golf	36,200	36,200	42,826
North Main	1,425,960	1,425,960	1,400,135
Kenilworth	218,070	218,070	223,103
Other Water Sales	—	—	2,197
Other	170,000	170,000	104,174
Total Operating Revenues	10,050,250	10,050,250	9,978,391
Operating Expenses			
Administration			
General	176,449	176,449	181,268
Administrative	708,263	708,263	699,513
Operations			
Water Plant Operations	3,219,720	3,219,720	3,089,931
Distribution	1,444,076	1,444,076	1,394,356
Meter and Reservoir Maintenance	342,691	342,691	340,534
Depreciation and Amortization	—	—	1,047,530
Total Operating Expenses	5,891,199	5,891,199	6,753,132
Operating Income	4,159,051	4,159,051	3,225,259
Nonoperating Revenues (Expenses)			
Debt Issuance	1,675,000	1,675,000	—
ARPA Grant	1,841,296	1,841,296	757,953
Investment Earnings	150,000	150,000	245,540
Interest Expense	(348,000)	(348,000)	(447,742)
	3,318,296	3,318,296	555,751
Income Before Transfers	7,477,347	7,477,347	3,781,010
Transfers In	—	—	34,924
Transfers Out	(1,340,000)	(1,340,000)	(1,050,000)
	(1,340,000)	(1,340,000)	(1,015,076)
Change in Net Position	4,797,347	4,797,347	2,765,934
Net Position - Beginning			27,504,607
Net Position - Ending			30,270,541

# VILLAGE OF WILMETTE, ILLINOIS

## Water - Enterprise Fund

### Schedule of Operating Expenses - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Administration			
General			
Salaries - Regular	\$ 55,212	55,212	56,051
Salaries - Overtime	500	500	91
Employee Benefits	19,837	19,837	16,336
Annual Audit	18,000	18,000	14,000
Bank Charges	47,000	47,000	70,585
Postage	17,000	17,000	17,859
Contractual Services	8,200	8,200	4,863
Supplies - Office - Administrative	6,000	6,000	—
Supplies - Office - Water Plant	2,400	2,400	1,306
Incidentals	300	300	177
Training	2,000	2,000	—
Total General	176,449	176,449	181,268
Administrative			
Salaries - Regular	423,305	423,305	424,926
Salaries - Overtime	—	—	32
Employee Benefits	137,748	137,748	122,757
OPEB Expense	—	—	7,120
Memberships	2,960	2,960	2,182
Telephone - Regular Service	30,600	30,600	34,804
Telephone - Maintenance	1,500	1,500	—
Telephone - Cellular	—	—	4,152
Supplies - Building	8,000	8,000	6,957
Building Furniture and Repairs	9,500	9,500	4,905
Training	4,450	4,450	1,478
General Liability and Property Insurance	90,200	90,200	90,200
Total Administrative	708,263	708,263	699,513
Operations			
Water Plant Operations			
Salaries - Regular	1,583,711	1,583,711	1,569,170
Salaries - Overtime	35,725	35,725	34,542
Employee Benefits	677,296	677,296	628,924
Professional Services - SCADA System Maintenance	3,000	3,000	489
Contractual Services	34,000	34,000	38,864

# VILLAGE OF WILMETTE, ILLINOIS

## Water - Enterprise Fund

### Schedule of Operating Expenses - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Operations - Continued			
Water Plant Operations - Continued			
Contractual Custodial Services	\$ 11,000	11,000	10,860
Maintenance of Equipment	34,000	34,000	24,685
Telephone - Cellular	1,500	1,500	—
Computer Communications Expense	460	460	—
Uniforms	5,800	5,800	4,718
Supplies	32,000	32,000	34,274
Supplies - Computer Parts	1,000	1,000	310
Supplies - Laboratory	16,300	16,300	14,297
Equipment Repair Materials	33,500	33,500	38,506
Power	445,000	445,000	320,030
Heating Gas	40,000	40,000	47,669
Chemicals	198,000	198,000	241,105
Automotive	12,428	12,428	12,480
Incidentals	1,000	1,000	1,600
Water Reclamation District User Charges	50,000	50,000	59,414
Water Plant	—	—	5,443
Vehicle	36,500	36,500	—
Laboratory Equipment	4,000	4,000	2,551
	3,256,220	3,256,220	3,089,931
Less Nonoperating Items			
Capital Outlay	(36,500)	(36,500)	—
Total Water Plant Operations	3,219,720	3,219,720	3,089,931
Distribution			
Salaries - Regular	483,199	483,199	481,869
Salaries - Overtime	37,600	37,600	40,691
Employee Benefits	196,014	196,014	183,334
Geographic Information System	30,500	30,500	31,234
Distribution System Leak Detection	8,200	8,200	4,163
Contractual Services	118,700	118,700	178,069
Corrosion Control	150,000	150,000	—
Transmission Main Repair	16,000	16,000	5,940
Maintenance - Distribution System	30,000	30,000	137,607
Telephone Service - Cellular	1,500	1,500	1,553
Uniforms	5,500	5,500	4,212

# VILLAGE OF WILMETTE, ILLINOIS

## Water - Enterprise Fund

### Schedule of Operating Expenses - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Operations - Continued			
Distribution - Continued			
Supplies - Miscellaneous Tools and Equipment	\$ 6,000	6,000	11,442
Materials	74,500	74,500	122,842
Replacement Fire Hydrants	27,225	27,225	28,213
Automotive	123,733	123,733	134,130
Incidentals	500	500	1,225
Training	5,425	5,425	4,280
Water Distribution System Pressure Monitor	26,000	26,000	12,265
Fire Hydrant Painting	23,480	23,480	22,938
Valve Installation	94,000	94,000	8,537
Replacement Pick-Up Truck	11,000	11,000	—
Small Dump Truck	51,000	51,000	17,403
Vehicles	53,500	53,500	275
Lead Service Line Replacement	457,600	457,600	—
Water Mains	912,000	912,000	488,158
	2,943,176	2,943,176	1,920,380
NonGAAP Activity			
Plus Prior Year Encumbrances - Central Avenue			
Main Replacement	—	—	592,237
Less Nonoperating Items			
Capital Outlay	(1,499,100)	(1,499,100)	(1,118,261)
Total Distribution	1,444,076	1,444,076	1,394,356
Meter and Reservoir Maintenance			
Salaries - Regular	166,847	166,847	168,165
Salaries - Overtime	625	625	—
Employee Benefits	58,441	58,441	53,697
Contractual Services	13,800	13,800	13,334
Maintenance - Reservoir/Pumping Station	3,500	3,500	1,900
Maintenance - Standpipe	5,200	5,200	6,240
Uniforms	700	700	709
Supplies	2,300	2,300	2,892
Supplies - Reservoir	3,000	3,000	3,614
Water Meters - Cost of Sales	20,000	20,000	18,358
Water Meters - Repair Parts	2,200	2,200	3,491
Water Meter Replacement Program	50,000	50,000	49,099



# VILLAGE OF WILMETTE, ILLINOIS

## Water - Enterprise Fund

### Schedule of Operating Expenses - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Operations - Continued			
Meter and Reservoir Maintenance - Continued			
Water Meter AMR Program	\$ 5,000	5,000	4,995
Automotive	10,778	10,778	14,040
Training	300	300	—
Total Meter and Reservoir Maintenance	342,691	342,691	340,534
Capital Outlay			
Lead Service Line Replacement	—	—	757,953
Water Plant Treatment Process Improvement	675,000	675,000	—
Water Plant Water Intake	100,000	100,000	—
Less Nonoperating Items			
Capital Outlay	(775,000)	(775,000)	(757,953)
Total Capital Outlay	—	—	—
Debt Service			
Principal Retirement	2,452,000	2,452,000	1,875,000
Interest Expense & Fiscal Charges	345,000	345,000	446,742
Bond Registrar Fees	3,000	3,000	1,000
	2,800,000	2,800,000	2,322,742
Less Nonoperating Items			
Debt Service	—	—	(2,322,742)
Total Debt Service	2,800,000	2,800,000	—
Depreciation and Amortization	—	—	1,047,530
Total Operating Expenses	8,691,199	8,691,199	6,753,132

# VILLAGE OF WILMETTE, ILLINOIS

## Sewer - Enterprise Fund

### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Operating Revenues			
Charges for Services			
Sewer Charges	\$ 7,102,000	7,102,000	7,213,451
Operating Expenses			
Operations			
Maintenance of Sewers	2,225,703	2,225,703	1,664,644
Storm Water Pumping Station	166,984	166,984	179,370
Capital Outlay	1,574,189	1,574,189	1,574,189
Depreciation and Amortization	—	—	1,073,331
Total Operating Expenses	3,966,876	3,966,876	4,491,534
Operating Income	3,135,124	3,135,124	2,721,917
Nonoperating Revenues (Expenses)			
Debt Issuance	22,520,000	22,520,000	—
Investment Earnings	—	—	228,497
Interest Expense	—	—	(2,742,902)
	22,520,000	22,520,000	(2,514,405)
Income Before Transfers	25,655,124	25,655,124	207,512
Other Financing (Uses)			
Transfers Out	—	—	(34,924)
Change in Net Position	25,655,124	25,655,124	172,588
Net Position - Beginning			37,344,470
Net Position - Ending			37,517,058

# VILLAGE OF WILMETTE, ILLINOIS

## Sewer - Enterprise Fund

### Scheduling of Operating Expenses - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operations			
Maintenance of Sewers			
Salaries - Regular	\$ 647,478	647,478	685,029
Salaries - Overtime	10,900	10,900	12,921
Employee Benefits	245,987	245,987	236,327
OPEB Expense	—	—	(12,476)
Professional Services	25,400	25,400	8,631
Geographic Information System	65,500	65,500	55,998
Contractual Services	88,300	88,300	57,789
Contractual Sewer Maintenance	342,000	342,000	329,829
Sewer Flow Monitoring	103,200	103,200	69,867
Contribution to Water Fund	—	—	9,996
N.P.D.E.S. Phase II	6,000	6,000	6,000
Telephone Service - Cellular	1,500	1,500	1,553
Uniforms	5,380	5,380	4,219
Supplies - Miscellaneous Tools and Equipment	4,000	4,000	9,000
Materials	42,000	42,000	34,556
Automotive	123,733	123,733	134,130
Incidentals	500	500	2,355
Training	7,825	7,825	5,042
Rain Ready Program	35,000	35,000	16,272
Sewer Main Repairs	460,000	460,000	25,123
Replacement Pick-Up Truck	11,000	11,000	—
Small Dump Truck	81,000	81,000	—
Vehicles - Other	141,000	141,000	72,197
	2,447,703	2,447,703	1,764,358
Less Nonoperating Items			
Capital Outlay	(222,000)	(222,000)	(99,714)
Total Maintenance of Sewers	2,225,703	2,225,703	1,664,644
Storm Water Pumping Station			
Salaries - Regular	67,634	67,634	68,211
Salaries - Overtime	13,000	13,000	13,340
Employee Benefits	32,650	32,650	30,522
Contractual Services	2,800	2,800	385
Maintenance - Equipment	2,400	2,400	14,900
Supplies	1,500	1,500	3,336
Supplies - Outfall Control	500	500	—

# VILLAGE OF WILMETTE, ILLINOIS

## Sewer - Enterprise Fund

### Scheduling of Operating Expenses - Budget and Actual - Continued

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operations - Continued			
Storm Water Pumping Station - Continued			
Power	\$ 40,800	40,800	41,519
Heating Gas	5,700	5,700	7,157
Total Storm Water Pumping Station	166,984	166,984	179,370
Capital Outlay			
Electrical Improvements	1,300,000	1,300,000	59,120
Sewer Lining and Rehabilitation	720,000	720,000	664,134
Storm Sewers	28,400,000	28,400,000	19,553,742
Less Nonoperating Items			
Capital Outlay	(28,845,811)	(28,845,811)	(18,702,807)
Total Capital Outlay	1,574,189	1,574,189	1,574,189
Debt Service			
Principal Retirement	2,168,000	2,168,000	17,432,531
Interest Expense	2,273,000	2,273,000	2,467,493
Bond Issuance Costs	218,000	218,000	151,799
Bond Registrar Fees	2,000	2,000	600
	4,661,000	4,661,000	20,052,423
Less Nonoperating Items			
Debt Service	(4,661,000)	(4,661,000)	(20,052,423)
Total Debt Service	—	—	—
Depreciation and Amortization	—	—	1,073,331
Total Operating Expenses	3,966,876	3,966,876	4,491,534

**VILLAGE OF WILMETTE, ILLINOIS****Parking Meter - Nonmajor Enterprise Fund****Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operating Revenues			
Charges for Services			
Parking Fees	\$ 267,300	267,300	256,568
Operating Expenses			
Operations			
Central Business District	220,593	220,593	231,956
CTA Station	357,815	357,815	127,325
Burmeister Parking Facility	9,150	9,150	9,698
Depreciation	—	—	131,424
Total Operating Expenses	587,558	587,558	500,403
(Loss) Before Transfers	(320,258)	(320,258)	(243,835)
Other Financing Sources			
Transfers In	60,000	60,000	120,000
Change in Net Position	<u>(260,258)</u>	<u>(260,258)</u>	(123,835)
Net Position - Beginning			<u>3,806,203</u>
Net Position - Ending			<u>3,682,368</u>

**VILLAGE OF WILMETTE, ILLINOIS****Parking Meter - Nonmajor Enterprise Fund  
Schedule of Operating Revenues - Budget and Actual  
For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operating Revenues			
Charges for Services			
Central Business District			
Parking Meter Revenue	\$ 119,000	119,000	138,512
Permit Fees	42,100	42,100	43,980
METRA Station Rent	3,000	3,000	1,500
Total Central Business District	164,100	164,100	183,992
CTA Station			
Commuter Daily Drop Box	65,000	65,000	49,050
Commuter Permit Fees	11,000	11,000	6,320
Merchant Permit Fees	4,200	4,200	3,726
Residential Permit Fees	3,000	3,000	2,480
Total CTA Station	83,200	83,200	61,576
Burmeister Parking Facility			
Permit Fees	20,000	20,000	11,000
Total Operating Revenues	267,300	267,300	256,568

# VILLAGE OF WILMETTE, ILLINOIS

## Parking Meter - Nonmajor Enterprise Fund Schedule of Operating Expenses - Budget and Actual For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Operations			
Central Business District			
Salaries - Regular	\$ 58,761	58,761	72,217
Salaries - Overtime	560	560	235
Employee Benefits	26,972	26,972	29,249
OPEB Expense	—	—	8,590
Bank Charges	20,000	20,000	25,474
Contractual Services - Railroad Property	37,850	37,850	38,985
Contractual Snow Plowing	27,450	27,450	17,303
Building Supplies - Railroad Property	400	400	460
Grounds Supplies - Village Property	4,000	4,000	1,320
Grounds Supplies - Railroad Property	2,000	2,000	989
Power - METRA Station	5,000	5,000	5,915
Lighting	4,000	4,000	3,216
Heating Gas - Railroad Property	1,500	1,500	2,306
Parking Meter Parts - Village Property	400	400	—
Parking Meter Parts - Railroad Property	1,500	1,500	720
Rent - Commuter Lot	25,000	25,000	17,728
Rent - Poplar Drive Lots	2,800	2,800	3,499
Rent - St. Augustine Lot	2,400	2,400	3,750
Total Central Business District	220,593	220,593	231,956
CTA Station			
Salaries - Regular	46,868	46,868	60,445
Salaries - Overtime	2,250	2,250	—
Employee Benefits	21,947	21,947	24,291
Bank Charges	7,000	7,000	4,232
Contractual Services	6,810	6,810	6,810
Contractual Grounds Maintenance	3,000	3,000	3,078
Contractual Snow Plowing	16,420	16,420	10,316
Materials	3,520	3,520	802
Parking Lot Paving	220,000	220,000	13,615
Rent - CTA	30,000	30,000	17,351
	357,815	357,815	140,940
Less Nonoperating Items			
Capital Outlay	—	—	(13,615)
Total CTA Station	357,815	357,815	127,325

**VILLAGE OF WILMETTE, ILLINOIS**

**Parking Meter - Nonmajor Enterprise Fund**

**Schedule of Operating Expenses - Budget and Actual - Continued**

**For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operations - Continued			
Burmeister Parking Facility			
Contractual Services	\$ 6,950	6,950	7,578
Materials	500	500	175
Lighting	1,700	1,700	1,945
Total Burmeister Parking Facility	9,150	9,150	9,698
Depreciation	—	—	131,424
Total Operating Expenses	587,558	587,558	500,403



**VILLAGE OF WILMETTE, ILLINOIS**

**Internal Service Funds**

**Combining Statement of Net Position**

**December 31, 2022**

	<u>Municipal Garage</u>
<b>ASSETS</b>	
Current Assets	
Cash and Investments	\$ —
Receivables - Net of Allowances	
Accounts	—
Prepays	—
Total Assets	<u>—</u>
<b>LIABILITIES</b>	
Current Liabilities	
Accounts Payable	—
Deposits Payable	—
Retiree Benefits Payable	—
Due to Other Funds	—
Total Liabilities	<u>—</u>
<b>NET POSITION</b>	
Unrestricted	<u>—</u>

Employee Insurance	Workers' Compensation	Illinois Municipal Retirement	Section Sick Leave	Totals
—	—	16,592	1,691,002	1,707,594
—	14,787	—	5,098	19,885
2,704	—	—	7,475	10,179
2,704	14,787	16,592	1,703,575	1,737,658
—	2,822	9,658	—	12,480
—	—	—	31,357	31,357
—	—	—	1,658,506	1,658,506
2,704	11,965	—	—	14,669
2,704	14,787	9,658	1,689,863	1,717,012
—	—	6,934	13,712	20,646

## VILLAGE OF WILMETTE, ILLINOIS

### Internal Service Funds

#### Combining Statement of Revenues, Expenses, and Changes in Net Position

For the Fiscal Year Ended December 31, 2022

	<u>Municipal Garage</u>
Operating Revenues	
Interfund Services	\$ 1,602,703
Operating Expenses	
Operating Expenses	<u>1,602,703</u>
Operating Income (Loss)	—
Nonoperating Revenues	—
Investment Earnings	<u>—</u>
Change in Net Position	—
Net Position - Beginning	<u>—</u>
Net Position - Ending	<u><u>—</u></u>

Employee Insurance	Workers' Compensation	Illinois Municipal Retirement	Section 105 Sick Leave	Totals
3,699,903	163,168	2,053,156	260,000	7,778,930
3,739,875	164,160	2,053,156	284,410	7,844,304
(39,972)	(992)	—	(24,410)	(65,374)
—	—	—	24,477	24,477
(39,972)	(992)	—	67	(40,897)
39,972	992	6,934	13,645	61,543
—	—	6,934	13,712	20,646

# VILLAGE OF WILMETTE, ILLINOIS

## Internal Service Funds

### Combining Statement of Cash Flows

For the Fiscal Year Ended December 31, 2022

	<u>Municipal Garage</u>
Cash Flows from Operating Activities	
Receipts from Interfund Services	\$ 1,602,703
Payments to Employees	(625,014)
Payments to Suppliers	<u>(977,689)</u>
	<u>—</u>
Cash Flows from Investing Activities	
Investment Earnings	<u>—</u>
Net Change in Cash and Cash Equivalents	<u>—</u>
Cash and Cash Equivalents - Beginning	<u>—</u>
Cash and Cash Equivalents - Ending	<u><u>—</u></u>
Reconciliation of Operating Income to Net Cash	
Provided (Used) by Operating Activities	
Operating Income (Loss)	<u>—</u>
Adjustments to Reconcile Operating Income to	
Net Cash Provided by Operating Activities:	
Changes in Assets and Liabilities	
(Increase) Decrease in Current Assets	<u>—</u>
Increase (Decrease) in Current Liabilities	<u>—</u>
Net Cash Provided by Operating Activities	<u><u>—</u></u>

Employee Insurance	Workers' Compensation	Illinois Municipal Retirement	Section 105 Sick Leave	Totals
3,701,955	164,498	2,053,156	248,486	7,770,798
(140,760)	—	—	—	(765,774)
(3,596,411)	(164,498)	(2,052,332)	(149,186)	(6,940,116)
(35,216)	—	824	99,300	64,908
—	—	—	24,477	24,477
(35,216)	—	824	123,777	89,385
35,216	—	15,768	1,567,225	1,618,209
—	—	16,592	1,691,002	1,707,594
(39,972)	(992)	—	(24,410)	(65,374)
2,052	1,330	—	(11,514)	(8,132)
2,704	(338)	824	135,224	138,414
(35,216)	—	824	99,300	64,908

# VILLAGE OF WILMETTE, ILLINOIS

## Municipal Garage - Internal Service Fund

### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Operating Revenues			
Interfund Services			
General Fund Billings	\$ 1,161,656	1,161,656	1,265,008
Sewer Fund Billings	123,733	123,733	134,130
Water Fund Billings	146,940	146,940	160,650
Insurance Reimbursements	3,000	3,000	42,915
Total Operating Revenues	1,435,329	1,435,329	1,602,703
Operating Expenses			
Operations			
Maintenance			
Regular Salaries	622,559	622,559	621,833
Overtime Salaries	6,000	6,000	3,181
Employee Benefits	232,906	232,906	220,999
Contractual Services	42,000	42,000	43,158
Contractual Maintenance - Emergency Vehicles	60,000	60,000	63,266
Maintenance - Radios	4,500	4,500	—
Contractual Services - Vehicle Washing	2,120	2,120	4,728
Telephone Service - Cellular	2,200	2,200	2,302
Uniforms	6,000	6,000	5,385
Supplies - Automotive Parts	162,000	162,000	242,231
Supplies - Auto Shop	16,300	16,300	39,101
Supplies - Vehicle Striping and Safety	2,400	2,400	3,917
Squad Car Transfer Rehabilitation	3,100	3,100	1,256
Gasoline and Oil	199,004	199,004	281,413
Mechanics' Tool Allowance	4,500	4,500	4,292
Incidentals	400	400	761
Training	5,100	5,100	75
Licenses, Titles and Inspection Fees	5,240	5,240	5,805
Automobile Insurance and Claims	59,000	59,000	59,000
Total Operating Expenses	1,435,329	1,435,329	1,602,703
Change in Net Position	—	—	—
Net Position - Beginning			—
Net Position - Ending			—

**VILLAGE OF WILMETTE, ILLINOIS****Employee Insurance - Internal Service Fund****Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operating Revenues			
Interfund Services			
General Fund Billings	\$ 2,848,004	2,848,004	2,904,628
Municipal Garage Fund Billings	103,088	103,088	109,437
Parking Meter Fund Billings	27,381	27,381	31,597
Sewer Fund Billings	129,581	129,581	132,694
Water Fund Billings	522,368	522,368	521,547
Total Operating Revenues	3,630,422	3,630,422	3,699,903
Operating Expenses			
Operations			
Flexible Benefit Program Contributions	144,000	144,000	140,760
Employee Health Insurance			
North Suburban Employee Benefit Co-Op	2,387,244	2,387,244	2,591,143
HMO - Illinois	1,026,396	1,026,396	966,344
Employee Life Insurance	40,686	40,686	39,576
Unemployment Compensation	32,096	32,096	2,052
Total Operating Expenses	3,630,422	3,630,422	3,739,875
Change in Net Position	—	—	(39,972)
Net Position - Beginning			39,972
Net Position - Ending			—



**VILLAGE OF WILMETTE, ILLINOIS****Workers' Compensation - Internal Service Fund****Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operating Revenues			
Interfund Services			
General Fund Billings	\$ 130,468	130,468	113,486
Municipal Garage Fund Billings	4,411	4,411	3,760
Parking Meter Fund Billings	748	748	670
Sewer Fund Billings	5,067	5,067	4,350
Water Fund Billings	19,209	19,209	16,430
Insurance Reimbursements	—	—	24,472
Total Operating Revenues	159,903	159,903	163,168
Operating Expenses			
Operations			
Workers' Compensation			
Fixed Premium Portion	115,000	115,000	115,000
Payment of Deductibles	41,900	41,900	49,160
Total Operating Expenses	156,900	156,900	164,160
Change in Net Position	3,003	3,003	(992)
Net Position - Beginning			992
Net Position - Ending			—

**VILLAGE OF WILMETTE, ILLINOIS****Illinois Municipal Retirement - Internal Service Fund****Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operating Revenues			
Interfund Services			
General Fund Billings	\$ 1,582,690	1,582,690	1,370,602
Municipal Garage Fund Billings	116,471	116,471	99,721
Parking Meter Fund Billings	20,177	20,177	21,273
Sewer Fund Billings	136,676	136,676	117,693
Water Fund Billings	514,045	514,045	443,867
Total Operating Revenues	2,370,059	2,370,059	2,053,156
Operating Expenses			
Operations			
Employer IMRF Contributions	1,282,159	1,282,159	997,703
Employer FICA Contributions	745,128	745,128	714,921
Employer Medicare Contributions	342,772	342,772	340,532
Total Operating Expenses	2,370,059	2,370,059	2,053,156
Change in Net Position	—	—	—
Net Position - Beginning			6,934
Net Position - Ending			6,934

**VILLAGE OF WILMETTE, ILLINOIS****Section 105 Sick Leave - Internal Service Fund****Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual****For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Operating Revenues			
Interfund Services			
General Fund Billings	\$ 210,032	210,032	216,605
Municipal Garage Fund Billings	8,938	8,938	8,080
Sewer Fund Billings	7,313	7,313	12,111
Water Fund Billings	33,719	33,719	23,204
Total Operating Revenues	260,002	260,002	260,000
Operating Expenses			
Administration	310,000	310,000	284,410
Operating (Loss)	(49,998)	(49,998)	(24,410)
Nonoperating Revenues			
Investment Earnings	15,000	15,000	24,477
Change in Net Position	(34,998)	(34,998)	67
Net Position - Beginning			13,645
Net Position - Ending			13,712

**VILLAGE OF WILMETTE, ILLINOIS****Pension Trust Funds****Combining Statement of Fiduciary Net Position****December 31, 2022**

	Police Pension	Firefighters' Pension	Totals
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 2,079,091	2,456,724	4,535,815
Investments			
Illinois Police Officer's Pension Investment Fund	51,085,172	—	51,085,172
Illinois Firefighters' Pension Investment Fund	—	51,357,844	51,357,844
Receivables			
Accounts	2,034	1,811	3,845
Accrued Interest	292	268	560
Total Assets	53,166,589	53,816,647	106,983,236
<b>LIABILITIES</b>			
Accounts Payable	1,623	1,673	3,296
<b>NET POSITION</b>			
Net Position Restricted for Pensions	53,164,966	53,814,974	106,979,940

# VILLAGE OF WILMETTE, ILLINOIS

## Pension Trust Funds

### Combining Statement of Changes in Fiduciary Net Position

For the Fiscal Year Ended December 31, 2022

	Police Pension	Firefighters' Pension	Totals
Additions			
Contributions - Employer	\$ 2,705,000	3,376,000	6,081,000
Contributions - Plan Members	666,017	495,445	1,161,462
Total Contributions	3,371,017	3,871,445	7,242,462
Investment Income			
Interest Earned	107,620	38,046	145,666
Net Change in Fair Value	(11,125,564)	(9,207,003)	(20,332,567)
	(11,017,944)	(9,168,957)	(20,186,901)
Less Investment Expenses	(26,916)	(27,224)	(54,140)
Net Investment Income	(11,044,860)	(9,196,181)	(20,241,041)
Total Additions	(7,673,843)	(5,324,736)	(12,998,579)
Deductions			
Administration	42,126	51,415	93,541
Benefits and Refunds	3,701,508	4,662,593	8,364,101
Total Deductions	3,743,634	4,714,008	8,457,642
Change in Fiduciary Net Position	(11,417,477)	(10,038,744)	(21,456,221)
Net Position Restricted for Pensions			
Beginning	64,582,443	63,853,718	128,436,161
Ending	53,164,966	53,814,974	106,979,940

# VILLAGE OF WILMETTE, ILLINOIS

## Police Pension - Pension Trust Fund

### Schedule of Changes in the Fiduciary Net Position - Budget and Actual

For the Fiscal Year Ended December 31, 2022

	Budgeted Amounts		Actual
	Original	Final	Amounts
Additions			
Contributions - Employer	\$ 2,705,000	2,705,000	2,705,000
Contributions - Plan Members	536,000	536,000	666,017
Total Contributions	3,241,000	3,241,000	3,371,017
Investment Income			
Interest Earned	3,800,000	3,800,000	107,620
Net Change in Fair Value	—	—	(11,125,564)
	3,800,000	3,800,000	(11,017,944)
Less Investment Expenses	(165,200)	(165,200)	(26,916)
Net Investment Income	3,634,800	3,634,800	(11,044,860)
Total Additions	6,875,800	6,875,800	(7,673,843)
Deductions			
Administration	19,000	19,000	42,126
Benefits and Refunds	4,115,000	4,115,000	3,701,508
Total Deductions	4,134,000	4,134,000	3,743,634
Change in Fiduciary Net Position	2,741,800	2,741,800	(11,417,477)
Net Position Restricted for Pensions			
Beginning			64,582,443
Ending			53,164,966

**VILLAGE OF WILMETTE, ILLINOIS**

**Firefighters' Pension - Pension Trust Fund**

**Schedule of Changes in the Fiduciary Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2022**

	Budgeted Amounts		Actual
	Original	Final	Amounts
Additions			
Contributions - Employer	\$ 3,376,000	3,376,000	3,376,000
Contributions - Plan Members	483,000	483,000	495,445
Total Contributions	3,859,000	3,859,000	3,871,445
Investment Income			
Interest Earned	3,800,000	3,800,000	38,046
Net Change in Fair Value	—	—	(9,207,003)
	3,800,000	3,800,000	(9,168,957)
Less Investment Expenses	(165,200)	(165,200)	(27,224)
Net Investment Income	3,634,800	3,634,800	(9,196,181)
Total Additions	7,493,800	7,493,800	(5,324,736)
Deductions			
Administration	19,000	19,000	51,415
Benefits and Refunds	4,806,000	4,806,000	4,662,593
Total Deductions	4,825,000	4,825,000	4,714,008
Change in Fiduciary Net Position	2,668,800	2,668,800	(10,038,744)
Net Position Restricted for Pensions			
Beginning			63,853,718
Ending			53,814,974

**VILLAGE OF WILMETTE, ILLINOIS****Consolidated Year-End Financial Report  
December 31, 2022**

CSFA #	Program Name	State	Federal	Other	Totals
444-26-1565	Tobacco Enforcement Program	\$ 1,203	—	—	1,203
493-60-1652	NG9-1-1 Expenses Grant Program	101,356	—	—	101,356
494-10-0343	State and Community Highway/National Safety Priority Program	—	7,045	—	7,045
494-42-0495	Local Surface Transportation Program	18,339	117,021	18,502	153,862
	Other Grant Programs and Activities	—	801,415	2,505,181	3,306,596
	All Other Costs Not Allocated	—	—	61,849,384	61,849,384
	Totals	120,898	925,481	64,373,067	65,419,446





**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENTAL AUDITING STANDARDS***

June 27, 2023

The Honorable Village President  
Members of the Board of Trustees and Village Manager  
Village of Wilmette, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Anywhere, Illinois, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated June 27, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. According, we do not express an opinion on the effectiveness of the Village's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Village of Wilmette, Illinois  
June 27, 2023

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Lauterbach & Amen, LLP*  
LAUTERBACH & AMEN, LLP

## **SUPPLEMENTAL SCHEDULES**

# VILLAGE OF WILMETTE, ILLINOIS

## Long-Term Debt Requirements General Obligation Bonds of 2017A December 31, 2022

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Date of Issue	November 8, 2017
Date of Maturity	December 1, 2036
Authorized Issue	\$9,795,000
Denomination of Bonds	\$5,000
Interest Rates	2.00% to 3.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Wells Fargo Bank

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ —	134,725	134,725
2024	—	134,725	134,725
2025	370,000	134,725	504,725
2026	375,000	127,325	502,325
2027	385,000	119,825	504,825
2028	390,000	112,125	502,125
2029	400,000	103,350	503,350
2030	410,000	94,350	504,350
2031	425,000	82,050	507,050
2032	435,000	69,300	504,300
2033	450,000	56,250	506,250
2034	460,000	42,750	502,750
2035	475,000	28,950	503,950
2036	490,000	14,700	504,700
	5,065,000	1,255,150	6,320,150
	5,065,000	Debt Service Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### General Obligation Refunding Bonds of 2017B

December 31, 2022

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Date of Issue	December 5, 2017
Date of Maturity	December 1, 2023
Authorized Issue	\$3,470,000
Denomination of Bonds	\$5,000
Interest Rate	3.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Wells Fargo Bank

#### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 860,000	25,800	885,800
	<u>860,000</u>	Water Fund	

# VILLAGE OF WILMETTE, ILLINOIS

## Long-Term Debt Requirements General Obligation Bonds of 2020A December 31, 2022

Date of Issue	July 9, 2020
Date of Maturity	December 1, 2050
Authorized Issue	\$30,025,000
Denomination of Bonds	\$5,000
Interest Rates	2.00% to 5.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Wells Fargo Bank

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 190,000	776,650	966,650
2024	460,000	767,150	1,227,150
2025	685,000	744,150	1,429,150
2026	720,000	709,900	1,429,900
2027	755,000	673,900	1,428,900
2028	795,000	636,150	1,431,150
2029	835,000	596,400	1,431,400
2030	865,000	563,000	1,428,000
2031	900,000	528,400	1,428,400
2032	930,000	501,400	1,431,400
2033	960,000	473,500	1,433,500
2034	975,000	454,300	1,429,300
2035	995,000	434,800	1,429,800
2036	1,020,000	414,900	1,434,900
2037	1,035,000	394,500	1,429,500
2038	1,060,000	372,506	1,432,506
2039	1,080,000	349,981	1,429,981
2040	1,105,000	325,681	1,430,681
2041	1,130,000	300,820	1,430,820
2042	1,155,000	275,393	1,430,393
2043	1,180,000	247,962	1,427,962
2044	1,210,000	219,938	1,429,938
2045	1,240,000	191,200	1,431,200
2046	1,270,000	161,750	1,431,750
2047	1,300,000	130,000	1,430,000
2048	1,330,000	97,500	1,427,500
2049	1,365,000	64,250	1,429,250
2050	1,205,000	30,126	1,235,126
	<u>27,750,000</u>	<u>11,436,207</u>	<u>39,186,207</u>
	23,950,000	Sewer Fund	
	<u>3,800,000</u>	Water Fund	
	<u>27,750,000</u>		

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### General Obligation Refunding Bonds of 2020B

December 31, 2022

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Date of Issue	October 13, 2020
Date of Maturity	December 1, 2026
Authorized Issue	\$15,700,000
Denomination of Bonds	\$5,000
Interest Rates	2.00% to 5.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Wells Fargo Bank

#### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 2,825,000	525,750	3,350,750
2024	3,875,000	384,500	4,259,500
2025	2,675,000	190,750	2,865,750
2026	1,140,000	57,000	1,197,000
	<u>10,515,000</u>	<u>1,158,000</u>	<u>11,673,000</u>
	9,555,000	Debt Service Fund	
	<u>960,000</u>	Water Fund	
	<u>10,515,000</u>		

# VILLAGE OF WILMETTE, ILLINOIS

## Long-Term Debt Requirements General Obligation Bonds of 2021 December 31, 2022

Date of Issue	October 19, 2021
Date of Maturity	December 1, 2051
Authorized Issue	\$34,995,000
Denomination of Bonds	\$5,000
Interest Rates	2.00% to 5.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Zions Bancorporation

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 1,405,000	984,086	2,389,086
2024	610,000	913,836	1,523,836
2025	635,000	883,336	1,518,336
2026	1,025,000	851,586	1,876,586
2027	1,205,000	800,336	2,005,336
2028	1,250,000	740,086	1,990,086
2029	1,210,000	677,586	1,887,586
2030	1,250,000	617,086	1,867,086
2031	1,295,000	554,586	1,849,586
2032	1,320,000	502,786	1,822,786
2033	1,330,000	476,386	1,806,386
2034	1,335,000	449,786	1,784,786
2035	1,845,000	423,086	2,268,086
2036	1,840,000	386,186	2,226,186
2037	1,835,000	349,386	2,184,386
2038	955,000	312,686	1,267,686
2039	975,000	293,586	1,268,586
2040	995,000	272,870	1,267,870
2041	1,010,000	251,738	1,261,738
2042	835,000	229,000	1,064,000
2043	855,000	210,212	1,065,212
2044	875,000	189,906	1,064,906
2045	900,000	169,126	1,069,126
2046	920,000	146,626	1,066,626
2047	940,000	123,626	1,063,626
2048	965,000	100,126	1,065,126
2049	990,000	76,000	1,066,000
2050	1,015,000	51,250	1,066,250
2051	1,035,000	25,884	1,060,884
	<u>32,655,000</u>	<u>12,062,776</u>	<u>44,717,776</u>
	3,365,000	Debt Service Fund	
	28,775,000	Sewer Fund	
	<u>515,000</u>	Water Fund	
	<u>32,655,000</u>		



# VILLAGE OF WILMETTE, ILLINOIS

## Long-Term Debt Requirements General Obligation Bonds of 2022A December 31, 2022

Date of Issue	June 7, 2022
Date of Maturity	December 1, 2051
Authorized Issue	\$19,295,000
Denomination of Bonds	\$5,000
Interest Rate	3.66%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Zions Bancorporation

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 30,000	1,047,526	1,077,526
2024	50,000	705,099	755,099
2025	680,000	703,269	1,383,269
2026	260,000	678,381	938,381
2027	560,000	668,865	1,228,865
2028	620,000	648,369	1,268,369
2029	640,000	625,677	1,265,677
2030	670,000	602,253	1,272,253
2031	690,000	577,731	1,267,731
2032	720,000	552,477	1,272,477
2033	740,000	526,125	1,266,125
2034	650,000	499,041	1,149,041
2035	670,000	475,251	1,145,251
2036	695,000	450,729	1,145,729
2037	720,000	425,292	1,145,292
2038	745,000	398,940	1,143,940
2039	775,000	371,673	1,146,673
2040	800,000	343,308	1,143,308
2041	835,000	314,028	1,149,028
2042	765,000	283,467	1,048,467
2043	560,000	255,468	815,468
2044	580,000	234,972	814,972
2045	595,000	213,744	808,744
2046	620,000	191,967	811,967
2047	645,000	169,275	814,275
2048	670,000	145,668	815,668
2049	690,000	121,146	811,146
2050	715,000	95,892	810,892
2051	1,905,000	69,723	1,974,723
	<u>19,295,000</u>	<u>12,395,356</u>	<u>31,690,356</u>
	17,950,000	Sewer Fund	
	<u>1,345,000</u>	Water Fund	
	<u>19,295,000</u>		

# VILLAGE OF WILMETTE, ILLINOIS

## Long-Term Debt Requirements

### General Obligation Refunding Bonds of 2022B

December 31, 2022

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Date of Issue	September 7, 2022
Date of Maturity	December 1, 2043
Authorized Issue	\$15,690,000
Denomination of Bonds	\$5,000
Interest Rate	3.36%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	Zions Bancorporation

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 210,000	527,184	737,184
2024	110,000	520,128	630,128
2025	110,000	516,432	626,432
2026	110,000	512,736	622,736
2027	110,000	509,040	619,040
2028	110,000	505,344	615,344
2029	515,000	501,648	1,016,648
2030	565,000	484,344	1,049,344
2031	615,000	465,360	1,080,360
2032	620,000	444,694	1,064,694
2033	720,000	423,864	1,143,864
2034	770,000	399,672	1,169,672
2035	315,000	373,800	688,800
2036	365,000	363,216	728,216
2037	415,000	350,952	765,952
2038	1,515,000	337,008	1,852,008
2039	1,560,000	286,104	1,846,104
2040	1,655,000	233,688	1,888,688
2041	1,695,000	178,080	1,873,080
2042	1,785,000	121,128	1,906,128
2043	1,820,000	61,152	1,881,152
	15,690,000	8,115,574	23,805,574
	<u>15,690,000</u>	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2006

December 31, 2022

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Date of Issue	March 13, 2007
Date of Maturity	September 13, 2026
Authorized Issue	\$420,715
Denomination of Bonds	Various
Interest Rate	2.50%
Interest Dates	March 13 and September 13
Principal Maturity Date	September 13
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-2597

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 25,370	2,477	27,847
2024	26,008	1,839	27,847
2025	26,663	1,184	27,847
2026	27,335	513	27,848
	105,376	6,013	111,389
	105,376	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2007

December 31, 2022

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Date of Issue	May 25, 2007
Date of Maturity	October 21, 2027
Authorized Issue	\$677,122
Denomination of Bonds	Various
Interest Rate	2.50%
Interest Dates	April 21 and October 21
Principal Maturity Dates	April 21 and October 21
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-2807 and L17-2808

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 36,898	4,597	41,495
2024	37,826	3,669	41,495
2025	38,778	2,717	41,495
2026	39,752	1,743	41,495
2027	39,808	743	40,551
	193,062	13,469	206,531
	193,062	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2010

December 31, 2022

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Date of Issue	September 30, 2010
Date of Maturity	April 7, 2030
Authorized Issue	\$172,028
Denomination of Bonds	Various
Interest Rate	0.00%
Interest Date	N/A
Principal Maturity Date	April 7
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-2952

#### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 8,822	—	8,822
2024	8,822	—	8,822
2025	8,822	—	8,822
2026	8,822	—	8,822
2027	8,822	—	8,822
2028	8,822	—	8,822
2029	8,822	—	8,822
2030	4,410	—	4,410
	66,164	—	66,164
	66,164	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2011

December 31, 2022

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Date of Issue	August 30, 2011
Date of Maturity	July 18, 2031
Authorized Issue	\$740,135
Denomination of Bonds	Various
Interest Rate	1.25%
Interest Dates	January 18 and July 18
Principal Maturity Date	July 18
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-4005

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 38,457	4,430	42,887
2024	38,939	3,948	42,887
2025	39,427	3,460	42,887
2026	39,922	2,965	42,887
2027	40,422	2,465	42,887
2028	40,929	1,958	42,887
2029	41,443	1,444	42,887
2030	41,962	925	42,887
2031	42,490	398	42,888
	<u>363,991</u>	<u>21,993</u>	<u>385,984</u>
	<u>363,991</u>	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2012

December 31, 2022

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Date of Issue	September 28, 2012
Date of Maturity	August 5, 2032
Authorized Issue	\$742,022
Denomination of Bonds	Various
Interest Rate	2.295%
Interest Dates	February 5 and August 5
Principal Maturity Date	August 5
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-4672

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 37,957	9,457	47,414
2024	38,833	8,581	47,414
2025	39,729	7,685	47,414
2026	40,646	6,768	47,414
2027	41,585	5,829	47,414
2028	42,545	4,869	47,414
2029	43,526	3,888	47,414
2030	44,532	2,882	47,414
2031	45,559	1,855	47,414
2032	46,612	803	47,415
	421,524	52,617	474,141
	<u>421,524</u>	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2013

December 31, 2022

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Date of Issue	November 26, 2013
Date of Maturity	December 1, 2033
Authorized Issue	\$582,886
Denomination of Bonds	Various
Interest Rate	1.93%
Interest Dates	June 1 and December 1
Principal Maturity Dates	June 1 and December 1
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-4725

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 28,773	6,496	35,269
2024	29,332	5,937	35,269
2025	29,900	5,369	35,269
2026	30,480	4,789	35,269
2027	31,070	4,199	35,269
2028	31,673	3,596	35,269
2029	32,288	2,981	35,269
2030	32,913	2,356	35,269
2031	33,553	1,716	35,269
2032	34,203	1,066	35,269
2033	29,552	404	29,956
	343,737	38,909	382,646
	343,737	Sewer Fund	



## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2014

December 31, 2022

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Date of Issue	December 5, 2014
Date of Maturity	December 3, 2034
Authorized Issue	\$640,503
Denomination of Bonds	Various
Interest Rate	1.995%
Interest Dates	June 1 and December 1
Principal Maturity Dates	June 1 and December 1
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-4889

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 30,986	8,140	39,126
2024	31,607	7,519	39,126
2025	32,241	6,885	39,126
2026	32,888	6,238	39,126
2027	33,547	5,579	39,126
2028	34,220	4,906	39,126
2029	34,906	4,220	39,126
2030	35,605	3,521	39,126
2031	36,320	2,806	39,126
2032	37,047	2,079	39,126
2033	37,790	1,336	39,126
2034	38,548	578	39,126
	415,705	53,807	469,512
	415,705	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2016

December 31, 2022

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Date of Issue	December 22, 2016
Date of Maturity	July 19, 2036
Authorized Issue	\$701,187
Denomination of Bonds	Various
Interest Rate	1.86%
Interest Dates	January 19 and July 19
Principal Maturity Dates	January 19 and July 19
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-5100

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 33,365	9,673	43,038
2024	33,989	9,049	43,038
2025	34,624	8,414	43,038
2026	35,271	7,767	43,038
2027	35,930	7,108	43,038
2028	36,602	6,436	43,038
2029	37,286	5,752	43,038
2030	37,982	5,056	43,038
2031	38,692	4,346	43,038
2032	39,415	3,623	43,038
2033	40,152	2,886	43,038
2034	40,902	2,136	43,038
2035	41,666	1,372	43,038
2036	42,445	593	43,038
	528,321	74,211	602,532
	528,321	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2017

December 31, 2022

Date of Issue	May 18, 2020
Date of Maturity	May 18, 2040
Authorized Issue	\$8,766,791
Denomination of Bonds	Various
Interest Rate	1.76%
Interest Dates	January 15 and July 15
Principal Maturity Dates	January 19 and July 19
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-3763

#### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 390,542	142,479	533,021
2024	397,446	135,575	533,021
2025	404,472	128,549	533,021
2026	411,622	121,399	533,021
2027	418,898	114,123	533,021
2028	426,303	106,718	533,021
2029	433,839	99,182	533,021
2030	441,509	91,512	533,021
2031	449,313	83,708	533,021
2032	457,256	75,765	533,021
2033	465,339	67,682	533,021
2034	473,565	59,456	533,021
2035	481,940	51,081	533,021
2036	490,456	42,565	533,021
2037	499,126	33,895	533,021
2038	507,949	25,072	533,021
2039	516,926	16,095	533,021
2040	526,066	6,955	533,021
	8,192,569	1,401,811	9,594,378
	8,192,569	Water Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2018

December 31, 2022

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Date of Issue	December 14, 2018
Date of Maturity	April 4, 2038
Authorized Issue	\$820,000
Denomination of Bonds	Various
Interest Rate	1.76%
Interest Dates	April 4 and October 4
Principal Maturity Dates	April 4 and October 4
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-5509

#### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 36,397	11,149	47,546
2024	37,040	10,506	47,546
2025	37,695	9,851	47,546
2026	38,362	9,184	47,546
2027	39,039	8,507	47,546
2028	39,730	7,816	47,546
2029	40,433	7,113	47,546
2030	41,147	6,399	47,546
2031	41,875	5,671	47,546
2032	42,615	4,931	47,546
2033	43,368	4,178	47,546
2034	44,135	3,411	47,546
2035	44,915	2,631	47,546
2036	45,709	1,837	47,546
2037	46,517	1,029	47,546
2038	23,566	217	23,783
	642,543	94,430	736,973
	642,543	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### IEPA Revenue Bonds of 2019

December 31, 2022

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Date of Issue	November 15, 2019
Date of Maturity	April 3, 2040
Authorized Issue	\$2,000,000
Denomination of Bonds	Various
Interest Rate	1.84%
Interest Dates	April 3 and October 3
Principal Maturity Dates	April 3 and October 3
Payable at	Illinois Environmental Protection Agency
Loan Number	L17-5572

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 82,259	30,563	112,822
2024	83,779	29,043	112,822
2025	85,328	27,494	112,822
2026	86,905	25,917	112,822
2027	88,512	24,310	112,822
2028	90,148	22,674	112,822
2029	91,814	21,008	112,822
2030	93,512	19,310	112,822
2031	95,240	17,582	112,822
2032	97,000	15,822	112,822
2033	98,794	14,028	112,822
2034	100,619	12,203	112,822
2035	102,479	10,343	112,822
2036	104,374	8,448	112,822
2037	106,303	6,519	112,822
2038	108,267	4,555	112,822
2039	110,269	2,553	112,822
2040	55,898	512	56,410
	<u>1,681,500</u>	<u>292,884</u>	<u>1,974,384</u>
	<u>1,681,500</u>	Sewer Fund	

## VILLAGE OF WILMETTE, ILLINOIS

### Long-Term Debt Requirements

#### Installment Contract of 2012

December 31, 2022

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Date of Issue	July 24, 2012
Date of Maturity	November 1, 2032
Authorized Issue	\$250,000
Interest Rate	0.000%
Interest Dates	Monthly
Principal Maturity Dates	Monthly
Payable at	Illinois Finance Authority

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2023	\$ 12,500	—	12,500
2024	12,500	—	12,500
2025	12,500	—	12,500
2026	12,500	—	12,500
2027	12,500	—	12,500
2028	12,500	—	12,500
2029	12,500	—	12,500
2030	12,500	—	12,500
2031	12,500	—	12,500
2032	12,500	—	12,500
	125,000	—	125,000
	125,000	General Fund	

## **STATISTICAL SECTION (Unaudited)**

This part of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Village's overall financial health.

### **Financial Trends**

These schedules contain trend information to help the reader understand how the Village's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the Village's most significant local revenue sources.

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the Village's current levels of outstanding debt and the government's ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Village's financial activities take place.

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the Village's financial report relates to the services the Village provides and the activities it performs.

**VILLAGE OF WILMETTE, ILLINOIS**

**Net Position by Component - Last Ten Fiscal Years**  
**December 31, 2022 (Unaudited)**

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**See Following Page**



## VILLAGE OF WILMETTE, ILLINOIS

### Net Position by Component - Last Ten Fiscal Years\* December 31, 2022 (Unaudited)

	2013	2014	2015
Governmental Activities			
Net Investment in Capital Assets	\$ 15,481,696	15,800,477	17,261,630
Restricted	560,482	749,557	636,365
Unrestricted (Deficit)	2,961,727	4,888,765	(36,780,535)
Total Governmental Activities Net Position	19,003,905	21,438,799	(18,882,540)
Business-Type Activities			
Net Investment in Capital Assets	43,766,118	44,837,017	46,156,060
Unrestricted	6,382,765	6,272,753	6,853,154
Total Business-Type Activities Net Position	50,148,883	51,109,770	53,009,214
Primary Government			
Net Investment in Capital Assets	59,247,814	60,637,494	63,417,690
Restricted	560,482	749,557	636,365
Unrestricted (Deficit)	9,344,492	11,161,518	(29,927,381)
Total Primary Government Net Position	69,152,788	72,548,569	34,126,674

Data Source: Village Records

\*Accrual Basis of Accounting

2016	2017	2018	2019	2020	2021	2022
18,950,815	18,019,675	22,487,908	25,260,994	28,712,604	30,665,320	37,655,546
449,840	2,269,063	1,094,836	1,496,080	2,050,726	2,115,168	4,230,515
(38,168,942)	(39,793,063)	(46,481,274)	(47,147,049)	(43,201,520)	(31,937,590)	(33,049,821)
(18,768,287)	(19,504,325)	(22,898,530)	(20,389,975)	(12,438,190)	842,898	8,836,240
47,608,423	50,486,458	52,858,687	59,063,416	57,055,085	63,205,213	65,433,374
7,839,077	8,251,237	6,629,611	2,350,632	7,775,778	5,450,067	6,036,593
55,447,500	58,737,695	59,488,298	61,414,048	64,830,863	68,655,280	71,469,967
66,559,238	68,506,133	75,346,595	84,324,410	85,767,689	93,870,533	103,088,920
449,840	2,269,063	1,094,836	1,496,080	2,050,726	2,115,168	4,230,515
(30,329,865)	(31,541,826)	(39,851,663)	(44,796,417)	(35,425,742)	(26,487,523)	(27,013,228)
36,679,213	39,233,370	36,589,768	41,024,073	52,392,673	69,498,178	80,306,207

# VILLAGE OF WILMETTE, ILLINOIS

## Changes in Net Position - Last Ten Fiscal Years\* December 31, 2022 (Unaudited)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Expenses</b>										
Governmental Activities										
General Government										
Public Safety	\$ 3,303,014	3,432,230	6,138,251	4,214,252	4,498,769	4,632,977	4,224,292	3,126,780	1,492,232	6,091,926
Streets and Sanitation	18,979,618	19,306,629	27,886,999	23,273,654	22,744,932	25,155,494	24,621,004	20,026,864	19,651,025	27,219,977
Other Public Works	8,740,030	8,952,573	9,070,216	9,722,953	9,630,001	9,388,292	9,225,468	9,001,717	9,549,203	7,013,984
Public Health	1,655,627	1,592,014	1,861,330	1,607,339	2,824,508	1,874,096	2,180,159	2,122,931	2,311,464	5,584,215
Community Development	1,305,083	249,781	246,680	257,189	163,601	45,000	44,980	45,450	46,360	47,290
Interest on Long-Term Debt	237,168	1,678,387	2,313,551	2,026,595	1,992,934	1,932,627	1,936,593	1,840,631	2,190,141	3,930,325
Total Governmental Activities Expenses	1,395,538	1,321,442	1,259,047	1,155,678	1,198,440	1,101,931	999,583	954,482	669,547	596,016
Business-Type Activities										
Water	35,616,078	36,533,056	48,776,074	42,257,660	43,053,185	44,130,417	43,232,079	37,118,855	35,909,972	50,483,733
Sewer	6,150,922	6,229,920	6,117,781	6,132,147	6,191,777	6,706,771	6,415,220	6,803,148	7,051,209	7,200,874
Parking	2,860,481	3,526,186	3,790,454	3,749,215	3,992,876	3,850,938	4,075,661	4,989,203	5,762,710	7,234,436
Total Business-Type Activities Expenses	456,325	527,875	532,640	507,837	429,583	485,861	504,306	388,858	427,832	500,403
Total Governmental Activities Expenses	9,467,728	10,283,981	10,440,875	10,389,199	10,614,236	11,043,570	10,995,187	12,181,209	13,241,751	14,935,713
<b>Total Primary Government Expenses</b>	<b>45,083,806</b>	<b>46,817,037</b>	<b>59,216,949</b>	<b>52,646,859</b>	<b>53,667,471</b>	<b>55,173,987</b>	<b>54,227,266</b>	<b>49,300,064</b>	<b>49,151,723</b>	<b>65,419,446</b>
<b>Program Revenues</b>										
Governmental Activities										
Charges for Services										
General Government	416,400	439,014	468,820	443,273	334,110	337,350	327,440	313,015	318,795	315,960
Public Safety	2,307,524	2,440,980	2,375,151	2,453,251	2,338,553	2,417,149	2,505,794	2,281,658	2,658,820	2,944,390
Streets and Sanitation	2,390,723	2,494,038	2,547,578	2,541,607	2,543,282	2,629,794	2,632,440	2,685,381	2,568,658	2,674,232
Other Public Works	146,524	202,605	153,549	197,663	117,080	100,766	85,754	84,462	111,150	118,349
Public Health	2,329,847	76,757	95,546	61,520	39,513	1,350	2,470	1,150	664	1,775
Community Development	71,738	2,318,366	2,347,760	3,166,999	3,083,201	3,186,349	3,210,172	2,157,052	2,631,593	3,588,994
Operating Grants/Contributions	1,033,870	1,569,576	970,153	887,779	766,029	865,233	1,189,023	1,837,140	1,725,182	3,881,052
Capital Grants/Contributions	—	—	—	—	221,265	267,068	646,536	373,339	367,944	2,477,312
Total Governmental Activities Program Revenues	8,696,626	9,541,336	8,958,557	9,752,092	9,443,033	9,805,059	10,599,629	9,733,197	10,382,806	16,002,064
Business-Type Activities										
Charges for Services										
Water	7,806,574	7,390,257	7,926,936	8,427,635	8,846,310	8,672,692	8,635,978	9,768,285	10,668,866	9,978,391
Sewer	4,423,168	4,317,893	4,810,735	4,950,217	5,018,879	4,738,054	4,622,014	6,651,917	7,230,851	7,213,451
Parking	397,322	369,977	419,424	431,910	483,969	468,824	488,478	142,976	154,496	256,568
Operating Grants/Contributions	94,793	5,230	101,403	—	—	—	—	—	—	—
Capital Grants/Contributions	—	47,218	—	—	539,968	—	—	—	—	—
Total Business-Type Activities Program Revenues	12,721,857	12,130,575	13,258,498	13,809,762	14,889,126	13,879,570	13,746,470	16,563,178	18,054,213	17,448,410
<b>Total Primary Government Program Revenues</b>	<b>21,418,483</b>	<b>21,671,911</b>	<b>22,217,055</b>	<b>23,561,854</b>	<b>24,332,159</b>	<b>23,684,629</b>	<b>24,346,099</b>	<b>26,296,375</b>	<b>28,437,019</b>	<b>33,450,474</b>

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Net (Expense) Revenue										
Governmental Activities	\$ (26,919,452)	(26,991,720)	(39,817,517)	(32,505,568)	(33,610,152)	(34,325,358)	(32,632,450)	(27,385,658)	(25,527,166)	(34,481,669)
Business-Type Activities	3,254,129	1,846,594	2,817,623	3,420,563	4,274,890	2,836,000	2,751,283	4,381,969	4,812,462	2,512,697
Total Primary Government										
Net Revenue (Expense)	(23,665,323)	(25,145,126)	(36,999,894)	(29,085,005)	(29,335,262)	(31,489,358)	(29,881,167)	(23,003,689)	(20,714,704)	(31,968,972)
General Revenues and										
Other Changes in Net Position										
Governmental Activities										
Taxes										
Property Taxes	14,525,635	15,091,068	15,609,775	16,250,485	16,727,164	17,604,960	18,127,524	19,150,239	19,822,102	20,844,286
Home Rule Sales Taxes	522,842	539,087	2,073,611	2,052,250	2,133,211	1,971,959	1,751,402	1,513,803	2,342,016	2,585,160
Utility Taxes	2,481,566	2,344,098	2,265,314	2,225,629	2,037,460	2,131,007	1,955,308	1,809,078	1,738,190	1,746,667
Real Estate Transfer	1,081,380	1,285,913	1,311,792	1,303,787	1,410,066	1,418,805	1,238,816	1,482,836	1,869,717	2,067,141
Other Taxes	758,549	1,002,184	1,123,928	1,051,368	1,382,125	1,534,123	1,640,130	1,088,556	1,220,609	1,422,314
Intergovernmental										
State Income Taxes	2,580,859	2,593,413	2,882,144	2,636,758	2,487,918	2,594,015	2,883,115	3,718,465	4,446,737	4,590,225
Sales Taxes	3,442,043	3,709,236	3,661,837	3,663,967	3,790,679	3,647,752	3,530,063	2,943,516	3,586,221	4,809,999
Personal Property Replacement Tax	256,932	264,480	249,503	249,816	296,240	239,834	298,171	266,488	467,823	946,552
Investment Earnings	254,192	239,627	242,722	313,939	336,272	985,038	774,906	1,081,751	786,343	1,135,983
Miscellaneous	1,180,074	1,357,508	1,351,366	1,702,662	1,272,979	1,265,190	1,327,508	1,232,711	1,478,496	1,396,684
Transfers In	1,250,000	1,000,000	1,100,000	1,000,000	1,000,000	950,000	1,000,000	1,050,000	1,050,000	930,000
Total Governmental Activities	28,334,072	29,426,614	31,871,992	32,450,661	32,874,114	34,342,683	34,526,943	35,337,443	38,808,254	42,475,011
Business-Type Activities										
Investment Earnings	27,116	30,175	34,134	17,723	15,305	171,337	174,467	84,846	61,955	474,037
Miscellaneous	—	84,118	147,687	—	—	—	—	—	—	757,953
Transfers (Out)	(1,250,000)	(1,000,000)	(1,100,000)	(1,000,000)	(1,000,000)	(950,000)	(1,000,000)	(1,050,000)	(1,050,000)	(930,000)
Total Business-Type Activities	(1,222,884)	(885,707)	(918,179)	(982,277)	(984,695)	(778,663)	(825,533)	(965,154)	(988,045)	301,990
Total Primary Government	27,111,188	28,540,907	30,953,813	31,468,384	31,889,419	33,564,020	33,701,410	34,372,289	37,820,209	42,777,001
Changes in Net Position										
Governmental Activities	1,414,620	2,434,894	(7,945,525)	(54,907)	(736,038)	17,325	1,894,493	7,951,785	13,281,088	7,993,342
Business-Type Activities	2,031,245	960,887	1,899,444	2,438,286	3,290,195	2,057,337	1,925,750	3,416,815	3,824,417	2,814,687
Total Primary Government	3,445,865	3,395,781	(6,046,081)	2,383,379	2,554,157	2,074,662	3,820,243	11,368,600	17,105,505	10,808,029

Data Source: Village Records  
\*Accrual Basis of Accounting

## VILLAGE OF WILMETTE, ILLINOIS

### Fund Balances of Governmental Funds - Last Ten Fiscal Years\* December 31, 2022 (Unaudited)

	2013	2014	2015
General Fund			
Nonspendable	\$ 1,067,921	1,222,557	1,378,759
Restricted	64,251	64,712	107,367
Assigned	198,348	816,646	359,773
Unassigned	6,701,690	7,856,971	9,391,977
Total General Fund	8,032,210	9,960,886	11,237,876
All Other Governmental Funds			
Restricted	577,842	717,918	562,598
Assigned	554,643	69,638	81,724
Unassigned	—	—	—
Total All Other Governmental Funds	1,132,485	787,556	644,322
Total Governmental Funds	9,164,695	10,748,442	11,882,198

Data Source: Village Records

\*Modified Accrual Basis of Accounting

2016	2017	2018	2019	2020	2021	2022
1,552,347	1,705,075	2,010,529	2,187,549	2,619,286	2,740,635	2,816,446
103,817	82,288	246,400	206,255	446,064	493,346	2,664,611
2,694,923	3,013,575	3,348,405	3,689,857	3,254,986	3,645,840	3,324,680
10,018,868	11,409,395	12,982,324	14,459,262	14,381,456	16,812,113	18,473,213
14,369,955	16,210,333	18,587,658	20,542,923	20,701,792	23,691,934	27,278,950
346,023	2,186,775	923,093	1,357,586	1,622,463	1,621,822	1,626,400
53,334	—	—	—	—	888,061	884,726
—	—	—	—	—	(41,583)	—
399,357	2,186,775	923,093	1,357,586	1,622,463	2,468,300	2,511,126
14,769,312	18,397,108	19,510,751	21,900,509	22,324,255	26,160,234	29,790,076

# VILLAGE OF WILMETTE, ILLINOIS

## Changes in Fund Balances for Governmental Funds - Last Ten Fiscal Years December 31, 2022 (Unaudited)

	2013	2014	2015
Revenues			
Taxes	\$ 25,649,806	26,829,479	29,177,904
Licenses and Permits	4,167,041	4,407,036	4,313,554
Intergovernmental	1,033,870	1,569,576	970,152
Charges for Services	3,137,432	3,191,053	3,342,773
Fines and Forfeitures	358,283	373,671	332,078
Investment Earnings	250,614	237,646	240,651
Miscellaneous	1,180,074	1,357,508	1,351,366
Total Revenues	35,777,120	37,965,969	39,728,478
Expenditures			
General Government	3,267,339	3,258,505	3,588,764
Public Safety	18,691,624	19,061,947	19,749,081
Streets and Sanitation	5,905,510	6,156,261	6,352,641
Other Public Works	2,382,792	1,951,515	3,085,813
Public Health	235,339	244,963	249,180
Community Development	1,280,804	1,675,987	2,307,447
Capital Outlay	1,676,552	1,655,988	1,013,861
Debt Service			
Principal	2,027,500	2,157,500	2,212,500
Interest and Fiscal Charges	1,267,591	1,219,556	1,135,435
Total Expenditures	36,735,051	37,382,222	39,694,722
Excess of Revenues Over (Under) Expenditures	(957,931)	583,747	33,756
Other Financing Sources (Uses)			
Debt Issuance	1,000,000	150,000	—
Premium on Debt Issuance	—	20,000	—
Payments to Escrow Agent	—	(170,000)	—
Transfers In	1,250,000	1,060,000	1,130,000
Transfers Out	—	(60,000)	(30,000)
	2,250,000	1,000,000	1,100,000
Net Change in Fund Balances	1,292,069	1,583,747	1,133,756
Debt Service as a Percentage of Noncapital Expenditures	9.75%	9.62%	9.15%

Data Source: Village Records

2016	2017	2018	2019	2020	2021	2022
23,133,335	23,986,266	24,900,688	25,011,351	25,044,512	26,992,634	28,665,568
5,215,126	4,976,559	5,090,864	5,151,660	4,036,933	4,610,864	5,512,259
7,188,505	7,265,891	7,374,068	8,248,737	9,138,948	10,593,907	12,364,315
3,338,934	3,169,267	3,281,434	3,282,778	3,264,325	3,415,762	3,858,988
310,252	309,913	300,460	329,632	221,460	263,054	272,453
311,681	333,875	957,792	744,256	1,071,363	780,870	1,111,506
1,704,470	1,272,979	1,265,230	1,428,921	1,232,711	1,483,887	3,331,031
41,202,303	41,314,750	43,170,536	44,197,335	44,010,252	48,140,978	55,116,120
3,734,719	3,846,318	3,934,554	3,863,562	4,595,584	5,067,962	5,405,798
19,662,967	20,205,642	20,688,317	21,339,618	21,774,599	22,890,054	24,138,682
5,912,101	5,828,382	6,031,721	5,960,745	5,630,381	6,130,433	6,553,114
3,210,852	3,663,532	3,781,568	4,687,143	4,646,296	5,035,603	5,584,215
258,189	163,601	45,000	44,980	45,450	46,360	47,290
1,790,405	1,745,244	1,875,595	1,936,593	1,840,631	2,190,141	3,930,325
1,463,819	4,705,810	2,895,523	1,899,123	2,380,555	3,587,858	3,125,777
2,397,500	2,447,500	2,742,500	2,792,500	2,897,500	2,812,500	2,752,500
1,053,797	1,091,223	1,012,115	897,375	900,224	935,458	878,577
39,484,349	43,697,252	43,006,893	43,421,639	44,711,220	48,696,369	52,416,278
1,717,954	(2,382,502)	163,643	775,696	(700,968)	(555,391)	2,699,842
—	5,585,000	—	—	14,740,000	3,505,000	—
—	—	—	—	2,296,369	350,615	—
—	(574,702)	—	—	(16,961,655)	(514,244)	—
1,065,000	1,110,000	950,000	1,000,000	1,079,846	1,933,938	1,140,000
(65,000)	(110,000)	—	—	(29,846)	(883,938)	(210,000)
1,000,000	6,010,298	950,000	1,000,000	1,124,714	4,391,371	930,000
2,717,954	3,627,796	1,113,643	1,775,696	423,746	3,835,980	3,629,842
9.51%	9.27%	9.95%	9.50%	9.58%	8.85%	7.86%



# VILLAGE OF WILMETTE, ILLINOIS

## Assessed Value and Actual Value of Taxable Property - Last Ten Tax Levy Years - Cook County December 31, 2022 (Unaudited)

Tax Levy Year	Real Property New Trier Township	Real Property Northfield Township	Railroad Property New Trier Township	Total Equalized Assessed Value	Total Estimated Actual Value	Equalization Value	Direct Tax Rate
2012	\$ 1,728,489,728	\$ 6,510,620	\$ 337,900	\$ 1,735,338,248	\$ 5,206,015,265	2.8056	0.867
2013	1,554,334,757	5,837,318	413,686	1,560,585,761	4,681,757,751	2.6621	0.996
2014	1,577,697,700	6,205,661	430,687	1,584,334,048	4,753,002,619	2.7253	1.015
2015	1,534,993,844	5,982,278	513,941	1,541,490,063	4,624,470,651	2.6685	1.078
2016	1,915,777,269	7,491,237	522,654	1,923,791,160	5,771,374,057	2.8032	0.907
2017	1,954,525,971	7,758,116	532,915	1,962,817,002	5,888,451,595	2.9627	0.924
2018	1,894,143,276	7,738,450	571,442	1,902,453,168	5,707,360,075	2.9109	0.979
2019	2,054,961,202	8,135,139	622,394	2,063,718,735	6,191,156,824	2.9160	0.948
2020	2,059,476,293	8,092,164	648,209	2,068,216,666	6,204,650,618	3.2230	0.983
2021	1,907,147,425	7,185,009	648,209	1,914,980,643	5,744,942,503	3.0030	1.088

Data Source: Cook County Clerk

**VILLAGE OF WILMETTE, ILLINOIS**

**Direct and Overlapping Property Tax Rates - Last Ten Tax Levy Years  
December 31, 2022 (Unaudited)**

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**See Following Page**

## VILLAGE OF WILMETTE, ILLINOIS

### Direct and Overlapping Property Tax Rates - Last Ten Tax Levy Years December 31, 2022 (Unaudited)

	2012	2013	2014
Village of Wilmette			
General Corporate Rate	0.679	0.785	0.803
Debt Service Rate	0.188	0.211	0.212
Total Direct Tax Rate	0.867	0.996	1.015
Overlapping			
School District #39	2.922	3.326	3.356
School District #203	1.864	2.111	2.268
Community College #535	0.219	0.256	0.258
Wilmette Park District	0.493	0.548	0.546
Wilmette Public Library	0.335	0.381	0.381
Cook County	0.531	0.598	0.575
Sanitary District	0.370	0.417	0.430
Forest Preserve District	0.063	0.069	0.069
New Trier Township	0.053	0.054	0.055
Mosquito Abatement Dist.	0.010	0.007	0.011
Total Overlapping Rates	6.860	7.767	7.949
Total Tax Rates	7.727	8.763	8.964

Data Source: Cook County Clerk

2015	2016	2017	2018	2019	2020	2021
0.856	0.726	0.733	0.784	0.767	0.803	0.897
0.222	0.181	0.191	0.195	0.181	0.180	0.191
1.078	0.907	0.924	0.979	0.948	0.983	1.088
3.502	2.840	2.880	3.081	2.939	3.023	3.358
2.380	1.974	1.993	2.111	2.028	2.085	2.322
0.271	0.231	0.232	0.246	0.221	0.227	0.252
0.518	0.418	0.419	0.445	0.415	0.380	0.353
0.395	0.316	0.302	0.295	0.272	0.271	0.296
0.586	0.533	0.527	0.489	0.484	0.453	0.446
0.426	0.406	0.402	0.396	0.389	0.378	0.382
0.069	0.063	0.062	0.060	0.059	0.058	0.058
0.066	0.056	0.057	0.061	0.059	0.061	0.069
0.012	0.010	0.010	0.010	0.009	0.009	0.009
8.225	6.847	6.884	7.194	6.875	6.945	7.545
9.303	7.754	7.808	8.173	7.823	7.928	8.633

# VILLAGE OF WILMETTE, ILLINOIS

## Principal Property Tax Payers - Current Fiscal Year and Nine Fiscal Years Ago December 31, 2022 (Unaudited)

Taxpayer	2022			2013		
	Assessed Value	Rank	Percentage of Total Village Taxable Assessed Value	Assessed Value	Rank	Percentage of Total Village Taxable Assessed Value
Edens Plaza LLC	\$ 38,958,955	1	2.03%	\$ 26,464,330	1	1.53%
3503 RP WILMETTE PLAZA	20,275,432	2	1.06%	9,857,648	2	0.57%
Minahan Trust	13,269,973	3	0.69%	8,534,356	3	0.49%
L.J. Thalman & Co.	6,681,025	4	0.35%	5,001,618	6	0.29%
Residence Inn	6,562,344	5	0.34%			
CH Retail Fund II	6,196,342	6	0.32%	4,589,134	7	0.26%
GER Wilmette	5,667,164	7	0.30%	3,794,439	8	0.22%
Albertson's	5,630,062	8	0.29%	6,597,107	4	0.38%
JP Morgan Chase	4,924,267	9	0.26%	3,384,838	9	0.20%
Residences at Wilmette	4,835,419	10	0.25%			
Landau & Heyman				5,518,371	5	0.32%
Manor Health Care Corp.				3,156,588	10	0.18%
	<u>113,000,983</u>		<u>5.89%</u>	<u>76,898,429</u>		<u>4.44%</u>

Data Source: Village Records

**VILLAGE OF WILMETTE, ILLINOIS**

**Property Tax Levies and Collections - Last Ten Fiscal Years  
December 31, 2022 (Unaudited)**

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**See Following Page**

# VILLAGE OF WILMETTE, ILLINOIS

## Property Tax Levies and Collections - Last Ten Fiscal Years December 31, 2022 (Unaudited)

Tax Levy Year	Taxes Levied for the Fiscal Year		Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2013	\$	15,548,900	\$ 15,355,103	98.75%	\$ 119,817	\$ 15,474,920	99.52%
2014		16,070,450	15,871,443	98.76%	69,539	15,940,982	99.19%
2015		16,607,923	16,502,688	99.37%	(77,703)	16,424,985	98.90%
2016		17,433,764	17,282,279	99.13%	(96,968)	17,185,311	98.57%
2017		18,122,196	18,001,240	99.33%	(62,293)	17,938,947	98.99%
2018		18,620,800	18,551,991	99.63%	(31,303)	18,520,688	99.46%
2019		19,549,400	19,291,500	98.68%	(39,671)	19,251,829	98.48%
2020		20,326,000	19,848,545	97.65%	303,188	20,151,733	99.14%
2021		20,826,300	16,156,720	77.58%	—	16,156,720	77.58%
2022		20,710,500	*	*	*	*	*

\*Taxes are collected in two installments due in March and August of the following year.

Note: Levies for all Special Service Areas have been excluded from this table.

Data Source: Village Records

# VILLAGE OF WILMETTE, ILLINOIS

## Ratios of Outstanding Debt by Type - Last Ten Fiscal Years December 31, 2022 (Unaudited)

Fiscal Year	Governmental Activities			Business Activities				Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Installment Contracts	Water		Sewer		IEPA Revolving Loans			
			General Obligation Bonds	General Obligation Bonds	General Obligation Bonds	General Obligation Bonds				
2013	\$ 35,235,000	\$ 237,500	\$ 17,945,000	\$ 23,825,000	\$ 1,793,691	\$	\$ 79,036,191	4.27%	\$ 2,960	
2014	33,070,000	225,000	16,745,000	37,880,000	2,462,695		90,382,695	4.86%	3,372	
2015	30,870,000	212,500	15,575,000	36,310,916	2,939,046		85,907,462	4.59%	3,183	
2016	28,485,000	200,000	14,235,000	34,618,000	3,428,688		80,966,688	4.33%	3,002	
2017	31,045,000	187,500	12,265,000	32,910,000	3,252,559		79,660,059	4.26%	2,953	
2018	28,315,000	175,000	10,375,000	31,160,000	3,772,878		73,797,878	4.01%	2,784	
2019	25,535,000	162,500	8,330,000	29,410,000	3,573,479		67,010,979	4.01%	2,784	
2020	22,821,369	150,000	10,713,203	54,016,278	5,391,874		93,092,724	5.43%	3,764	
2021	22,989,256	137,500	8,480,184	72,754,321	11,964,007		116,325,268	4.34%	4,190	
2022	19,848,997	125,000	7,859,550	89,214,654	13,618,626		130,666,827	4.16%	4,016	

Note: Details regarding the Village's outstanding debt can be found in the notes to the financial statements. See Demographic and Economic Statistics schedule for personal income and population data.

Data Source: Village's Records



# VILLAGE OF WILMETTE, ILLINOIS

## Ratio of General Obligation Bonded Debt to Equalized Assessed Valuation and Net General Obligation Bonded Debt - Last Ten Fiscal Years December 31, 2022 (Unaudited)

Fiscal Year	Gross General Obligation Bonds	Less: Amounts Available for Debt Service	Net General Obligation Bonds	Total Estimated Actual Value	Percentage of Actual Taxable Value of Property (1)	Per Capita (2)
2013	\$ 77,005,000	\$ 81,611	\$ 76,923,389	\$ 5,206,015,265	1.48%	\$ 2,843
2014	87,695,000	33,073	87,661,927	4,681,757,751	1.87%	3,238
2015	82,755,916	33,600	82,722,316	4,753,002,619	1.74%	3,055
2016	77,338,000	49,207	77,288,793	4,624,470,651	1.67%	2,855
2017	76,220,000	145,485	76,074,515	5,771,374,057	1.32%	2,814
2018	69,850,000	2,534	69,847,466	5,888,451,595	1.19%	2,579
2019	63,275,000	4,585	63,270,415	5,707,360,075	1.11%	2,336
2020	87,550,850	—	87,550,850	6,191,156,824	1.41%	3,232
2021	104,223,761	—	104,223,761	6,204,650,618	1.68%	3,700
2022	116,923,201	27,856	116,895,345	5,744,942,503	2.03%	4,151

### Notes:

Details regarding the Village's outstanding debt can be found in the notes to the financial statements.

(1) See Demographic and Economic Statistics schedule for personal income and population data.

(2) See Assessed Value and Actual Value of Taxable Property schedule for the taxable value of property data.

Data Source: Village Records

# VILLAGE OF WILMETTE, ILLINOIS

## Schedule of Direct and Overlapping Bonded Debt December 31, 2022 (Unaudited)

Governmental Unit	Gross Debt**	Percentage of Debt Applicable to Village*	Village's Share of Debt
Village of Wilmette	\$ 19,973,997	100.00%	\$ 19,973,997
School Districts:			
Avoca School District #37	7,565,000	38.72%	2,929,168
Kenilworth School District #38	5,650,000	2.70%	152,550
Wilmette School District #39	8,360,000	95.59%	7,991,324
Community College #535	42,855,000	7.86%	3,368,403
District #203	85,525,000	36.06%	30,840,315
Total School Districts	149,955,000		45,281,760
Other Agencies:			
Cook County and Forest Preserve	2,312,566,750	1.09%	25,206,978
District of Greater Chicago	2,608,633,416	1.11%	28,955,831
Wilmette Park District	3,751,000	100.00%	3,751,000
Glenview Park District	16,315,000	0.10%	16,315
Total Other Agencies	4,941,266,166		57,930,124
Total Overlapping Debt	5,091,221,166		103,211,884
Total Direct and Overlapping Debt	5,111,195,163		123,185,881

\*Determined by the ratio of assessed value of property in the Village subject to taxation by the Governmental Unit to the total assessed value of property of the Governmental Unit.

\*\*Does not include unamortized loss on refunding.

Data Source: Cook County Clerk's Office and Publicly Available Sources

## VILLAGE OF WILMETTE, ILLINOIS

### Legal Debt Margin

December 31, 2022 (Unaudited)

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The Village is a home rule municipality.

Article VII, Section 6(k) of the Illinois Constitution governs computation of the legal debt margin.

"The General Assembly may limit by law the amount and may require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property ... (2) if its population is more than 25,000 and less than 500,000 an aggregate of one per cent: ... indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum ... shall not be included in the foregoing percentage amounts."

To date the General Assembly has set no limits for home rule municipalities.

Data Source: Village Records

# VILLAGE OF WILMETTE, ILLINOIS

## Pledged Revenue Coverage - Last Ten Fiscal Years December 31, 2022 (Unaudited)

General Obligation Bonds Serviced by Water, Sewer and Parking Revenues and Illinois Environmental Protection Agency Loans Serviced by Sewer Revenues						
Fiscal Year	Operating Revenues (1)	Less: Operating Expenses (2)	Net Available Revenue (3)	Debt Service		Coverage (4)
				Principal	Interest	
2013	\$ 12,627,064	\$ 6,080,132	\$ 6,546,932	\$ 2,101,536	\$ 1,199,973	1.98
2014	12,078,127	6,414,787	5,663,340	7,433,558	1,543,830	0.63
2015	13,304,781	6,297,453	7,007,328	2,744,129	1,973,201	1.49
2016	13,809,762	6,214,045	7,595,717	3,213,868	1,898,932	1.49
2017	14,349,158	6,699,108	7,650,050	3,764,399	1,638,905	1.42
2018	13,879,570	7,179,854	6,699,716	3,858,425	1,541,744	1.24
2019	13,746,470	7,128,111	6,618,359	4,052,347	1,461,920	1.20
2020	16,563,178	7,337,276	9,225,902	5,911,554	2,414,487	1.11
2021	18,054,213	7,975,884	10,078,329	17,440,437	2,952,751	0.49
2022	17,448,410	7,918,595	9,529,815	19,673,321	3,190,644	0.42

(1) As defined in applicable bond indentures and governing laws.

(2) Total expenses exclusive of depreciation and bond interest.

(3) Gross revenues minus expenses.

(4) Net revenue available for debt service divided by total debt requirements.

Data Source: Village Records

## VILLAGE OF WILMETTE, ILLINOIS

### Demographic and Economic Statistics - Last Ten Fiscal Years December 31, 2022 (Unaudited)

Fiscal Year	Population	Personal Income	Per Capita Income	Median Age	School Enrollment	Unemployment Percentage
2013	27,087	\$ 1,878,800	\$ 69,363	44.5	8,401	5.50%
2014	27,087	1,878,800	69,363	44.5	8,401	4.50%
2015	27,087	1,878,800	69,363	44.5	8,401	4.10%
2016	27,087	1,878,800	69,363	44.5	8,401	3.80%
2017	27,087	1,878,800	69,363	44.5	8,401	3.10%
2018	27,087	1,878,800	69,363	44.5	8,401	2.50%
2019	27,087	1,878,800	69,363	44.5	8,401	1.70%
2020	27,087	1,878,800	69,363	44.5	8,401	4.30%
2021	28,170	2,719,100	96,523	46.0	7,359	2.40%
2022	28,170	2,742,500	97,355	46.0	7,359	3.20%

Data Source: U.S. Census Bureau - QuickFacts - Wilmette population and Homefacts.com

# VILLAGE OF WILMETTE, ILLINOIS

## Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago December 31, 2022 (Unaudited)

Employer	2022			2013		
	Employees	Rank	Percentage of Total Village Employment	Employees	Rank	Percentage of Total Village Employment
Wilmette School District #39	551	1	N/A	540	1	N/A
Loyola Academy	363	2	N/A	275	2	N/A
Jewel (2 locations)	300	3	N/A	222	3	N/A
Village of Wilmette (FTE)	225	4	N/A	196	5	N/A
Chalet Nursery	210	5	N/A	100	6	N/A
Wilmette Park District (FTE)	156	6	N/A	71	9	N/A
Westmoreland Country Club	120	7	N/A	70	10	N/A
Fresh Market	100	8	N/A			
Baker Demonstration School	86	9	N/A			
ManorCare Health Services	79	10	N/A	90	8	N/A
Carson, Pirie, Scott & Co.				220	4	N/A
Koenig & Strey Inc.				100	7	N/A
	<u>2,190</u>		<u>N/A</u>	<u>1,884</u>		<u>N/A</u>

N/A - Not Available

Data Source: Illinois Manufacturer Directory, Illinois Services Directory, and selective telephone survey.

# VILLAGE OF WILMETTE, ILLINOIS

## Full-Time Equivalent Village Government Employees by Function - Last Ten Fiscal Years December 31, 2022 (Unaudited)

Function/Program	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Government										
Administration & Law	6.35	6.05	5.70	5.70	5.85	6.70	6.70	6.70	6.00	6.00
Finance & Information										
Services	11.95	12.78	13.35	13.35	12.70	13.74	13.54	13.54	14.54	16.14
Other	3.10	3.10	3.10	3.10	3.10	3.10	3.10	3.10	3.40	3.40
Police										
Officers	44.00	44.00	44.00	44.00	44.00	44.00	44.00	44.00	44.00	45.00
Telecommunicators	9.00	9.00	9.00	9.00	8.75	8.75	8.75	8.75	8.75	8.75
Other Civilians	14.33	14.33	14.83	14.83	14.83	14.83	15.41	15.83	15.83	15.83
Fire										
Firefighters and Officers	46.00	46.00	46.00	45.00	45.00	44.00	44.00	44.00	44.00	44.00
Civilians	2.25	2.35	2.60	2.60	1.60	1.91	1.91	1.91	2.15	1.80
Health	2.00	2.00	2.00	2.00	2.00	—	—	—	—	—
Public Works										
Streets and Sanitation	28.40	27.20	27.45	27.00	27.45	27.45	27.45	27.50	29.25	29.25
Water and Sewer	28.80	29.80	31.00	30.00	30.00	30.00	30.00	30.00	30.00	30.00
Engineering	5.55	5.55	5.50	4.50	4.75	6.25	7.50	8.45	7.45	7.45
Other	3.50	3.50	3.00	3.00	3.00	3.00	3.00	3.00	3.50	3.50
Community Development	10.23	10.43	10.95	11.25	11.25	10.75	11.75	11.75	12.00	14.00
Total	215.46	216.09	218.48	215.33	214.28	214.48	217.11	218.53	220.87	225.12

Data Source: Village Records

**VILLAGE OF WILMETTE, ILLINOIS**

**Operating Indicators by Function/Program - Last Ten Fiscal Years  
December 31, 2022 (Unaudited)**

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**See Following Page**



## VILLAGE OF WILMETTE, ILLINOIS

### Operating Indicators by Function/Program - Last Ten Fiscal Years December 31, 2022 (Unaudited)

Function/Program	2013	2014	2015
Police			
Part I Offenses	251	354	415
Other Offenses	410	342	341
Calls for Service	18,320	18,540	19,045
Traffic Accidents	796	807	828
Crimes Against Persons	N/A	N/A	N/A
Crimes Against Property	N/A	N/A	N/A
Crimes Against Society	N/A	N/A	N/A
Fire			
Emergency Responses	3,149	3,064	2,876
Fires Extinguished	37	32	41
Inspections	736	1,199	881
Public Works			
Street Resurfacing (Miles)	0.90	1.76	2.00
Potholes Repaired	889	2,048	2,787
Water			
Average Daily Consumption (Thousands of Gallons)	11,400	11,340	10,510
Peak Daily Consumption (Thousands of Gallons)	19,770	16,600	17,300

Data Source: Village Records

N/A - Not available

2016	2017	2018	2019	2020	2021	2022
351	387	380	352	350	—	—
412	547	429	526	665	—	—
17,655	18,497	20,285	21,542	17,468	19,214	21,416
805	751	633	540	367	490	591
N/A	N/A	N/A	N/A	N/A	N/A	55
N/A	N/A	N/A	N/A	N/A	N/A	597
N/A	N/A	N/A	N/A	N/A	N/A	47
3,181	3,268	3,330	3,352	2,990	3,324	3,834
40	51	40	25	44	29	26
740	624	764	700	186	195	476
1.06	1.18	1.44	1.36	4.00	5.75	4.00
2,511	2,260	2,192	3,788	2,143	1,288	1,600
10,930	11,200	10,920	10,600	12,391	13,736	13,500
18,203	19,211	18,403	20,775	22,200	25,200	21,833

## VILLAGE OF WILMETTE, ILLINOIS

### Capital Asset Statistics by Function/Program - Last Ten Fiscal Years December 31, 2022 (Unaudited)

Function/Program	2013	2014	2015
Police			
Stations	1	1	1
Patrol Units	20	20	20
Fire Stations	2	2	2
Public Works			
Streets (Miles)	89	89	90
Streetlights	2,580	2,580	2,581
Traffic Signals:			
Village Owned	11	11	11
Other	16	16	16
Water			
Water Mains (Miles)	91	91	91
Fire Hydrants	977	977	977
System Capacity	44	44	44
(Millions of Gallons)			

Data Source: Village Records

2016	2017	2018	2019	2020	2021	2022
1	1	1	1	1	1	1
20	20	20	20	20	20	20
2	2	2	2	2	2	2
90	90	90	90	90	90	90
2,583	2,583	2,587	2,589	2,589	2,589	2,589
11	11	11	11	11	11	11
16	16	16	16	16	16	16
91	91	91	107	107	106	112
979	977	977	985	996	1,007	1,019
44	44	44	44	44	44	44

# VILLAGE OF WILMETTE, ILLINOIS

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## MANAGEMENT LETTER



FOR THE FISCAL YEAR ENDED  
DECEMBER 31, 2022

1200 Wilmette Avenue  
Wilmette, IL 60091  
Phone: 847.853.7646  
Fax: 847.853.7701  
[www.wilmette.com](http://www.wilmette.com)



June 27, 2023

The Honorable Village President  
Members of the Board of Trustees and Village Manager  
Village of Wilmette, Illinois

In planning and performing our audit of the financial statements of the Village of Wilmette (the Village), Illinois, for the year ended December 31, 2022, we considered its internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control structure.

We do not intend to imply that our audit failed to disclose commendable aspects of your system and structure. For your consideration, we herein submit our comments and suggestions which are designed to assist in effecting improvements in internal controls and procedures. Those less-significant matters, if any, which arose during the course of the audit, were reviewed with management as the audit field work progressed.

The accompanying comments and recommendations are intended solely for the information and use of the Board of Trustees, management, and others within the Village of Wilmette, Illinois.

We will review the status of these comments during our next audit engagement. We have already discussed many of these comments and suggestions with various Village personnel. We would be pleased to discuss our comments and suggestions in further detail with you at your convenience, to perform any additional study of these matters, or to review the procedures necessary to bring about desirable changes.

We commend the finance department for the well prepared audit package and we appreciate the courtesy and assistance given to us by the entire Village staff.

*Lauterbach & Amen, LLP*  
LAUTERBACH & AMEN, LLP

## CURRENT RECOMMENDATION

### 1. **GASB STATEMENT NO. 96 SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS**

#### Comment

In May 2020, the Governmental Accounting Standards Board (GASB) issued Statement No. 96, *Subscription-Based Information Technology Arrangements*, which provides guidance regarding the information needs of financial statement users by improving accounting and financial reporting for Subscription-Based Information Technology Arrangements (SBITAs) by governments. It establishes uniform accounting and financial reporting requirements for SBITAs, improves the comparability of financial statements among governments that have entered into SBITAs, and enhances the understandability, reliability, relevance, and consistency of information about SBITAs. GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* is applicable to the Village's financial statements for the year ended December 31, 2023.

#### Recommendation

Lauterbach & Amen, LLP will work directly with the Village to review the new SBITA criteria in conjunction with the Village's current arrangements to determine the appropriate financial reporting for these activities under GASB Statement No. 96.

#### Management Response

Management acknowledges this comment and, if applicable, will work with Lauterbach and Amen, LLP to implement it by December 31, 2023, as required by GASB.

### 2. **GASB STATEMENT NO. 94 PRIVATE-PUBLIC AND PUBLIC-PUBLIC PARTNERSHIPS AND AVAILABILITY PAYMENT ARRANGEMENTS**

#### Comment

In March 2020, the Governmental Accounting Standards Board (GASB) issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, which provides guidance regarding the information needs of financial statement users by improving the comparability of financial statements among governments that enter into public-private and public-public partnerships (PPPs) and availability payment arrangements (APAs) and by enhancing the understandability, reliability, relevance, and consistency of information about PPPs and APAs. GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* is applicable to the Village's financial statements for the year ended December 31, 2023.

#### Recommendation

Lauterbach & Amen, LLP will work directly with the Village to review the new criteria associated with PPPs and PPAAs to determine the appropriate financial reporting for these activities under GASB Statement No. 94.

#### Management's Response

Management acknowledges this comment and, if applicable, will work to implement it by December 31, 2023, as required by GASB.

## PRIOR RECOMMENDATIONS

### 1. GASB STATEMENT NO. 87 LEASES

#### Comment

In June 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 87, *Leases*, which provides guidance regarding the information needs of financial statement users by improving accounting and financial reporting for leases by governments. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. In accordance with GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, which was issued as temporary relieve to governments and other stakeholders in light of the COVID-19 pandemic, GASB Statement No. 87, *Leases* is applicable to the Village's financial statements for the year ended December 31, 2022.

#### Recommendation

Lauterbach & Amen, LLP will work directly with the Village to review the new lease criteria in conjunction with the Village's current leases to determine the appropriate financial reporting for these activities under GASB Statement No. 87.

#### Status

As the Village has no material leases, there was no impact on the financial statements in the current year, therefore this comment is considered implemented. The Village and Lauterbach & Amen will continue to monitor leases in the future to determine if additional reporting is required. This comment is implemented and will not be repeated.

### 2. FUNDS WITH DEFICIT FUND BALANCE

#### Comment

Previously, we noted the following fund with deficit fund balance.

Fund	12/31/2021
Debt Service	\$ 41,583

#### Recommendation

We recommended the Village investigate the cause of the deficit and adopt appropriate future funding measures.

#### Status

This comment has been implemented and will not be repeated in the future.



## **PRIOR RECOMMENDATIONS - Continued**

### **3. FUNDS OVER BUDGET**

#### Comment

Previously and during our current year-end audit procedures, we noted that the following funds had an excess of actual expense/expenditures over budget for the fiscal year:

<u>Fund</u>	<u>12/31/2021</u>	<u>12/31/2022</u>
Debt Service	\$ 83,224	—
Municipal Garage	—	167,374
Employee Insurance	—	109,453
Workers' Compensation	13,066	7,260

#### Recommendation

We recommended the Village investigate the causes of the funds over budget and adopt appropriate future funding measures.

#### Status

This comment has been not been implemented and will be repeated in the future.

#### Management Response

The Municipal Garage Fund is over budget due to fuel cost increases and increased parts and supply costs. The Employee Insurance Fund is over budget due to both a variance in the mix of insurance selections and an increase in the total number of employees purchasing insurance in 2022. The Workers' Compensation Fund is over budget due to larger than expected closed workers compensation claims for 2021 and 2022.



June 27, 2023

The Honorable Village President  
Members of the Board of Trustees and Village Manager  
Village of Wilmette, Illinois

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Wilmette, (the Village), Illinois for the year ended December 31, 2022. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated June 27, 2023. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Findings

#### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Village are described in the Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ended December 31, 2022. We noted no transactions entered into by the Village during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the governmental and business-type activities' financial statements were:

Management's estimate of the depreciation expense on capital assets is based on assumed useful lives of the underlying capital assets, the net pension liability is based on estimated assumptions used by the actuary, and the total OPEB liability is based on estimated assumptions used by the actuary. We evaluated the key factors and assumptions used to develop the depreciation expense, the net pension liability, and the total OPEB liability, estimates in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

#### *Difficulties Encountered in Performing the Audit*

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### *Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Any material misstatements detected as a result of audit procedures were corrected by management.

Significant Audit Findings - Continued

*Disagreements with Management*

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

*Management Representations*

We have requested certain representations from management that are included in the management representation letter dated June 27, 2023.

*Management Consultations with Other Independent Auditors*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Village's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

*Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Village's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to the required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the other supplementary information and supplemental schedules, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with the accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the introductory section and statistical section, which accompanies the financial statements but are not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, and we do not express an opinion or provide any assurance on it.

Village of Wilmette, Illinois

Date

Page 3

Restrictions on Use

This information is intended solely for the use of the Board of Trustees and management of the Village and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to express our gratitude to the Board of Trustees and staff (in particular the Finance Department) of the Village of Wilmette, Illinois for their valuable cooperation throughout the audit engagement.

*Lauterbach & Amen, LLP*  
LAUTERBACH & AMEN, LLP